

City of Greenacres Florida

2015 Comprehensive Annual Financial Report

Fiscal Year Ending September 30, 2015





Comprehensive Annual Financial Report
of the
City of Greenacres, Florida
For The Fiscal Year Ended
September 30, 2015

Prepared by Department of Finance
Thomas Hughes, Director of Finance

TABLE OF CONTENTS

| | <u>PAGE</u> |
|--|-------------|
| INTRODUCTORY SECTION | |
| Letter of Transmittal..... | i-vii |
| Principal Officials | viii |
| Organizational Chart..... | ix |
| GFOA Certificate of Achievement for Excellence in Financial Reporting..... | x |

FINANCIAL SECTION

| | |
|--|------|
| Independent Auditors' Report..... | 1-3 |
| Management's Discussion and Analysis | 4-14 |

BASIC FINANCIAL STATEMENTS

Government-Wide Financial Statements:

| | |
|--------------------------------|----|
| Statement of Net Position..... | 15 |
| Statement of Activities | 16 |

Fund Financial Statements:

| | |
|--|-------|
| Balance Sheet - Governmental Funds | 17 |
| Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position..... | 18 |
| Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds | 19 |
| Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities | 20 |
| Statement of Fiduciary Net Position – Fiduciary Fund | 21 |
| Statement of Changes in Fiduciary Net Position – Fiduciary Fund..... | 22 |
| Notes to Basic Financial Statements..... | 23-66 |

Required Supplementary Information:

| | |
|--|-------|
| Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund..... | 67-70 |
| Note to Budgetary Comparison Schedule – General Fund..... | 71 |
| Florida Retirement System: | |
| Schedule of Employer Proportionate Share of Net Pension Liability – Florida Retirement System Pension Plan..... | 72 |
| Schedule of Employer Contributions – Florida Retirement System Pension Plan..... | 73 |
| Schedule of Employer Proportionate Share of Net Pension Liability – Florida Retirement System Health Insurance Subsidy Pension Plan | 74 |
| Schedule of Employer Contributions – Florida Retirement System Health Insurance Subsidy Pension Plan..... | 75 |

TABLE OF CONTENTS

(Continued)

| | <u>PAGE</u> |
|--|--------------------|
| Public Safety Officers' and Firefighters' Retirement Plan: | |
| Schedule of Changes in the City's Net Pension Liability and Related Ratios | 76 |
| Schedule of City Contributions | 77 |
| Schedule of Investment Returns | 78 |
| Notes to Required Supplementary Information – Public Safety Officers' and Firefighters' Retirement Plan | 79 |
| Schedule of Funding Progress – Other Postemployment Benefits | 80 |

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

Major Governmental Funds:

Capital Projects Funds

| | |
|---|----|
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – New Growth Capital Projects Fund..... | 81 |
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Parks and Recreation Capital Projects Fund..... | 82 |
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Reconstruction and Maintenance Capital Projects Fund..... | 83 |

Nonmajor Governmental Funds:

| | |
|--|-------|
| Combining Balance Sheet | 84-85 |
| Combining Statement of Revenues, Expenditures and Changes in Fund Balances | 86-87 |

Nonmajor Special Revenue Funds:

| | |
|---|----|
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Arboreous Special Revenue Fund..... | 88 |
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Public Safety Donation Special Revenue Fund | 89 |
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Youth Programs Special Revenue Fund | 90 |

Nonmajor Debt Service Funds:

| | |
|--|----|
| Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Municipal Complex Debt Service Fund..... | 91 |
|--|----|

TABLE OF CONTENTS
(Continued)

| STATISTICAL SECTION | <u>PAGE</u> |
|--|--------------------|
| Table of Contents | 92 |
| Schedule 1 - Net Position by Component | 93 |
| Schedule 2 - Changes in Net Position..... | 94-95 |
| Schedule 3 - Fund Balances, Governmental Funds..... | 96-97 |
| Schedule 4 - Changes in Fund Balances, Governmental Funds | 98-99 |
| Schedule 5 - Assessed Value and Actual Value of Taxable Property..... | 100 |
| Schedule 6 - Direct and Overlapping Property Tax Rates | 101 |
| Schedule 7 - Principal Property Tax Payers..... | 102 |
| Schedule 8 - Property Tax Levies and Collections..... | 103 |
| Schedule 9 - Ratios of Outstanding Debt by Type | 104 |
| Schedule 10 - Ratios of General Bonded Debt Outstanding..... | 105 |
| Schedule 11 - Direct and Overlapping Governmental Activities Debt..... | 106 |
| Schedule 12 - Legal Debt Margin Information | 107 |
| Schedule 13 - Pledged Revenue Coverage | 108 |
| Schedule 14 - Demographic and Economic Information | 109 |
| Schedule 15 - Principal Employers..... | 110 |
| Schedule 16 - Full-Time City Government Employees by Function/Program..... | 111 |
| Schedule 17 - Operating Indicators by Function/Program | 112 |
| Schedule 18 - Capital Asset Statistics by Function/Program | 113 |

REPORTING SECTION

| | |
|---|---------|
| Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> | 114-115 |
| Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 | 116-117 |
| Schedule of Expenditures of Federal Awards | 118 |
| Schedule of Findings and Questioned Costs | 119-120 |
| Summary Schedule of Prior Audit Findings..... | 121 |
| Management Letter in Accordance with the Rules of the Auditor General of the State of Florida | 122-124 |
| Independent Accountant's Report on Compliance with Section 218.415, Florida Statutes | 125 |

INTRODUCTORY SECTION



City of Greenacres

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Samuel J. Ferreri
Mayor

Andrea McCue
City Manager

May 9, 2016

The Honorable Mayor and Members of the City Council
City of Greenacres, Florida

We are pleased to submit the Comprehensive Annual Financial Report of the City of Greenacres, Florida for the fiscal year ended September 30, 2015, which also includes the Independent Auditors' Report. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to fairly present the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The financial statements are presented in accordance with Governmental Accounting Standards Board (GASB) Statement 34, *Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments*. The presentation of the City of Greenacres' financial information includes two financial statements that provide a government-wide perspective using the accrual basis of accounting. Management's Discussion and Analysis section provides a more detailed explanation of the statements.

The GASB reporting model is intended to assist in making economic, social and political decisions and in assessing accountability to the residents by:

- ❖ Comparing actual financial results with the legally adopted budget, where appropriate;
- ❖ Assisting in determining compliance with fiscally-oriented laws, rules and regulations; and
- ❖ Assisting in evaluating the efficiency and effectiveness of the City of Greenacres' operations.

FINANCIAL STATEMENT FORMAT

This report has been prepared and organized to meet the requirements of the Government Finance Officers Association (GFOA) Certificate of Achievement for Excellence in Financial Reporting Program. By following the guidelines of this program, the report's format facilitates understanding by the residents and provides information needed by the most sophisticated and interested financial observers. The report is presented in four sections: introductory, financial, statistical, and other reports.

- ❖ The **introductory section**, which is unaudited, includes this transmittal letter, a list of principal officials, the City of Greenacres' organization chart, and the Government Finance Officers Association Certificate of Achievement for fiscal year ended 2014. This section is designed to provide an overview and general understanding of the report.

- ❖ The **financial section** provides a detailed presentation of the financial position and results for the fiscal year ended September 30, 2015. The financial section is divided into three identified subsections for the convenience of the reader:

- o Management's Discussion and Analysis
- o Basic Financial Statements Including Notes and Required Supplementary Information
- o Combining and Individual Fund Statements.

Readers are encouraged to pay particular attention to the Management's Discussion and Analysis and the Notes to Basic Financial Statements. These provide valuable analysis and explanation of the financial statements.

- ❖ The **statistical section**, which is unaudited, includes a number of multi-year tables and other data designed to present social, economic, and financial trends of the City of Greenacres, providing an overall view of the fiscal capacity of the City. This section is presented in accordance with GASB Statement 44, *Economic Condition Reporting: The Statistical Section*.
- ❖ The **other report section** includes the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and the Management Letter in Accordance with the Rules of the Auditor General of the State of Florida. This section also includes all the reporting requirements under the Federal Single Audit Act and OMB Circular A-133.

PROFILE OF THE GOVERNMENT

The City of Greenacres, incorporated in 1926, is located in the central part of Palm Beach County, Florida, approximately five miles from the Atlantic Ocean. The City has a land area of 5.85 square miles with a population of 38,943 (BEER Census), making the City the eighth largest of the 38 cities in the county. Greenacres is empowered to levy a property tax on both real and personal properties located within its boundaries and it also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Council.

The City of Greenacres has operated under the Council-Manager form of government since 1980. Policy-making and legislative authority are vested in the City Council consisting of the Mayor and five Council members. The City Council is responsible, among other things, for approving ordinances, adopting the budget, appointing committees, and hiring both the City Manager and Attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the government, and for appointing the Directors of the various departments. The Council is elected on a non-partisan basis. Council members serve two-year staggered terms. The Mayor is also elected to serve a two-year term. The Mayor and the five Council members are elected at large.

The City provides general municipal services such as police, fire, emergency medical services, protective inspections, public works, planning, zoning, engineering, recreation, and cultural events. The City provides solid waste collection and recycling services through a contract with a privately owned sanitation company. For fiscal year 2015, Advanced Disposal Services Solid Waste Southeast, Inc. held this franchise contract. Palm Beach County Water Utilities Department provides water and sanitary sewage service in the City.

The financial reporting entity includes all of the funds of the City of Greenacres. There is one subordinate entity reporting to the City and included in this report, the Public Safety Officer and Firefighter Retirement Plan. This subordinate entity was created effective January 1, 1996, to provide retirement, death survivorship, and disability benefits to all Public Safety Officers and Firefighters hired January 1, 1996, and thereafter, consistent with the provisions of Florida Statutes 175 and 185.

ECONOMIC CONDITION AND OUTLOOK

The City is located in the central area of Palm Beach County, Florida, which until 2008, was among the fastest growing metropolitan areas in the country. The primary economic sectors of the County are agriculture, tourism, service industry, and retirement housing. The City is a residentially oriented suburb, with supporting commercial establishments to serve its diverse population. The rapid population growth rate in the metropolitan area was severely impacted by the Great Recession, but still managed to register small gains as did the City's population growth rate.

The City has no industrial zoning, and has no single large employers within the City limits. Palm Beach County School District and Palm Beach County government are two large local employers, with over 21,500 and 11,000 employees, respectively. The American Community Survey for Palm Beach County lists the three top trades as: 1) Educational, health care and social assistance, the largest sector at more than 126,000 employees; 2) Professional, scientific and administrative services at over 89,000; and 3) Retail Trade at approximately 80,000. The City's economy is primarily driven by residential and commercial developments representing a fairly broad spectrum of the population and business types, respectively.

Due to the impact of the Great Recession property values declined by 47% between 2008 and 2013 which resulted in a \$3.6 million or 44% reduction in property tax revenues. As part of the City's long term financial planning, and to address the impact of the Great Recession, the City prioritized essential services and desired levels of service in conjunction with budget preparation. Additionally, the City continued to close the gap between revenues and expenditures for non-essential services. The City developed several strategies for financial sustainability for future years. They are: 1) drawdown unassigned fund balance and maintain at or above 25% of annual expenditures; 2) control expenditures by evaluating staffing levels, overtime, and benefits; and 3) increase/stabilize revenues by adjusting fee schedules and the tax rate. The implementation of those strategies has enabled the City to maintain a sound financial position without impacting levels of service.

In relation to local economic conditions, there are positive signs that the recovery from the Great Recession is continuing. The final assessed property after the Value Adjustment Board hearings has increased by 9.74% in fiscal year 2015; this is the second consecutive increase since a 47% decline between 2008 and 2013. Property tax collections for fiscal year 2015 increased by \$451,033 or 7.27%, the first increase since 2007. The State's economic outlook has continued to improve and will result in projected increases in intergovernmental revenues in the form of the half-cent sales tax and state revenue sharing.

Improved state market conditions stimulated the Greenacres economy and resulted in 40 new residential units being built in the City, with site work beginning for an additional 108 units. Construction of a new 3,173 sq. ft. Wendy's has been completed and construction of a 3,000 sq. ft. Dunkin Donuts has begun. The following businesses started undergoing major remodeling on their facilities in Greenacres; Publix's Wine and Spirits in 2 locations, El Bodegon Grocery, Auto Zone and Kentucky Fried Chicken.

The outlook for 2016 and beyond continues to appear positive as the recovery from the Great Recession continues. The City experienced increases in State Revenue Sharing, Electric Franchise Fees, Electric Utility Taxes, and Half Cent Sales Tax as the State economy continued to recover. The short term future growth rate is expected to remain steady as approved developments are completed and new developments are approved within existing and future annexation boundaries.

MAJOR INITIATIVES

Over the past decade, the City has been addressing three major areas:

- ❖ Upgrading its capital investment for Public Safety functions and security in the City
- ❖ Improving roads, infrastructure, and appearance throughout the City's neighborhoods
- ❖ Development of parks and recreational facilities for all City residents

Initiatives related to public safety during the fiscal year 2015 included the purchase of a dashboard module to maximize the existing computer aided dispatch and records software, purchase of a secure firearms and weapons security storage system and thermal printers for each patrol vehicle and over \$100,000 in criminal investigation section and patrol vehicles. Additionally, through a grant the City was able to purchase battery operated power assist stretchers during fiscal year 2015. The Insurance Services Office (ISO), a principal provider of ratings and statistical information for the insurance industry in the country, evaluates the fire protection services of a city and assigns a Public Protection Classification (PPC) number from 1 to 10, with 1 being exemplary. The City of Greenacres' PPC rating improved from a 3 to a rating of 2 effective April 1, 2015. This significant accomplishment benefits residents and business owners as most Insurance Company Underwriters incorporate the ISO Public Protection Classification into their decision making process of whether to insure properties and at setting the price for policies written.

During fiscal year 2015 acquisition of the gateway property at the SW corner of 10th Avenue North and Haverhill Road was completed to make way for improvements to include streetscape, landscape, decorative streetlights, signage and entry features. Construction began on Phase I of the Original Section Drainage Improvement project with the undertaking of First Street between the E-3 Canal and Swain Boulevard. Roadway resurfacing and refurbishing of asphalt markings and stripes was completed along Martin and Perry Avenues. Additionally, Phase I of a landscape rejuvenation project to design an appropriate landscape treatment for the City's non-irrigated roadway medians was completed.

The City is committed to the development of parks and recreation facilities and enhancing "green space" within the City. Since the late 1990's over 10 million has been allocated to construct, renovate, expand and improve City parks. This includes the 3.5 million expansion of the Community Center which began construction during fiscal year 2015. Additionally, to provide for ongoing repairs and upkeep of the City's public parks, during fiscal year 2015, sports turf was replaced at Freedom Park, Ira Van Bullock Park and Veterans Park, play structure replacement was completed at Community Park and Community Hall, fence replacement was completed at Community Park and parking lot lights and pathway lights around the lake at Freedom Park were retrofitted with LED light fixtures. Restrooms were also upgraded during fiscal year 2015 at Community, Ira Van Bullock and Rambo Parks.

GENERAL FINANCIAL INFORMATION

Financial Policies

The City of Greenacres' financial policies provide the framework for the overall fiscal management of the City. The policies cover a broad range of topics including, but not limited to, accounting, auditing, internal controls, operating and capital budgeting, cash and investment management, asset management, and financial reporting. None of those policies had any impact on the current period's financial statements. Pursuant to Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Type Fund Definitions, the City adopted a fund balance policy including classifications and fund balance reserves within each category and classifications. The fund balances reported in the financial statements are shown pursuant to Statement 54.

Internal Controls

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that government assets are protected from loss, theft, or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP). The internal control structure of the City of Greenacres is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the valuation of costs and benefits requires estimates and judgments by management.

Budgetary Controls

The City of Greenacres adopts fiscal year budgets for all funds. The City maintains budgetary controls through the annual budget public hearing and approval process of GAAP based budgets. The formal budget approval for each fiscal year is accomplished in a manner to comply with Florida State Statute 200.065, commonly referred to as Truth-In-Millage (TRIM). Activities of the General Fund, Debt Service Funds, Arboreous, Youth Programs, and Public Safety Donation Special Revenue Funds, and all Capital Project Funds are included in the annual appropriated budget. Chapter 932, Florida State Statutes prohibits budgeting revenue in the Forfeitures Special Revenue Fund. Expenditures in the Forfeitures Special Revenue Fund are appropriated through individual requests on a project-by-project basis at public meetings of the City Council. Budget amendments for all funds require prior City Council approval at public meetings. The level of budgetary control (that is, the level at which expenditures cannot exceed the appropriated amount) is at the Departmental level.

The City of Greenacres also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts lapse at year-end. However, encumbrances can be re-appropriated as part of the following year's approved budget. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

Capital Financing

In conjunction with the annual adoption of the operating budget, the City prepares a Capital Improvement Program to provide for improvements to the City's public facilities for the ensuing fiscal year and next five years, along with proposals for the financing of these improvements. The first year of the program constitutes the capital budget for the current fiscal year and the remaining years are used as a planning guide. The program identifies projects and allocates funding over five years for City roads, park development, public works projects, and new equipment. The City has been able to provide the needed funding of the Capital Improvement Program through dedicated sources of revenue such as impact fees, grants, and previous transfers.

Debt Service Administration

In Florida, there is no legal debt limit. All general obligation debt pledging payment from ad valorem taxes must be approved by referendum, unless it is to refund outstanding debt. Article VII, Section 12, of the Florida State Constitution states "Counties, school districts, municipalities, special districts, and local governmental bodies with taxing powers may issue bonds, certificates of indebtedness, or any form of tax anticipation certificates payable from ad valorem taxes and maturing more than twelve months after issuance only to finance or refinance capital projects authorized by law and only when approved by vote of the electors..." The City has no general obligation debt outstanding.

Fiduciary Operations

The City's fiduciary operations are limited to the City of Greenacres Public Safety Officer and Firefighter Retirement Plan which was established effective January 1, 1996, to cover high-risk employees with a defined benefit retirement plan. The Florida League of Cities was selected to provide administrative services for the plan. A pension trust fund was established to account for that new plan in fiscal year 1996.

Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Greenacres for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2014. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government financial reports. The City of Greenacres has received a Certificate of Achievement for the last twenty-four consecutive years (fiscal years 1991-2014).

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conforms to program standards. Such comprehensive annual financial reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

The City of Greenacres also received an award from GFOA for Outstanding Achievement in Popular Annual Financial Reporting for the Fiscal Year Ended September 30, 2014. The award is valid for one year.

In addition, the City also received the GFOA's Award for Distinguished Budget Presentation for the Fiscal Year beginning October 1, 2014. The City has received the Distinguished Budget Presentation award for the last twenty-two years (fiscal years 1994-2015). In order to earn the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient as a policy document, financial plan, an operations guide, and a communication device.

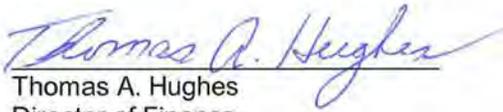
OTHER INFORMATION Independent Audit

State Statutes require an annual audit by independent certified public accountants. The accounting firm of Nowlen, Holt & Miner, P. A. performed the City's audit and their report on the financial statements is included in the financial section of this report. The total federal awards expended for all federal programs was greater than \$500,000, therefore, a federal Single Audit in accordance with OMB Circular A-133 was required to be performed by the City's auditors.

Acknowledgments

The preparation of this Comprehensive Annual Financial Report for the City of Greenacres was made possible by the dedicated efforts of the staff of the Department of Finance. We also extend our appreciation to the independent certified public accounting firm of Nowlen, Holt & Miner, P. A. for their professionalism during the performance of the audit.

We would like to thank the Mayor and City Council for their guidance and support in establishing the policy for the planning and administration of the financial operations of the City of Greenacres in a responsible, progressive manner. With this support, we have been able to maintain a high degree of fiscal health and responsibility for the City of Greenacres during challenging economic times.



Thomas A. Hughes
Director of Finance



Andrea McCue
City Manager



PRINCIPAL OFFICIALS
As of September 30, 2015

ELECTED OFFICIALS

Samuel J. Ferreri
Mayor

Jonathan G. Pearce
Deputy Mayor, Councilman, District IV

Lisa Rivera
Councilwoman, District I

Peter A. Noble
Councilman, District II

Judith Dugo
Councilwoman, District III

Paula Bousquet
Councilwoman, District V

SENIOR MANAGEMENT

Wadie Atallah
City Manager

James D. Stokes
City Attorney

Thomas J. Lanahan
Assistant City Manager/ Director
of Planning & Engineering

Denise McGrew
City Clerk

Thomas A. Hughes
Director of Finance

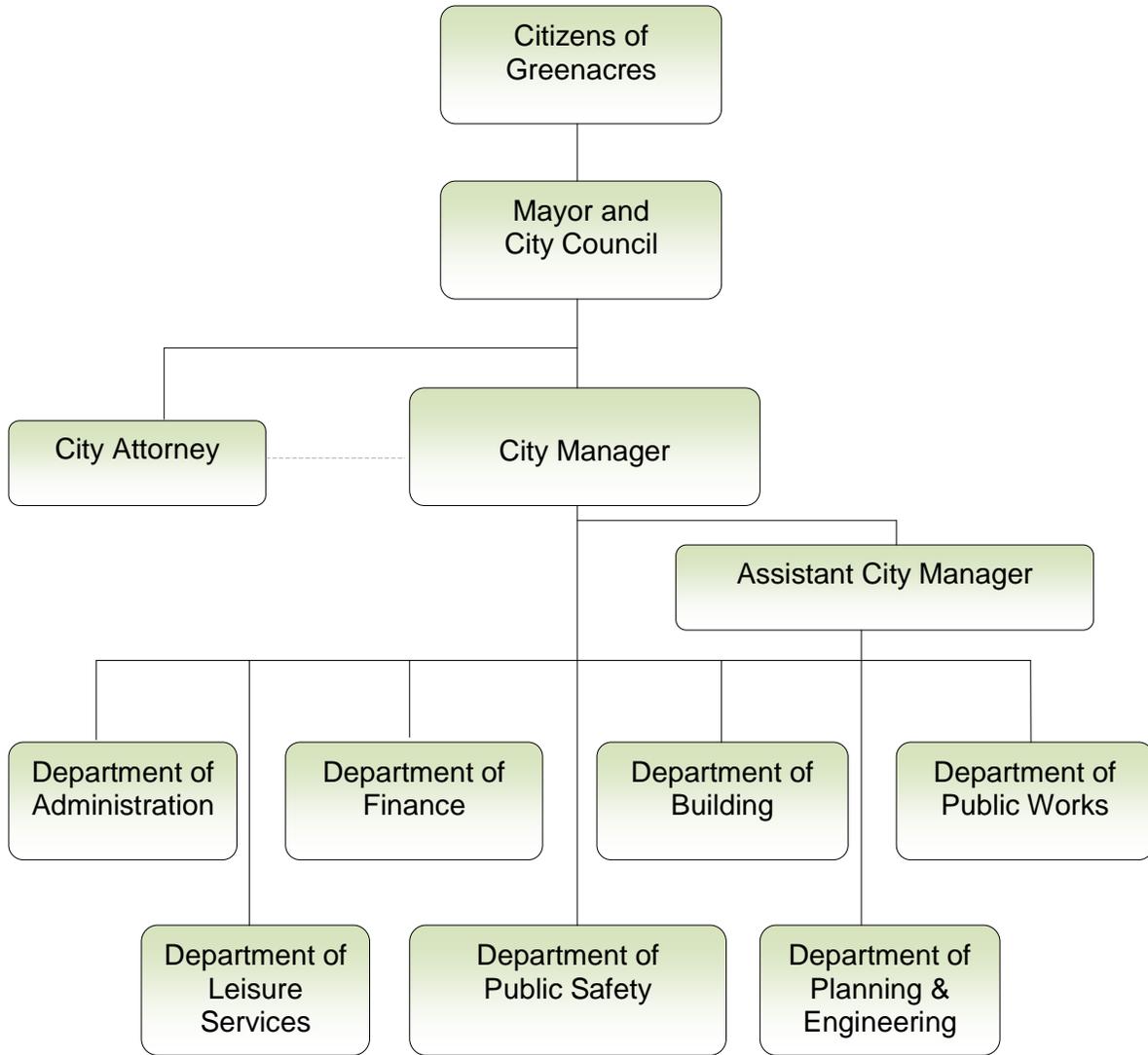
Carlos Cedeño
Director of Public Works

Michael Porath
Director of Public Safety

Michele Thompson
Director of Leisure Services

Michael Grimm
Director of Building

City of Greenacres, Florida Organizational Chart



Mission Statement

To continually improve the quality of life by providing the best and most cost efficient public services and facilities to exceed the expectations of city residents and businesses.



Government Finance Officers Association

Certificate of
Achievement for
Excellence in
Financial
Reporting

Presented to

City of Greenacres
Florida

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2014

Executive Director/CEO

FINANCIAL SECTION

INDEPENDENT AUDITORS' REPORT



NOWLEN, HOLT & MINER, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

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WEI PAN, CPA
WILLIAM C. RISER, CPA

INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council
City of Greenacres, Florida

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BELLE GLADE, FLORIDA 33430-0338
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FAX (561) 696-6248

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Greenacres, Florida (the City), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As discussed in Notes 1 and 17 to the financial statements, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No. 68*, during the year ended September 30, 2015. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 14, the budgetary comparison information on pages 67 through 71, the pension schedules on pages 72 through 79, and the schedule of funding progress – other postemployment benefits on page 80 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory and statistical sections, the combining and individual fund statements and schedules, and schedule of expenditures of federal awards, as required by Office of Management and Budget *Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations* are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules, and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules, and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 9, 2016 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

Nowlen, Holt & Mimes, P.A.

West Palm Beach, FL
May 9, 2016

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the City of Greenacres Comprehensive Annual Financial Report presents a narrative overview and analysis of the City's financial performance for the fiscal year ended September 30, 2015. It is designed to provide a broad overview and a short and long-term analysis of the City's activities based on information presented in the financial statements. Specifically, this information is designed to assist the reader in focusing on significant financial issues, provide an overview of the City's financial activities, identify changes in the City's financial position (its ability to address the next and subsequent years' challenges), clarify material deviations from the approved budget, and explain individual fund issues. We encourage readers to consider the information presented here in conjunction with the Transmittal Letter (beginning on page i), the City's basic financial statements (beginning on page 15), and notes to the financial statements (pages 23-66).

FINANCIAL HIGHLIGHTS

- At the end of fiscal year 2015, the assets and deferred outflows of the City exceeded its liabilities and deferred inflows by \$42.6 million (*net position*). Of this amount, \$18.1 million represents unrestricted net position, which may be used to meet the City's ongoing obligations to citizens and creditors.
- Total net position increased by \$3.4 million from fiscal 2014, primarily due to the effect of a prior period adjustment that increased beginning net position by \$2.7 million. This was the result of implementing new accounting standards for pensions required by the Governmental Accounting Standards Board (GASB), Statement 68 *Accounting and Financial Reporting for Pensions* and Statement 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment to GASB 68*. The standards changed the accounting for defined-benefit pensions used by state and local governments in the government-wide financial statements.
- At the close of the 2015 fiscal year, the governmental funds reported combined fund balances of \$23.0 million, an increase of \$171 thousand more than the prior year. Approximately 37.1% of this amount, or \$8.5 million, is available for spending at the City's discretion (*unassigned fund balance*).
- At the close of the 2015 fiscal year, the General Fund fund balance (the total of *non-spendable, committed, assigned, and unassigned* components of *fund balance*) was \$14.2 million, with \$5.7 million non-spendable, committed or assigned.

Overview of the Financial Statements

The discussion and analysis provided here are intended to serve as an introduction to the City of Greenacres basic financial statements. The basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

Government-Wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the

change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected solid waste fees and earned but unused vacation leave).

The governmental activities of the City of Greenacres include general government, public safety, transportation, culture and recreation, and physical environment.

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over financial resources that have been segregated for specific activities or objectives. The City of Greenacres, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds. The main features of each are shown below.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported in *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of cash, as well as cash balances available at year end (fund balance). Such information may be useful in evaluating a government's near-term financing requirements.

The focus of governmental funds is narrower than that of the government-wide financial statements, so it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand long-term impacts of near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains nine (9) individual governmental funds: the General Fund, four (4) Special Revenue Funds, one (1) Debt Service Fund, and three (3) Capital Projects Funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the General Fund, and all of the Capital Projects Funds: the New Growth Fund, Parks and Recreation Fund, and Reconstruction and Maintenance Fund, all of which are considered *major funds*. Data from the six remaining governmental funds are combined into a single column for an aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements on pages 81-91 of this report.

The City of Greenacres adopts an annual appropriated budget for all governmental funds. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. (See *Other Information* below.)

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the City's programs. While fiduciary (trust and agency) funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. The City has one (1) fiduciary trust fund, the Police Officers and Firefighters Pension Trust Fund, found on pages 21-22 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 23-66 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information*, including a budgetary comparison statement for the general fund, and detailed information concerning the City's obligation to provide pension benefits to its employees. The required supplementary information can be found on pages 67-80 of this report.

The combining and individual fund financial statements and schedules referred to earlier in connection with major and non-major governmental funds are presented immediately following the required supplementary information.

GOVERNMENT-WIDE OVERALL FINANCIAL ANALYSIS

The government-wide financial statements were designed so that the user could determine if the City is in a better or worse financial condition from the prior year. The fiscal 2014 balances have been included so that the results from the prior year can be compared.

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City of Greenacres, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$42.6 million at the close of the most recent fiscal year.

**City of Greenacres, Florida
Summary of Net Position
(in thousands)**

| | <u>2015</u> | <u>2014</u> | <u>Increase / (Decrease)</u> |
|--|-------------------------|-------------------------|----------------------------------|
| Current and other assets | \$ 30,390 | \$ 25,636 | 18.5% |
| Capital assets, net | <u>20,946</u> | <u>22,223</u> | (5.7%) |
| Total assets | <u>51,336</u> | <u>47,859</u> | 7.3% |
| Deferred Outflows of Resources | 2,191 | - | n/a |
| Current liabilities | 3,017 | 3,432 | (12.1%) |
| Long-term liabilities | <u>6,667</u> | <u>4,944</u> | 34.9% |
| Total liabilities | <u>9,684</u> | <u>8,376</u> | 15.6% |
| Deferred Inflows of Resources | <u>1,204</u> | <u>215</u> | 460.0% |
| Net position: | | | |
| Invested in capital assets, net of related debt | 17,926 | 18,888 | (5.1%) |
| Restricted | 6,618 | 7,463 | (11.3%) |
| Unrestricted | <u>18,095</u> | <u>12,917</u> | 40.1% |
| Total net position* | <u>\$ 42,639</u> | <u>\$ 39,268</u> | 8.6% |

The largest portion of the City's net position, 42.0%, is invested in capital assets (land, buildings, machinery and equipment) less any related debt still outstanding that was used to acquire those assets. The City uses capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources

needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. (See also the discussion on Capital Assets on pages 11-12).

Another portion of net position, \$6.6 million, has restrictions on its use that are externally imposed (gas taxes, public safety forfeitures, grants & pensions) or by enabling legislation (impact fees). The remaining net position balance of \$18.1 million is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.

Governmental Activities. Revenues and expenses for the current and previous fiscal year are compared below:

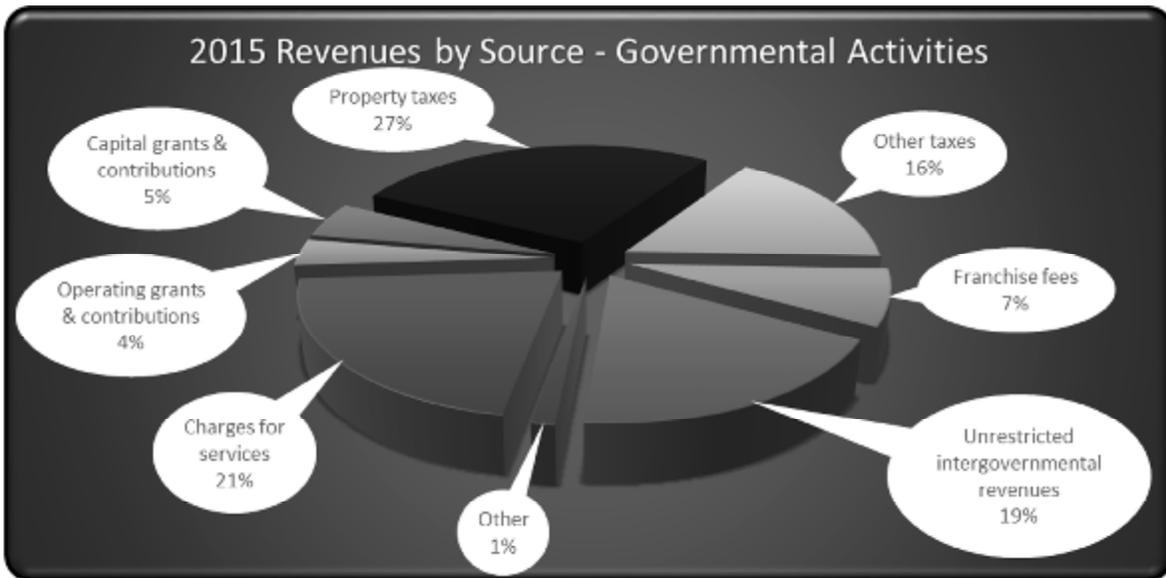
**City of Greenacres, Florida
Summary of Changes in Net Position (in thousands)**

| | <u>2015</u> | <u>2014</u> | Increase / (Decrease) |
|--|-------------------------|-------------------------|----------------------------------|
| Revenues: | | | |
| Program revenues: | | | |
| Charges for services | \$ 5,245 | \$ 4,641 | 13.0% |
| Operating grants and contributions | 884 | 902 | (2.0%) |
| Capital grants and contributions | 1,171 | 836 | 40.1% |
| General revenues: | | | |
| Property taxes | 6,652 | 6,201 | 7.3% |
| Other taxes | 4,006 | 3,991 | 0.4% |
| Other | 6,687 | 6,275 | 6.6% |
| Total revenues | <u>24,645</u> | <u>22,846</u> | 7.9% |
| Expenses: | | | |
| General government | 3,682 | 3,553 | 3.6% |
| Public safety | 12,626 | 12,941 | (2.4%) |
| Transportation | 1,583 | 1,569 | 0.9% |
| Culture and recreation | 2,101 | 1,869 | 12.4% |
| Physical environment | 2,239 | 2,075 | 7.9% |
| Interest and other fiscal charges | 130 | 141 | (7.8%) |
| Total expenses | <u>22,361</u> | <u>22,148</u> | 1.0% |
| Increase in net position before special item | 2,284 | 698 | 227.2% |
| Special item - donation of infrastructure | (1,605) | - | n/a |
| Change in net position | 679 | 698 | 2.7% |
| Net position beginning, as previously stated | 39,268 | - | |
| Restatement of net position | 2,692 | - | |
| Net position beginning of year, as restated | <u>41,960</u> | <u>38,570</u> | 8.8% |
| Ending net position | <u>\$ 42,639</u> | <u>\$ 39,268</u> | 8.6% |

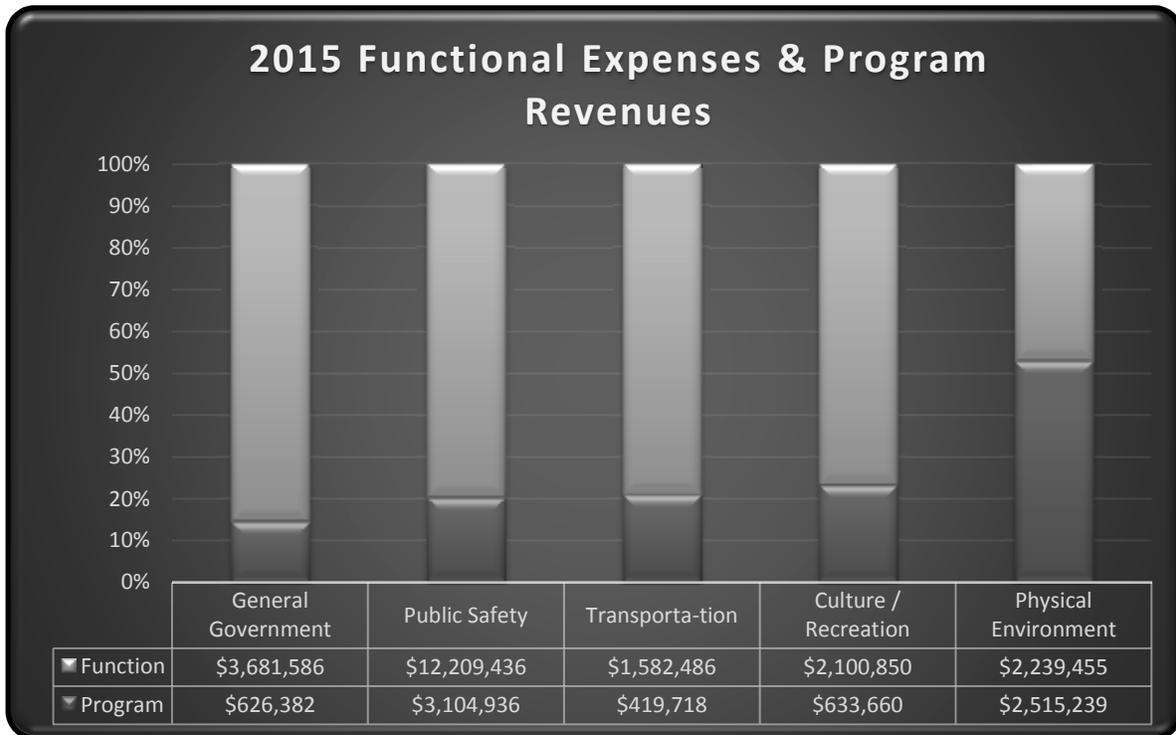
In 2015, net position increased by \$679 thousand. The implementation of new accounting standards for pensions (GASB 68 and GASB 71) also resulted in a net pension asset and a restatement of beginning net position that increased it by \$2.7 million. The asset was reflected in the 2015 Statement of Activities as a reduction of \$1.5 million in Public Safety expenses. The reduction helped lower overall Public Safety expenses by \$315 thousand in comparison with 2014 and contributed to an increase of only \$213 thousand in total expenses, while total revenues increased by \$1.8 million.

The most notable increases in revenues were:

- Charges for Services increased by \$604 thousand in 2015 with notable increases in impact fees (paid in lieu of a land dedication) of \$239 thousand, ambulance fees, \$58 thousand, and cell tower rental fees, \$58 thousand.
- Property taxes increased by \$451 thousand after property values increased by 9.6% and the millage rate was increased 12.1%.
- Capital grants and contributions increased by 40.1% after receiving a Community Development Block Grant of \$589 thousand.
- Other general revenues increased due to increases in state shared revenues of \$144 thousand and half-cent sales taxes of \$168 thousand.



The cost of all governmental activities increased 1.0% to \$22.4 million in 2015. As shown on the Statement of Activities on page 16, the amount financed by general revenues (primarily taxpayers) was about \$17.3 million, while \$5.2 million was paid by those who benefitted directly from the programs (charges for services), and another \$2.0 million was subsidized by other governments and organizations through grants and contributions. The following table shows to what extent the functional expenses of the City are supported by revenues that directly support those programs.



Spending on government programs increased in 2015 by \$213 thousand. The largest increase was \$232 thousand in Culture/Recreation, primarily in personnel services and playground equipment for parks. Physical Environment expenses increased by \$164 thousand in 2015, with the most significant increase in capital spending on repairs and maintenance for roads and drainage. General government expenses also increased in 2015 by \$129 thousand, primarily attributable to normal increases in personnel services costs. All of these increases were offset by a decrease of \$315 thousand in Public Safety expenses, which would have increased by \$1.2 million if not for the aforementioned \$1.5 million credit to expenses related to the implementation of GASB 68. The primary increases in Public Safety costs were in personnel services.

Financial Analysis of the City of Greenacres Funds

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of Greenacres *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the government's net resources available for discretionary use as it represents the portion of fund balance, which has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for particular purposes by the City Council.

At September 30, 2015, the City of Greenacres governmental funds reported combined fund balances of \$23.0 million, an increase of \$171 thousand over the prior year. Approximately 37% of total fund balance (\$8.5 million) is *unassigned*, which is available for spending at the government's discretion. The remainder is either *non-spendable*, *restricted*, *committed* or *assigned* to indicate it is 1) not in spendable form (non-spendable, \$396 thousand), 2) restricted for specific purposes by (a) external resource providers such as creditors, grantors, contributors, constitutional provisions or laws and regulations of other governments; or (b) imposed by law through enabling legislation (\$6.1 million), 3) committed for specific purposes as formally established by the City Council (\$1.0 million), or 4) assigned for specific purposes as determined by management of the City, (\$7.0 million).

The following table shows the results of operations in 2015 & 2014, the revenues, expenditures, and other financing sources and uses (fund transfers), and the change in fund balance for the major funds reported by the City.

| <u>Major Fund Information</u> | | | | |
|-------------------------------------|-----------------|-------------------|-----------------------------|---------------------------------------|
| (in thousands) | | | | |
| <u>Fiscal Year 2015</u> | <u>General</u> | <u>New Growth</u> | <u>Parks and Recreation</u> | <u>Reconstruction And Maintenance</u> |
| Revenues | \$ 22,410 | \$ 777 | \$ 580 | \$ 251 |
| Expenditures | (21,024) | (1,030) | (618) | (814) |
| Other financing sources (uses) | (630) | - | - | 200 |
| Increase (decrease) in fund balance | <u>\$ 756</u> | <u>\$ (253)</u> | <u>\$ (38)</u> | <u>\$ (363)</u> |
| | | | | |
| <u>Fiscal Year 2014</u> | <u>General</u> | <u>New Growth</u> | <u>Parks and Recreation</u> | <u>Reconstruction And Maintenance</u> |
| Revenues | \$ 21,514 | \$ 127 | \$ 474 | \$ 223 |
| Expenditures | (19,680) | (547) | (565) | (1,121) |
| Other financing sources (uses) | (460) | - | - | - |
| Increase (decrease) in fund balance | <u>\$ 1,374</u> | <u>\$ (420)</u> | <u>\$ (91)</u> | <u>\$ (898)</u> |

The general fund is the chief operating fund of the City. At the end of the 2015 fiscal year, the unassigned fund balance of the general fund was \$8.5 million, while total fund balance increased by \$756 thousand to \$14.2 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 39% of total general fund expenditures including transfers to other funds, while total fund balance represents approximately 66% of that same amount.

The general fund balance increased by \$756 thousand in fiscal 2015 after an increase of \$1.4 million in 2014. The increase in 2015 can be attributed to revenues increasing by \$886 thousand over the prior year even as expenditures increased by \$1.3 million over 2014. The most notable increases in revenues in 2015 were:

- Taxes increased by \$353 thousand; the most significant being property taxes of \$451 thousand, which offset minor decreases in other taxes.
- Intergovernmental revenues increased by \$276 thousand, primarily due to increases in state revenue sharing, \$144 thousand,) and half-cent sales tax, \$168 thousand.

General fund expenditures increased by \$1.3 million in 2015, with the most significant upturn in Public Safety personnel costs (\$910 thousand for salaries, overtime, and pensions).

The City uses three capital projects funds to budget and account for capital improvement projects and asset purchases in excess of \$10,000 for each project or purchase. All of the capital projects funds are major funds. Much of the funding for the City's capital improvement projects has been from grants and other restricted revenue sources such as impact fees, as well as fund balance reserves since the downturn in the economy several years ago. The spending and resulting decreases of the respective fund balances in the capital projects funds have been part of the capital improvement planning process.

As can be seen in the preceding schedule, the fund balances in the New Growth, Parks and Recreation, and Reconstruction and Maintenance capital projects funds decreased in 2015 by \$253 thousand, \$38 thousand, and \$363 thousand respectively. Capital projects totaling \$2.0 million were budgeted in the New Growth fund in 2015, while actual expenditures came in at just over \$1.0 million as several projects got started very late or not at all. Capital projects to upgrade computer software systems and associated hardware, improve beautification of the 10th Avenue North corridor, and replace communication center dispatch equipment had unused budget funds of \$166 thousand, \$260 thousand, and \$431 thousand, respectively. The primary expenditures were \$881 thousand for the sewer system improvements along the 10th Avenue North corridor. New Growth capital expenditures were offset by revenues (grants, impact fees, cellular tower rentals and interest income) of \$778 thousand.

In the Parks and Recreation fund, \$618 thousand was expended on projects with budgets totaling \$4.3 million. Work was begun on the project to renovate the Community Center; a total of \$3.8 million is budgeted for the project with only \$263 thousand expended in 2015. Expenditures on other projects included \$109 thousand to finish the Community Hall renovation, \$135 thousand on City park improvements, and \$19 thousand on park restroom upgrades. The Parks and Recreation capital expenditures were offset by revenues of \$580 thousand in grants, impact fees, cellular tower rentals and interest income.

Capital projects totaling \$1.4 million were budgeted in the Reconstruction and Maintenance fund with \$814 thousand spent. The most significant expenditures were \$255 thousand for eight (8) replacement vehicles, including four (4) police cruisers, \$168 thousand for storm sewer repairs at Ramblewood Park, and \$95 thousand for road striping and repairs. Those expenditures were offset by \$251 thousand in local-option gas taxes, grant revenues and interest income, and another \$200 was transferred from the general fund.

General Fund Budgetary Highlights

Original budget compared to final budget. As a part of the annual budget process, all purchase orders (budget encumbrances) that remain open at fiscal year-end are re-appropriated in the new fiscal year by resolution. The 2015 expenditure budget included amendments of approximately \$59 thousand for products and services ordered but not received in fiscal 2014 and were rolled over and re-appropriated in 2015. There were no revenue budget amendments.

| Functional Expenditures | Original Adopted Budget | Amended Budget | Difference - Encumbrances | Actual Results | Budget vs Actual Over / (Under) Budget |
|-------------------------|-------------------------|----------------------|---------------------------|----------------------|--|
| General Government | \$ 3,559,559 | \$ 3,598,262 | \$ 38,703 | \$ 3,389,229 | \$ (209,033) |
| Public Safety | 13,570,495 | 13,580,548 | 10,053 | 13,244,073 | (336,475) |
| Transportation | 1,635,036 | 1,636,136 | 1,100 | 1,489,646 | (146,490) |
| Culture / Recreation | 1,045,235 | 1,050,879 | 5,644 | 1,014,304 | (36,575) |
| Physical Environment | 1,768,873 | 1,772,653 | 3,780 | 1,824,867 | 52,214 |
| Capital Outlay | 54,608 | 54,608 | - | 61,633 | 7,025 |
| Totals | \$ 21,633,806 | \$ 21,693,086 | \$ 59,280 | \$ 21,023,752 | \$ (669,334) |

| Revenue Source | Adopted Budget* | Actual Results | Over / (Under) Budget |
|----------------------------|---------------------|---------------------|-----------------------|
| Taxes | 11,771,579 | 11,671,876 | (99,703) |
| Permits and Franchise Fees | 2,111,315 | 2,316,146 | 204,831 |
| Intergovernmental Revenues | 4,601,500 | 4,627,160 | 25,660 |
| Charges for Services | 3,149,995 | 3,125,622 | (24,373) |
| Fines and Forfeitures | 107,600 | 104,758 | (2,842) |
| Investment Income | 65,811 | 121,776 | 55,965 |
| Contributions | 3,100 | 8,036 | 4,936 |
| Rents and Royalties | 302,235 | 315,108 | 12,873 |
| Miscellaneous Revenues | 74,634 | 119,197 | 44,563 |
| Totals | \$22,187,769 | \$22,409,679 | \$221,910 |

* No amendments to revenue budget; original budget same as final budget.

Final budget compared to actual results. For 2015, general fund revenues exceed the budget by \$221,910. Building permits revenues were greater than anticipated due to a new residential development in the City.

General fund expenditures in 2015 were \$669 thousand less than budgeted. The savings in Public Safety were primarily in personnel services, a result of high turnover in the Support Services division. General government was \$200 thousand under budget, accomplished primarily because it was necessary to use only \$1,000 of the \$100 thousand emergency contingency budget.

Capital Asset and Debt Administration

Capital assets. The City's investment in capital assets on September 30, 2015, net of accumulated depreciation, was \$20.9 million, a decrease of \$1.3 million or 5.7% from 2014. The primary reason for the decrease was \$1.6 million in new sewer lines infrastructure that was accumulating in Construction in Progress and was donated to Palm Beach County Water Utilities. In 2015, the City added other assets valued at \$1.7 million and asset disposals other than the infrastructure contribution to the water utility plus depreciation were a combined \$1.4 million.

Significant capital asset events during the 2015 fiscal year included:

- Eight (8) new fleet vehicles valued at \$255 thousand.
- Community Hall was renovated at a cost of \$504 thousand.
- Construction in progress of \$263 thousand for the Community Center renovations.
- \$247 thousand park improvements, including new sidewalks at Ramblewood Park and new playground equipment at Community Park.

City of Greenacres Capital Assets
(in thousands, net of accumulated depreciation)

| | <u>2015</u> | <u>2014</u> | <u>Increase / (Decrease)</u> |
|-----------------------------------|-------------------------|-------------------------|----------------------------------|
| Land | \$ 7,274 | \$ 7,274 | 0.0% |
| Buildings | 6,932 | 6,765 | (2.5%) |
| Improvements other than buildings | 3,139 | 3,457 | (9.2%) |
| Furniture, fixtures and equipment | 1,627 | 1,684 | 3.4% |
| Vehicles | 1,614 | 1,822 | 11.4% |
| Construction in Progress | 360 | 1,221 | 70.5% |
| Total | <u>\$ 20,946</u> | <u>\$ 22,223</u> | 5.7% |

Please refer to the prior discussion of major funds above for more details on capital spending, and also Note 6 Capital Assets on pages 38-39.

Debt administration. The City's has very little outstanding debt, consisting only of a public improvement bank note totaling \$3.0 million at year end September 30, 2015. Debt service payments reduced the overall debt by \$273 thousand, or 8.3%, during the year.

The debt position of the City is summarized in the following table and is more fully explained in Note 7 Long-Term Liabilities on pages 39-40.

City of Greenacres Outstanding Debt
(in thousands)

| | <u>2015</u> | <u>2014</u> | <u>Increase / (Decrease)</u> |
|---------------------------------|------------------------|------------------------|----------------------------------|
| Public Improvement Note Payable | \$ 3,019 | \$ 3,292 | (8.3%) |
| Total | <u>\$ 3,019</u> | <u>\$ 3,292</u> | (8.3%) |

Economic Factors and Next Year's Budgets and Rates

As a residentially oriented suburb with supporting commercial establishments, the City's economic environment is dependent on Palm Beach County's economic activities as well as that of the State of Florida. The major economic factors include new housing, commercial developments, regional employment, and retail activity all of which impact local government revenues.

Other economic factors affecting the City of Greenacres in the new fiscal year include:

- Increasing property values. Property values increased by 9.6%* in 2015 following a 8.4%* increase in 2014. The City decided not to use the roll back millage rate of 4.9597, but increased the millage rate to 6.0854 from 5.4284, the previous year's rate. The combination of increased millage rate and increased property values could result in up to \$1.6 million of additional property tax revenues in fiscal 2016.

*Based on the Property Appraiser's final certified values, *prior to* changes by the Value Adjustment Board.

-
- Increased sales tax revenues. Sales tax revenues have been increasing for three years, another sign of an improving economy.
 - Building activity increased again in 2015, as evidenced by increased revenues from building permits, inspections, and impact fees and is expected to continue in 2016.

The City's financial position remains strong, with very low debt and unassigned general fund balance having a healthy ratio of 39% of total general fund expenditures in 2015, fourteen percentage points above the minimum 25% required in the Fund Balance Policy.

Budgeted 2016 general fund expenditures, including transfers to other funds, are \$27,959,987, an increase of \$5.6 million, or 25% from 2015 budgeted expenditures plus transfers out. The increased expenditures include a transfer of \$3.5 million dollars to capital projects to pay for the Community Center expansion. With 2016 revenues projected at \$24,439,984, it's expected that a budget deficit of \$3.5 million will be funded from general fund reserves in 2016, reducing fund balance from \$14.2 million after the results of operations in 2015 to an estimated \$10.7 million in 2016.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about this report or need additional information, please contact the Director of Finance at 5800 Melaleuca Lane, Greenacres, Florida 33463.

BASIC FINANCIAL STATEMENTS

City of Greenacres, Florida
Statement of Net Position
September 30, 2015

| | Governmental Activities |
|---|----------------------------|
| Assets | |
| Cash and cash equivalents | \$ 943,122 |
| Investments | 21,494,193 |
| Receivables (net) | |
| Accounts | 614,643 |
| Interest | 6,764 |
| Grants | 401,286 |
| Assessments | 6,039 |
| Intergovernmental | 1,617,744 |
| Inventories | 32,834 |
| Prepaid items | 363,819 |
| Net pension asset | 4,909,588 |
| Capital assets: | |
| Non-depreciable | 7,633,773 |
| Depreciable (net of accumulated depreciation) | 13,312,487 |
| Total Assets | 51,336,292 |
| Deferred Outflows of Resources | |
| Pension related items | 2,191,579 |
| Total Deferred Outflows of Resources | 2,191,579 |
| Liabilities | |
| Accounts payable | 372,357 |
| Contracts and retainage payable | 64,114 |
| Accrued payroll and related liabilities | 509,227 |
| Unearned revenue | 813,864 |
| Deposits and other liabilities | 136,808 |
| Accrued interest payable | 336 |
| Due within one year: | |
| Compensated absences | 836,114 |
| Notes payable | 284,376 |
| Due in more than one year: | |
| Compensated absences | 1,451,348 |
| Notes payable | 2,734,155 |
| Net OPEB obligation | 116,000 |
| Net pension liability | 2,365,574 |
| Total Liabilities | 9,684,273 |
| Deferred Inflows of Resources | |
| Unearned revenue | 219,795 |
| Pension related items | 984,391 |
| Total Deferred Inflows of Resources | 1,204,186 |
| Net Position | |
| Net investment in capital assets | 17,926,182 |
| Restricted for: | |
| Debt service | 542,930 |
| Public safety | 317,899 |
| Arboreous activities | 6,537 |
| Capital projects | 5,750,558 |
| Unrestricted | 18,095,306 |
| Total Net Position | \$ 42,639,412 |

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Statement of Activities
For the Fiscal Year Ended September 30, 2015

| Functions/Programs | Expenses | Program Revenues | | | Net (Expense) Revenue and Changes in Net Position |
|--|----------------------|----------------------|------------------------------------|----------------------------------|---|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | |
| Governmental Activities: | | | | | |
| General government | \$ 3,681,586 | \$ 623,485 | \$ 2,897 | \$ -- | \$ (3,055,204) |
| Public safety | 12,626,261 | 2,531,497 | 503,674 | 69,765 | (9,521,325) |
| Transportation | 1,582,486 | -- | -- | 419,718 | (1,162,768) |
| Culture/recreation | 2,100,850 | 311,893 | 321,767 | -- | (1,467,190) |
| Physical environment | 2,239,455 | 1,777,914 | 55,774 | 681,550 | 275,783 |
| Interest on long-term debt | 129,895 | -- | -- | -- | (129,895) |
| Total Governmental Activities | \$ 22,360,533 | \$ 5,244,789 | \$ 884,112 | \$ 1,171,033 | (15,060,599) |
| General Revenues: | | | | | |
| Taxes: | | | | | |
| Property taxes | | | | | 6,652,247 |
| Utility service taxes | | | | | 4,005,809 |
| Franchise fees based on gross receipts | | | | | 1,827,188 |
| Intergovernmental shared revenues - unrestricted | | | | | 4,547,615 |
| Investment earnings - unrestricted | | | | | 133,512 |
| Miscellaneous revenues | | | | | 178,609 |
| Total general revenues | | | | | 17,344,980 |
| Excess before special item | | | | | 2,284,381 |
| Special item - donation of infrastructure | | | | | (1,605,131) |
| Change in net position | | | | | 679,250 |
| Net Position - beginning, as restated | | | | | 41,960,162 |
| Net Position - ending | | | | | \$ 42,639,412 |

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Balance Sheet
Governmental Funds
September 30, 2015

| | Capital Projects | | | | | Total Governmental Funds |
|---|----------------------|---------------------|----------------------------|--------------------------------------|-----------------------------------|--------------------------------|
| | General | New Growth | Parks and Recreation | Reconstruction and Maintenance | Nonmajor Governmental Funds | |
| Assets | | | | | | |
| Cash and cash equivalents | \$ 943,122 | \$ -- | \$ -- | \$ -- | \$ -- | \$ 943,122 |
| Investments | 12,278,074 | 2,016,077 | 3,983,041 | 2,294,890 | 922,111 | 21,494,193 |
| Receivables (net) | | | | | | |
| Accounts | 614,643 | -- | -- | -- | -- | 614,643 |
| Interest | 6,764 | -- | -- | -- | -- | 6,764 |
| Grants | 4,288 | -- | -- | 369,205 | 27,793 | 401,286 |
| Assessments | 6,039 | -- | -- | -- | -- | 6,039 |
| Intergovernmental | 1,522,791 | 73,329 | -- | 21,624 | -- | 1,617,744 |
| Inventories | 32,834 | -- | -- | -- | -- | 32,834 |
| Prepaid items | 363,057 | -- | -- | -- | 762 | 363,819 |
| Total Assets | <u>\$ 15,771,612</u> | <u>\$ 2,089,406</u> | <u>\$ 3,983,041</u> | <u>\$ 2,685,719</u> | <u>\$ 950,666</u> | <u>\$ 25,480,444</u> |
| Liabilities, Deferred Inflows of Resources and Fund Balances | | | | | | |
| Liabilities | | | | | | |
| Accounts payable | \$ 355,684 | \$ 4,046 | \$ 11,497 | \$ 60,403 | \$ 4,841 | \$ 436,471 |
| Accrued payroll and related liabilities | 499,510 | -- | -- | -- | 9,717 | 509,227 |
| Unearned revenue | 11,107 | 172,892 | 628,097 | -- | 1,768 | 813,864 |
| Deposits and other liabilities | 106,933 | 29,875 | -- | -- | -- | 136,808 |
| Total Liabilities | <u>973,234</u> | <u>206,813</u> | <u>639,594</u> | <u>60,403</u> | <u>16,326</u> | <u>1,896,370</u> |
| Deferred Inflows of Resources | | | | | | |
| Unearned revenue | 219,795 | -- | -- | -- | -- | 219,795 |
| Unavailable revenue | 359,496 | -- | -- | -- | -- | 359,496 |
| Total Deferred Inflows of Resources | <u>579,291</u> | <u>--</u> | <u>--</u> | <u>--</u> | <u>--</u> | <u>579,291</u> |
| Fund Balances | | | | | | |
| Nonspendable: | | | | | | |
| Inventory | 32,834 | -- | -- | -- | -- | 32,834 |
| Prepaid items | 363,057 | -- | -- | -- | 762 | 363,819 |
| Restricted for: | | | | | | |
| Public Safety Forfeitures | -- | -- | -- | -- | 304,965 | 304,965 |
| Arborous Activities | -- | -- | -- | -- | 6,537 | 6,537 |
| Public Safety Donations | -- | -- | -- | -- | 12,934 | 12,934 |
| New Growth | -- | 1,024,359 | -- | -- | -- | 1,024,359 |
| Parks | -- | -- | 2,130,631 | -- | -- | 2,130,631 |
| Transportation | -- | -- | -- | 2,595,568 | -- | 2,595,568 |
| Committed to: | | | | | | |
| Emergency and disaster reserve | 1,000,000 | -- | -- | -- | -- | 1,000,000 |
| Assigned for: | | | | | | |
| Subsequent year's expenditures | 3,567,474 | -- | -- | -- | -- | 3,567,474 |
| Compensated absences reserve | 725,674 | -- | -- | -- | -- | 725,674 |
| Youth Programs | -- | -- | -- | -- | 66,212 | 66,212 |
| Debt service | -- | -- | -- | -- | 542,930 | 542,930 |
| Capital Projects | -- | 858,234 | 1,212,816 | 29,748 | -- | 2,100,798 |
| Unassigned: | 8,530,048 | -- | -- | -- | -- | 8,530,048 |
| Total Fund Balances | <u>14,219,087</u> | <u>1,882,593</u> | <u>3,343,447</u> | <u>2,625,316</u> | <u>934,340</u> | <u>23,004,783</u> |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | <u>\$ 15,771,612</u> | <u>\$ 2,089,406</u> | <u>\$ 3,983,041</u> | <u>\$ 2,685,719</u> | <u>\$ 950,666</u> | <u>\$ 25,480,444</u> |

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Reconciliation of the Balance Sheet - Governmental Funds
to the Statement of Net Position
September 30, 2015

| | | |
|---|---------------------|-----------------------------|
| Fund Balances - Total Governmental Funds | | \$ 23,004,783 |
| Amounts reported for governmental activities in the statement of net position are different because: | | |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds: | | |
| Governmental capital assets | \$ 39,051,872 | |
| Less accumulated depreciation | <u>(18,105,612)</u> | 20,946,260 |
| The net pension asset related to defined benefit pension plans does not represent available spendable resources and is not reported in the governmental funds. | | |
| | | 4,909,588 |
| Revenues earned but not collected within 60 days of the fiscal year end are not current financial resources and are not reported in the governmental funds. | | |
| | | 359,496 |
| Long-term liabilities, including notes payable, are not due and payable in the current period and therefore are not reported in the funds. Long-term liabilities at year-end consist of: | | |
| Compensated absences | \$ (2,287,462) | |
| Notes payable | (3,018,531) | |
| Accrued interest payable | (336) | |
| Net OPEB obligation | (116,000) | |
| Net pension liability | <u>(2,365,574)</u> | (7,787,903) |
| Deferred outflows of resources and deferred inflows of resources related to defined benefit pension plans are applicable to future eriods and are not reported in the governmental funds. | | |
| Pension related deferred outflows | \$ 2,191,579 | |
| Pension related deferred inflows | <u>(984,391)</u> | 1,207,188 |
| Net Position of Governmental Activities | | <u><u>\$ 42,639,412</u></u> |

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended September 30, 2015

| | Capital Projects | | | | | Total Governmental Funds |
|--|---------------------|--------------------|----------------------------|--------------------------------------|-----------------------------------|--------------------------------|
| | General | New Growth | Parks and Recreation | Reconstruction and Maintenance | Nonmajor Governmental Funds | |
| Revenues: | | | | | | |
| Taxes | \$11,671,876 | \$ -- | \$ -- | \$ 133,919 | \$ -- | \$11,805,795 |
| Permits and franchise fees | 2,316,146 | -- | -- | -- | -- | 2,316,146 |
| Intergovernmental revenues | 4,627,160 | 589,231 | 86,073 | 71,611 | 297,936 | 5,672,011 |
| Charges for services | 3,125,622 | -- | -- | -- | 139,715 | 3,265,337 |
| Fines and forfeitures | 104,758 | -- | -- | -- | 111,576 | 216,334 |
| Impact fees | -- | 129,206 | 226,436 | -- | -- | 355,642 |
| Investment | 121,776 | 13,703 | 26,410 | 16,385 | 3,972 | 182,246 |
| Contributions | 8,036 | 2,175 | -- | 29,174 | 5,400 | 44,785 |
| Rental income | 315,108 | 43,223 | 241,517 | -- | -- | 599,848 |
| Miscellaneous revenues | 119,197 | -- | -- | -- | 797 | 119,994 |
| Total revenues | 22,409,679 | 777,538 | 580,436 | 251,089 | 559,396 | 24,578,138 |
| Expenditures: | | | | | | |
| Current: | | | | | | |
| General government | 3,389,229 | -- | -- | -- | -- | 3,389,229 |
| Public safety | 13,244,073 | -- | -- | -- | 10,448 | 13,254,521 |
| Transportation | 1,489,646 | -- | -- | -- | -- | 1,489,646 |
| Culture/recreation | 1,014,304 | -- | -- | -- | 488,740 | 1,503,044 |
| Physical environment | 1,824,867 | -- | -- | -- | -- | 1,824,867 |
| Capital outlay | 61,633 | 1,030,295 | 618,441 | 814,009 | 18,778 | 2,543,156 |
| Debt service: | | | | | | |
| Principal | -- | -- | -- | -- | 273,246 | 273,246 |
| Interest | -- | -- | -- | -- | 129,924 | 129,924 |
| Total expenditures | 21,023,752 | 1,030,295 | 618,441 | 814,009 | 921,136 | 24,407,633 |
| Excess (deficiency) of revenues over expenditures | 1,385,927 | (252,757) | (38,005) | (562,920) | (361,740) | 170,505 |
| Other financing sources (uses): | | | | | | |
| Transfers in | -- | -- | -- | 200,000 | 430,000 | 630,000 |
| Transfers out | (630,000) | -- | -- | -- | -- | (630,000) |
| Total other financing sources (uses) | (630,000) | -- | -- | 200,000 | 430,000 | -- |
| Net change in fund balances | 755,927 | (252,757) | (38,005) | (362,920) | 68,260 | 170,505 |
| Fund balances - beginning | 13,463,160 | 2,135,350 | 3,381,452 | 2,988,236 | 866,080 | 22,834,278 |
| Fund balances - ending | \$14,219,087 | \$1,882,593 | \$3,343,447 | \$ 2,625,316 | \$ 934,340 | \$23,004,783 |

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Reconciliation of the Statement of Revenues, Expenditures, and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended September 30, 2015

Net change in fund balances - total governmental funds \$ 170,505

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful life.

| | | |
|---|--------------------|-------------|
| Expenditures for capital assets | \$ 1,820,433 | |
| Less current year depreciation | <u>(1,470,797)</u> | 349,636 |
| Net book value of capital asset disposals | | (1,626,003) |

Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the governmental funds:

| | |
|-----------------------------|--------|
| Solid waste collection fees | 87,648 |
|-----------------------------|--------|

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

| | | |
|--|------------------|-----------|
| Change in accrued interest payable | \$ 29 | |
| Change in accrued compensated absences | (125,236) | |
| Change in other postemployment benefits | (16,000) | |
| Change in net pension liability and related deferred amounts | <u>1,565,425</u> | 1,424,218 |

The repayment of the principal on long-term debt consumes current financial resources of the governmental funds. This transaction, however, has no effect on net position.

| | |
|---|--------------------------|
| | <u>273,246</u> |
| Change in Net Position of Governmental Activities | <u><u>\$ 679,250</u></u> |

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Statement of Fiduciary Net Position
Fiduciary Fund
September 30, 2015

| | <u>Pension Trust Fund</u> |
|------------------------------------|-------------------------------|
| Assets | |
| Cash and cash equivalents | \$ 180,648 |
| Investments - Mutual funds | 22,400,400 |
| Contributions receivable | <u>69,504</u> |
| | |
| Total assets | <u>\$ 22,650,552</u> |
| | |
| Net Position | |
| held in trust for pension benefits | <u>\$ 22,650,552</u> |

The accompanying notes are an integral part of these basic financial statements

City of Greenacres, Florida
Statement of Changes in Fiduciary Net Position
Fiduciary Fund
For the Fiscal Year Ended September 30, 2015

| | <u>Pension Trust Fund</u> |
|---|-------------------------------|
| Additions: | |
| Contributions: | |
| Employer | \$ 833,056 |
| Plan members | 232,372 |
| State on-behalf payments | 460,649 |
| Total Contributions | <u>1,526,077</u> |
| Investment income: | |
| Net increase in fair value of investments | <u>27,416</u> |
| Total additions | <u>1,553,493</u> |
| Deductions: | |
| Benefits paid and refunds of member contributions | 85,892 |
| Administrative expense | <u>67,249</u> |
| Total Deductions | <u>153,141</u> |
| Net Increase | 1,400,352 |
| Net Position held in trust for pension benefits | |
| Net position - beginning | <u>21,250,200</u> |
| Net position - ending | <u><u>\$ 22,650,552</u></u> |

The accompanying notes are an integral part of these basic financial statements

NOTES TO BASIC FINANCIAL STATEMENTS

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Greenacres, Florida (the “City”) is a municipal corporation organized under Florida Statutes. The City was originally incorporated in 1926 and was reincorporated in 1947 pursuant to Special Act 24537, Laws of Florida 1947. The City operates under the Council-Manager form of government and provides a wide range of community services including general government, public safety, building inspection, zoning and land use planning, transportation, culture and recreation, and physical environment. The City Council (the “Council”) is responsible for legislative and fiscal control of the City.

The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the City’s more significant accounting policies.

Financial Reporting Entity

Under governmental accounting and financial reporting standards, the City’s reporting entity consists of the City, organizations for which the City is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City’s financial statements to be misleading or incomplete. The City is considered financially accountable if it appoints a voting majority of an organization’s governing body and is either able to impose its will on that organization, or has a financial benefit/burden relationship with the organization. The City may also be financially accountable if an organization is fiscally dependent on the primary government and the two also have a financial benefit or burden relationship. Based on the application of these criteria, there were no organizations that met the criteria described above.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. The effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements and pension trust funds are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for solid waste collection fees and ambulance transport fees which are considered available if collected within six months of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Revenues for expenditure driven grants are recognized when the qualifying expenditures are incurred. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The *General Fund* is the primary operating fund of the City and is used to account for all financial resources applicable to the general operations of the City except those required to be accounted for in another fund.

The *New Growth Fund*, a capital projects fund, is used to account for financial resources used for the acquisition or construction of new and expanded public infrastructure for all purposes, except for parks, resulting from the growth of the City.

The *Parks and Recreation Fund*, a capital projects fund, is used to account for financial resources used for the acquisition or construction of City parks.

The *Reconstruction and Maintenance Fund*, a capital projects fund, is used to account for financial resources used for the acquisition or construction of major capital facilities not accounted for in other funds.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Additionally, the City reports the following fund type:

The *Pension Trust Fund*, which is a fiduciary fund used to account for the activities of the Public Safety Officers' and Firefighters' Retirement Plan and the Public Safety Officers' and Firefighters' Share Plan.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance

Deposits and Investments

The City's cash and cash equivalents include cash on hand, time and demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Money market depository accounts that the City intends to rollover into investments are considered part of the investment portfolio and are reported as investments. Resources of all funds, except the pension trust fund, have been combined into a pooled cash and investment system for the purpose of maximizing earnings. Income earned on pooled cash and investments is allocated monthly based upon the equity balances of the individual funds.

The Florida PRIME is recorded at the value of the pool shares (2a-7 like pool), which is fair value. The City's investment in the Florida Municipal Investment Trust is valued using the pooled share price, which is fair value.

Investments of the City's pension plan are held in the Florida Municipal Pension Trust Fund, administered by the Florida League of Cities. The investments are valued using the pooled share price, which is fair value.

Receivables

Receivables include amounts due from other governments and others for services provided by the City. Receivables are recorded and revenues are recognized as earned or as specific program expenditures are incurred. Allowances for uncollectible receivables are based upon historical trends and the periodic aging of receivables.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Inventories

Inventories consist of expendable supplies held for consumption which are carried at average cost. The City accounts for inventories using the consumption method, under which expenditures are recognized only when inventory items are used. In the governmental funds, the reported inventories are offset by the nonspendable fund balance component which indicates that they do not constitute “available spendable resources,” even though it is a component of current assets.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. In the governmental funds, prepaid items are recorded using the consumption method and are offset by the nonspendable fund balance component which indicates that they do not constitute “available spendable resources,” even though they are a component of current assets.

Capital Assets

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the City as assets with an estimated life in excess of one year and an initial individual cost of \$25,000 or more for land improvements and intangible assets, \$50,000 or more for buildings, \$50,000 or more for building improvements, \$5,000 or more for machinery and equipment, \$5,000 or more for vehicles, and \$250,000 or more for infrastructure assets. Major general infrastructure assets acquired in fiscal years ending after June 30, 1980, or significantly reconstructed or improved during that multi-year period, have not been capitalized since total infrastructure is less than five percent of total general capital assets, and accordingly, do not meet the capitalization requirements of GASB Statement No. 34.

When purchased, capital assets are recorded as expenditures in the governmental funds and capitalized as assets in the government-wide statement of net position. General capital assets are carried at historical cost. Where cost cannot be determined from the available records, estimated historical cost has been used to record the estimated value of the assets. Assets acquired by gift or bequest are recorded at their fair value at the date of donation. Additions, improvements, and other capital outlay that significantly extend the useful life of an asset are capitalized. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset’s life are not capitalized.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Capital Assets (Continued)

Depreciation has been provided over the estimated useful lives using the straight-line method of depreciation. The estimated lives for each major class of depreciable fixed assets are as follows:

| | |
|-----------------------------------|------------|
| Buildings and improvements | 20 years |
| Improvements other than buildings | 10 years |
| Furniture, fixtures and equipment | 3-10 years |
| Vehicles | 5 years |

Unearned Revenue

Unearned revenue represents the increase in assets prior to eligibility criteria being met.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for *deferred outflows of resources*. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The City has only pension related items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. There are three types of items that qualify for reporting in this category:

- 1) Business tax receipts that are received by the City prior to the period for which the taxes are levied are reported as deferred inflows on both the government-wide statement of net position, and on the governmental funds balance sheet.
- 2) Solid waste fees that are not received within six months of the end of the fiscal year don't meet the availability criterion of the modified accrual basis of accounting, and therefore are reported as deferred inflows only on the governmental funds balance sheet.
- 3) Pension related items

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Compensated Absences

The City's employees are granted a specific amount of vacation and sick leave, which is payable upon separation of service in varying amounts based on length of service. Accrued vacation leave is paid in full upon separation of employment up to a maximum of 240 hours for employees and 320 hours for the City Manager. For bargaining unit employees hired before June 28, 2000 and general employees hired before October 16, 2006 accrued sick leave is paid in full upon separation of employment after ten years of service up to a maximum of 960 hours. Bargaining unit employees hired after June 28, 2000 and general employees hired after October 16, 2006, are paid a percentage of the total accrued sick leave based on the number of completed years of service. When an employee is vested and applies for retirement under the City's retirement plan, accrued sick leave is paid in full up to 960 hours. Vacation is accrued as a liability in the government-wide statements when the employee earns the benefit. This means that the employee has rendered services that give rise to a vacation liability and it is probable that the City will compensate the employee in some manner, for example, in cash or paid time off, now or upon termination or retirement. The City uses the vesting method in accruing the sick leave liability. Under the vesting method, a liability for sick leave is accrued for employees who are eligible to receive termination benefits upon separation.

Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations or retirements. For the governmental funds, compensated absences are liquidated by the general fund.

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight line method which does not significantly differ from the effective interest method. Bonds are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Net Position

Equity in the government-wide statement of net position is displayed in three categories:

Net investment in capital assets Consists of capital assets reduced by accumulated depreciation and by any outstanding debt and deferred inflows/outflows of resources incurred to acquire, construct, or improve those assets, excluding unexpended proceeds.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Net Position (Continued)

Restricted net position Consists of net position with constraints placed on the use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation

Unrestricted net position Consists of net position that does not meet the definition of either of the other two components.

Fund Equity

Nature and purpose of classifications. In the financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which the amounts in those funds can be spent.

The City reports the following classifications:

Non-spendable fund balances. Amounts that cannot be spent because they are either a) not in spendable form (like inventories, or prepaid items), or b) legally or contractually required to remain intact.

Restricted fund balances. Amounts that are restricted to specific purposes by either a) externally enforceable legal restrictions imposed by parties outside the government, such as creditors (through debt covenants), grantors, contributors, or other governments (through laws and regulations), or b) by law through the City's own constitution, or enabling legislation,(legislation that authorizes the City to assess, levy, charge, or otherwise mandate payments from external service providers, and with a legally enforceable requirement that those resources may be used only for the specific purposes stipulated in the legislation).

Committed fund balances. Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (resolution, ordinance or council policy) of the City's highest level of decision making authority (the City Council). Resolutions, ordinances, and council policies are all considered the highest level action within the City and are all equally binding. The City's fund balance policy, adopted by the City Council, establishes reserves to be reported under this classification, the purposes for which the reserved funds may be utilized, and the procedures for replenishing the reserve funds if used.

Assigned fund balances. Amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. Assignments are made by City Manager by the authority of the fund balance policy, adopted by City Council resolution.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance (Continued)

Fund Equity (Continued)

Unassigned fund balances. This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

Minimum Level of Unassigned Fund Balance Policy

The City's fund balance policy establishes a minimum unassigned fund balance level of 25% of the operating expenditures of the current fiscal year. If unassigned fund balance falls below the established level, a plan to replenish that amount back to the required level over a three year period will be developed.

The fund balance policy also establishes a spending order when a qualifying expenditure is incurred for which those funds are available, of restricted fund balances first, followed by committed, then assigned, and finally unassigned fund balances.

Encumbrances

Budgets in governmental funds are encumbered upon issuance of purchase orders, contracts, or other forms of legal commitments. Appropriations expire at year end, even if encumbered, but it is the City's policy to re-appropriate such amounts at the beginning of the next fiscal year.

Use of Estimates

The financial statements and related disclosures are prepared in conformity with accounting principles generally accepted in the United States of America. Management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and revenue and expenditures/expenses during the period reported. These estimates include assessing the collectibility of accounts receivable, the use and recoverability of inventory, and useful lives and impairment of tangible assets, among others. Estimates and assumptions are reviewed periodically and the effects of revisions are reflected in the financial statements in the period they are determined to be necessary. Actual results could differ from those estimates.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Implementation of Governmental Accounting Standards Board Statements with Impact on the Financial Statements

The City implemented the following GASB Statements during the fiscal year ended September 30, 2015:

In June 2012, the GASB issued Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement 27*. GASB 68 improves financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. The implementation of this statement resulted in a restatement of beginning net position, as well as related deferred outflows of resources and deferred inflows of resources due to recording the City's net pension liability on the statement of net position. See Note 17.

In November 2013, the GASB issued Statement No. 71, *Pension Transition Contributions Made Subsequent to the Measurement Date – an amendment to GASB Statement No. 68*. This Statement amends paragraph 137 of GASB 68 to require that, at transition, a government recognize the beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability.

Recently Issued Accounting Pronouncements

A brief description of new accounting pronouncements that might have a significant impact on the City's financial statements is presented below. Management is currently evaluating the impact of adoption of these statements in the City's financial statements.

In February 2015, the GASB issued Statement No. 72, *Fair Value Measurement and Application*. This Statement provides guidance for determining a fair value measurement for financial reporting purposes and also provides guidance for applying fair value of certain investments and disclosures related to all fair value measurements. This Statement is effective for the fiscal year ending September 30, 2016.

In June 2015, the GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. This Statement improves the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability. Certain sections of this Statement are effective for the fiscal year ending September 30, 2016 and the remaining sections are effective for the fiscal year ending September 30, 2017.

In June 2015, the GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. This Statement improves the usefulness of information about postemployment benefits other than pensions included in the general purpose external financial reports of state and local government OPEB plans for making decisions and assessing accountability. This Statement is effective for the fiscal year ending September 30, 2017.

In June 2015 the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions. It also

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Recently Issued Accounting Pronouncements (Continued)

improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement is effective for the fiscal year ending September 30, 2018.

In June 2015 the GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This Statement identifies – in the current governmental financial reporting environment – the hierarchy of generally accepted accounting principles. This Statement is effective for the fiscal year ending September 30, 2016.

In August 2015 the GASB issued Statement No. 77, *Tax Abatement Disclosures*. This Statement improves financial reporting by giving users of financial statements essential information that is not consistently or comprehensively reported to the public at present. This Statement is effective for the fiscal year ending September 30, 2017.

In December 2015 the GASB issued Statement No. 78, *Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans*. This Statement addresses a practice issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. This Statement is effective for the fiscal year ending September 30, 2017.

In December 2015 the GASB issued Statement No. 79, *Certain External Investment Pools and Pool Participants*. This Statement establishes criteria for an external investment pool to qualify for making an election to measure all of its investments at amortized cost for financial reporting purposes. This Statement is effective for the fiscal year ending September 30, 2017.

In March 2016, the GASB issued Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73*. This Statement addresses issues regarding the presentation of payroll-related measures in required supplementary information, the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This statement is effective for the fiscal year ending September 30, 2017.

2 – PROPERTY TAXES

Property taxes (ad valorem taxes) are levied on October 1st (lien date) and become due and payable on November 1st, with discounts of one to four percent if paid prior to March 1st of the following calendar year. All unpaid taxes become delinquent on April 1st and accrue interest charges from April 1st until a tax sale certificate is sold at auction.

Assessed values are established by the Palm Beach County Property Appraiser as of July 1st at approximately fair value. Taxes are collected by the County and remitted to the City. Revenue is recognized at the time monies are received from the County.

The City is permitted by the Florida Constitution to levy taxes up to \$10 per \$1,000 (10 mills) of assessed valuation for general governmental services (other than the payment of principal and interest on general obligation long-term debt). In addition, unlimited amounts may be levied for the payment of principal and interest on taxpayer approved general obligation long-term debt. The millage rate levied by the City for the fiscal year ended September 30, 2015 was 5.4284.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

3 – DEPOSITS AND INVESTMENTS

Deposits

The City's deposits with financial institutions were entirely covered by a combination of federal depository insurance and a collateral pool pledged to the State Treasurer of Florida by financial institutions that comply with the requirements of Florida Statutes and have been designated as a qualified public depository by the State Treasurer. State of Florida Statutes, Chapter 280, *Florida Security for Public Deposits Act* requires every qualified public depository shall deposit with the Treasurer eligible collateral of the depository to be held subject to his or her order. The Treasurer, by rule, shall establish minimum required collateral pledging levels. The pledging level may range from 25% to 125% of the average monthly balance of public deposits depending upon the depository's financial condition and establishment period. All collateral must be deposited with an approved financial institution. Any potential losses to public depositors are covered by applicable deposit insurance, sale of securities pledged as collateral and, if necessary, assessments against other qualified public depositories of the same type as the depository in default. At year end, the City's deposits included \$1 million of certificates of deposit with terms to maturity of more than three months when purchased. These certificates of deposits are reported as investments. The City's deposits also included \$5,023,589 of money market accounts that are reported as investments.

The certificates of deposit were acquired through the Certificate of Deposit Account Registry Service[®] (CDARS[®]). The funds were initially deposited in a qualified public depository. The selected depository arranged for depositing the funds in financial deposit instruments insured by the Federal Deposit Insurance Corporation in one or more federally insured banks or saving and loan associations, wherever located, for the account of the City. The full amount of the principal and accrued interest of each financial deposit instrument is insured by the FDIC. The selected depository acts as custodian for the City with respect to each financial deposit instrument issued for its account.

Investments - City

The investment of surplus public funds is governed by an ordinance of the City Council. The ordinance limits investment of surplus funds to the following:

1. The Florida Local Government Surplus Funds Trust Fund (State Board of Administration - SBA), or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act (Florida Statute Section 163.01). For example, the Florida League of Cities' "Florida Municipal Investment Trust", and the Florida Association of Court Clerks' "Florida Local Government Investment Trust" would qualify.
2. Negotiable direct obligations of, or obligations the principal and interest of which are unconditionally guaranteed by the United States Government at the then prevailing market price for such securities (U.S. "Treasuries" and "Agencies").
3. U.S. Government Agency Securities and Instrumentalities of Government Sponsored Enterprises carrying the implied faith and credit of the U.S. Government, including participation certificates and mortgage pass-throughs.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – City (Continued)

4. Interest bearing time deposits or savings accounts in qualified public depositories as prescribed by the Florida Security for Public Deposits Act, Chapter 280.02, Florida Statutes.
5. Certificates of deposit and other evidences of deposit at, qualified depositories, bankers' acceptances, and commercial paper, rated in the highest tier (e.g., A-1, P-1, F-1 or D-1 or higher) by a nationally recognized rating agency.
6. Shares of any money market mutual fund that is registered with the Securities and Exchange Commission, has the highest credit quality rating from a Nationally Recognized Statistical Rating Organization and has a portfolio which is limited to direct obligations of the United States Government or

The State Board of Administration (SBA) administers the Florida PRIME, which is governed by Chapter 19-7 of the Florida Administrative Code and Chapters 218 and 215 of the Florida Statutes. These rules provide guidance and establish the policies and general operating procedures for the administration of the Florida PRIME. The Florida PRIME is not a registrant with the Securities and Exchange Commission (SEC); however, the Board has adopted operating procedures consistent with the requirements for a 2a-7 fund, which permits money market funds to use amortized cost to maintain a constant net asset value (NAV) of \$1 per share. The fair value of the position in the Florida PRIME is equal to the value of the pool shares. The investment in the Florida PRIME is not insured by FDIC or any other governmental agency.

The Florida Municipal Investment Trust (Municipal Trust) was created under the laws of the State of Florida to provide eligible units of local government with an investment vehicle to pool their surplus funds and to reinvest such funds in one or more investment portfolios under the direction and daily supervision of an investment advisor. The Florida League of Cities serves as the administrator, investment manager and secretary-treasurer of the Trust. The Municipal Trust is not a registrant with the Securities and Exchange Commission (SEC); however the Board has adopted operating procedures consistent with the requirements for a "2a-7 like" pool.

As of September 30, 2015, the City reported the following investments:

| Investment | Fair Value | Weighted Average Maturity | Credit Rating |
|---|---------------|---------------------------------|------------------|
| Florida PRIME | \$ 1,132,148 | 39 days | AAAm S&P |
| FMIvT 0-2 Year High Quality Bond Fund | 2,060,763 | 0.70 years | AAA/V1 Fitch |
| FMIvT 1-3 Year High Quality Bond Fund | 6,014,760 | 1.37 years | AAA/V2 Fitch |
| FMIvT Intermediate High Quality Bond Fund | 6,262,933 | 3.60 years | AAA/V3 Fitch |
| Certificates of Deposit | 1,000,000 | 106 days | Not Rated |
| Bank Money Market Account Deposits | 5,023,589 | NA | NA |
| Total Investments | \$ 21,494,193 | | |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – City (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City has an investment policy of structuring the investment portfolio so that the securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and investing operating funds primarily in short-term securities, money market mutual funds, or similar investment pools unless it is anticipated that long-term securities can be held to maturity without jeopardizing the liquidity requirements.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its own obligations. The City's investment policy limits investments to the highest ratings issued by a nationally recognized statistical rating organization (NRSRO).

Concentration of Credit Risk

The City's investment policy states that assets shall be diversified to control the risk of loss resulting from concentration of assets to a specific maturity, instrument, issue, dealer, or bank through which these securities are bought and sold. As of September 30, 2015, the value of each position held in the City's portfolio is less than 5% in any one issuer.

Investments – Public Safety Officers' and Firefighters' Retirement Plan and Share Plan

Funds are held for the City's Public Safety Officers' and Firefighters' Retirement Plan (the "Plan") in in the Florida Municipal Pension Trust Fund (FMPTF), administered by the Florida League of Cities. The assets of the City's Public Safety Firefighters' and Officers' Share Plan (the "Share Plan") are invested together with the assets of the Retirement Plan. The program was established for the purpose of collectively managing individually designed pension plans of participating investment and administrative services for eligible governmental agencies in Florida. Any agency or political subdivision in the State of Florida is eligible to participate. Each participating entity must agree to abide by the terms, duties, rights, and obligations as set forth in the Trust Joinder Agreement and the Master Trust Agreement of the Florida Municipal Pension Trust Fund. Pension plan assets are invested by the FMPTF through the Florida Municipal Investment Trust.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – Public Safety Officers’ and Firefighters’ Retirement Plan and Share Plan (Continued)

At September 30, 2015, the Plans had the following investments:

| Investment | Fair Value | Weighted Average Maturity | Credit Rating |
|--|----------------------|------------------------------|------------------|
| FMIvT Broad Market High Quality Bond Fund | \$ 2,732,307 | 6.47 years | AA/V4 Fitch |
| FMIvT Core Plus Fixed Income | 3,996,845 | 6.52 years | Not Rated |
| FMIvT High Quality Growth Portfolio | 2,167,781 | | Not Rated |
| FMIvT Diversified Small Cap Equity Portfolio | 1,964,551 | | Not Rated |
| FMIvT Russell 1000 Enhanced Index Fund | 6,345,275 | | Not Rated |
| FMIvT Diversified Small to Mid Cap | 3,048,441 | | Not Rated |
| FMIvT International Blend Portfolio | 2,145,200 | | Not Rated |
| Total Investments | <u>\$ 22,400,400</u> | | |

Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment’s fair value. The Plan and Share Plan have a maximum maturity at purchase of 180 days with a total average maturity, at any point in time, for all repurchase agreements held of not greater than 60 days. Banker’s acceptances maximum maturity shall not exceed 270 days from the time of purchase. Nonnegotiable certificates of deposit shall not exceed 2 years. No investments held in the portfolio exceed these limits.

Credit Risk

The Plan and Share Plan allows investments in rated investments in Commercial paper with A1/P1 or a comparable rating as provided by two of the top nationally recognized statistical rating organizations; and that the corporation’s long-term debt, if any, is rated at least A1/A+ by a nationally recognized statistical rating organization or, if backed by a letter of credit (LOC), the long-term debt of the LOC provider must be rated at least AA (or comparable rating) by at least two of the nationally recognized statistical rating agencies publishing ratings for financial institutions. Banker’s acceptances issued with the U.S. by institutions with a long-term debt rating of at least AA or short term debt rating of P1 (or comparable rating) as provided by one nationally recognized statistical rating organization. Nonnegotiable certificates of deposit must be rated at least A1/P1 (or comparable rating) and a long-term rating of a least A (or comparable rating) as provided by two of the top nationally recognized rating agencies. Guaranteed investment contracts must be rated in the highest category by AM Best Rating System or a comparable nationally recognized statistical rating organization. All investments held in the portfolio meet these requirements.

Investing in Foreign Markets

Investing in foreign markets may involve special risks and considerations not typically associated with investing in companies in the United States of America. These risks include revaluation of currencies, high rates of inflation, repatriation restrictions on income and capital, and future adverse political, social, and economic developments. Moreover, securities of foreign governments may be less liquid, subject to delayed settlements, taxation on realized or unrealized gains, and their prices are more volatile than those of comparable securities in U.S. companies.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

3 – DEPOSITS AND INVESTMENTS (Continued)

Investments – Public Safety Officers’ and Firefighters’ Retirement Plan and Share Plan (Continued)

Concentration of Credit Risk

The Plan and Share Plan allows no more than \$5 million in certificates of deposit with any one depository at one time. Corporate fixed income securities are limited to no more than 5% of any one corporation at the time of purchase. No more than \$10 million in investment agreements with other financial institutions may be entered into with any one financial institution. No investments exceeded these limits.

Risks and Uncertainties

The Plan and Share Plan have investments in a variety of investment securities. Investment securities are exposed to various risks, such as interest rate, market and credit risk. Due to the level of risk associated with certain investment securities, and the level of uncertainty related to changes in the value of investment securities, it is a least reasonably possible that changes in risks in the near term would materially affect balances and the amounts reported in the statement of plan net position and the statement of changes in plan net position.

4 – RECEIVABLES

Receivables for the City’s individual major funds and non-major funds in the aggregate, including applicable allowances as of September 30, 2015 are as follows:

| | General Fund | New Growth Fund | Reconstruction and Maintenance Fund | Nonmajor Governmental Funds | Total |
|---|--------------------|--------------------|--|-----------------------------------|--------------------|
| Receivables: | | | | | |
| Accounts | \$ 812,629 | \$ -- | \$ -- | \$ -- | \$ 812,629 |
| Interest | 6,764 | -- | -- | -- | 6,764 |
| Grants | 4,288 | -- | 369,205 | 27,793 | 401,286 |
| Assessments | 6,039 | -- | -- | -- | 6,039 |
| Intergovernmental | 1,522,791 | 73,329 | 21,624 | -- | 1,617,744 |
| Total Receivables | 2,352,511 | 73,329 | 390,829 | 27,793 | 2,844,462 |
| Less Allowance for Uncollectible Amounts | (197,986) | -- | -- | -- | (197,986) |
| Net Total Receivables | \$2,154,525 | \$ 73,329 | \$ 390,829 | \$ 27,793 | \$2,646,476 |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

5 – INTERFUND TRANSACTIONS

The following is a summary of interfund transfers for the year ended September 30, 2015:

| Fund | Transfers In | Transfers Out |
|-------------------------------------|-------------------|-------------------|
| Major Funds | | |
| General Fund | \$ -- | \$ 630,000 |
| Reconstruction and Maintenance Fund | 200,000 | -- |
| Nonmajor Governmental Funds | 430,000 | -- |
| Total Interfund Transfers | <u>\$ 630,000</u> | <u>\$ 630,000</u> |

Transfers to the nonmajor funds includes \$410,000 to the Municipal Complex debt service fund for principal and interest payments on the Public Improvement Note, Series 2004A and \$20,000 to the Youth Programs special revenue fund to pay operating costs.

6 – CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2015 was as follows:

| | Beginning Balance | Additions | Deletions | Ending Balance |
|---|----------------------|--------------------|----------------------|---------------------|
| Capital Assets not Being Depreciated | | | | |
| Land | \$ 7,274,036 | \$ -- | \$ -- | \$ 7,274,036 |
| Construction in Progress | 1,220,871 | 1,326,681 | (2,187,815) | 359,737 |
| Total assets not being depreciated | <u>8,494,907</u> | <u>1,326,681</u> | <u>(2,187,815)</u> | <u>7,633,773</u> |
| Capital assets being depreciated: | | | | |
| Buildings | 13,064,152 | 496,483 | -- | 13,560,635 |
| Improvements other than buildings | 9,295,793 | 88,351 | -- | 9,384,144 |
| Furniture, fixtures, and equipment | 3,208,576 | 249,630 | (25,343) | 3,432,863 |
| Vehicles | 5,143,232 | 241,972 | (344,747) | 5,040,457 |
| Infrastructure | -- | 1,605,131 | (1,605,131) | -- |
| Total assets being depreciated | <u>30,711,753</u> | <u>2,681,567</u> | <u>(1,975,221)</u> | <u>31,418,099</u> |
| Less accumulated depreciation for: | | | | |
| Buildings | (6,298,968) | (329,411) | -- | (6,628,379) |
| Improvements other than buildings | (5,839,033) | (406,396) | -- | (6,245,429) |
| Furniture, fixtures, and equipment | (1,524,977) | (300,428) | 19,711 | (1,805,694) |
| Vehicles | (3,321,055) | (434,562) | 329,507 | (3,426,110) |
| Accumulated depreciation | <u>(16,984,033)</u> | <u>(1,470,797)</u> | <u>349,218</u> | <u>(18,105,612)</u> |
| Total Capital Assets Being Depreciated, Net | <u>13,727,720</u> | <u>1,210,770</u> | <u>(1,626,003)</u> | <u>13,312,487</u> |
| Capital assets, net | <u>\$22,222,627</u> | <u>\$2,537,451</u> | <u>\$(3,813,818)</u> | <u>\$20,946,260</u> |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

6 – CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions as follows:

| | | |
|----------------------------|----|------------------|
| Governmental Activities | | |
| Public safety | \$ | 623,925 |
| Culture/recreation | | 404,671 |
| General government | | 270,697 |
| Physical environment | | 107,028 |
| Transportation | | 64,476 |
| Total Depreciation Expense | \$ | <u>1,470,797</u> |

Special Item

The City constructed sewer improvements at a cost of \$1,605,131 and donated the assets to the Palm Beach County Water Utilities Department. The transaction is reported as a special item in the statement of activities. The City recognized a loss in the amount of \$1,605,131 for this item.

7 – LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities during the year ended September 30, 2015:

| | Beginning Balance | Additions | Deletions | Ending Balance | Due Within One Year |
|--------------------------------|----------------------|---------------------|---------------------|---------------------|------------------------|
| Public Improvement Note, 2004A | \$ 3,291,777 | \$ - | \$ 273,246 | \$ 3,018,531 | \$ 284,376 |
| Net pension liability - FRS | 1,469,725 | 895,849 | - | 2,365,574 | - |
| Other postemployment benefits | 100,000 | 16,000 | - | 116,000 | - |
| Compensated absences | 2,162,226 | 951,207 | 825,971 | 2,287,462 | 836,114 |
| Total | <u>\$ 7,023,728</u> | <u>\$ 1,863,056</u> | <u>\$ 1,099,217</u> | <u>\$ 7,787,567</u> | <u>\$ 1,120,490</u> |

The general fund has typically been used to liquidate the liabilities for pensions, other postemployment benefits, compensated absences, and the net pension liability.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

7 – LONG-TERM LIABILITIES (Continued)

Public Improvement Note, Series 2004A

The Public Improvement Note, Series 2004A was issued in September 2004 in the amount of \$5,500,000 for the purpose of financing the construction of a new public works facility and municipal complex. Principal and interest payments are due semi-annually on March 29th and September 29th, with interest at 4.03%. The note is payable from the City's legally available non-ad valorem revenues and at September 30, 2014, principal and interest to maturity in 2024 to be paid from pledged future revenues totaled \$4,032,600. In the event that the City makes any optional prepayment of principal and/or interest, the City must make a prepayment premium based on various elements such as discount rate, prepayment date, etc. The City shall also pay any customary administrative fees in connection with any prepayment.

The annual debt service requirements to amortize the Series 2004A note are as follows:

| Year Ending September 30 | Principal | Interest | Total |
|-----------------------------|--------------|------------|--------------|
| 2016 | \$ 284,376 | \$ 118,884 | \$ 403,260 |
| 2017 | 295,959 | 107,301 | 403,260 |
| 2018 | 308,014 | 95,246 | 403,260 |
| 2019 | 320,560 | 82,700 | 403,260 |
| 2020 | 333,617 | 69,643 | 403,260 |
| 2021-2024 | 1,476,005 | 137,035 | 1,613,040 |
| Total | \$ 3,018,531 | \$ 610,809 | \$ 3,629,340 |

NOTE 8 – FLORIDA RETIREMENT SYSTEM

General Information

All full-time employees hired before January 1, 1996 are eligible to participate in the Florida Retirement System (FRS). The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the Florida Retirement System Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost sharing multiple-employer defined benefit pension plan, to assist retired members of any state administered retirement system in paying the costs of health insurance.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

General Information (Continued)

Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000 or calling toll free at 877-377-1737. The report is also available at the Florida Department of Management Services web site www.dms.myflorida.com.

Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System Pension Plan (FRSP) and the Florida Retirement System Health Insurance Subsidy Program and additions to/deduction from the FRSP and HIS fiduciary net position have been determined on the same basis as they are reported by FRSP and HIS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value

Florida Retirement System Pension Plan

Plan Description

The FRS Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class
- Special Risk Class
- Elected Officials Class
- Senior Management Service Class

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Plan Description (Continued)

Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided

Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

The following table shows the percentage value for each year of service credit earned:

| | |
|---|-------|
| Regular Class members initially enrolled before July 1, 2011 | |
| Retirement up to age 62 or up to 30 years of service | 1.60% |
| Retirement at age 63 or with 31 years of service | 1.63% |
| Retirement at age 64 or with 32 years of service | 1.65% |
| Retirement at age 65 or with 33 or more years of service | 1.68% |
| Regular Class members initially enrolled on or after July 1, 2011 | |
| Retirement up to age 65 or up to 33 years of service | 1.60% |
| Retirement at age 66 or with 34 years of service | 1.63% |
| Retirement at age 67 or with 35 years of service | 1.65% |
| Retirement at age 68 or with 36 or more years of service | 1.68% |
| Special Risk Class | |
| Service from December 1, 1970 through September 30, 1974 | 2.00% |
| Service on or after October 1, 1974 | 3.00% |
| Elected Officials Class | 3.00% |
| Senior Management Service Class | 2.00% |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Benefits Provided (Continued)

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011 will not have a cost-of-living adjustment after retirement.

Contributions

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the fiscal year ended September 30, 2015 were as follows:

| Class | 10/01/14 through 06/30/15 | 07/01/15 through 09/30/15 |
|---------------------------------|---------------------------------|---------------------------------|
| Regular Class | 7.37% | 7.26% |
| Senior Management Service Class | 21.14% | 21.43% |
| Special Risk Class | 19.82% | 22.04% |
| Elected Officials Class | 43.24% | 42.27% |
| DROP | 12.28% | 12.88% |

Except for the DROP, the employer contribution rates include a 1.26% and 1.66% HIS Plan subsidy for the periods October 1, 2014 through June 30, 2015 and from July 1, 2015 through September 30, 2015, respectively, and 0.04% for administrative costs of the Public Employee Optional Retirement Program.

For the fiscal year ended September 30, 2015, the City made contributions of \$307,534 to the Pension Plan and the City's employees made contributions of \$63,082, for total contributions of \$370,616.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2015, the City reported a liability of \$1,620,269 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The City's proportionate share of the net pension liability was based on the City's 2014-2015 fiscal year contributions relative to the 2014-2015 fiscal year contributions of all participating members. At June 30, 2015, the City's proportionate share was .012544334% percent, which was a decrease of 0.000187599 percent from its proportionate share measured as of June 30, 2014.

For the fiscal year ended September 30, 2015, the City recognized pension expense of \$16,591 related to the Plan. In addition the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Description | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|--------------------------------------|-------------------------------------|
| Difference between expected and actual experience | \$ 171,052 | \$ 38,428 |
| Change of assumptions | 107,543 | - |
| Net difference between projected and actual earnings on Pension Plan investments | - | 386,893 |
| Change in proportion and differences between City Pension Plan contributions and proportionate share of contributions | - | 431,414 |
| City Pension Plan contributions subsequent to the measurement date | 82,280 | - |
| Total | <u>\$ 360,875</u> | <u>\$ 856,735</u> |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The deferred outflows of resources related to the Pension Plan, totaling \$82,280 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

| Fiscal Year Ending | Amount |
|--------------------|---------------------|
| September 30 | |
| 2016 | \$ (227,425) |
| 2017 | (227,425) |
| 2018 | (227,425) |
| 2019 | 91,774 |
| 2020 | 4,070 |
| Thereafter | 8,291 |
| | <u>\$ (578,140)</u> |

Actuarial Assumptions

The total pension liability in the June 30, 2015 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

| | |
|---------------------------|--|
| Valuation date | July 1, 2015 |
| Measurement date | June 30, 2015 |
| Inflation | 2.60% |
| Salary increases | 3.25%, average, including inflation |
| Investment rate of return | 7.65%, net of pension plan investment expense, including inflation |
| Mortality | Generational RP-2000 with Projection Scale BB |
| Actuarial cost method | Individual Entry Age |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Actuarial Assumptions (Continued)

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

| Asset Class | (1) Target Allocation | Annual Arithmetic Return | Compound Annual (Geometric) Return | Standard Deviation |
|--------------------------|-----------------------------|--------------------------------|---|-----------------------|
| Cash | 1.0% | 3.2% | 3.1% | 1.7% |
| Fixed Income | 18.0% | 4.8% | 4.7% | 4.7% |
| Global Equity | 53.0% | 8.5% | 7.2% | 17.7% |
| Real Estate (Property) | 10.0% | 6.8% | 6.2% | 12.0% |
| Private Equity | 6.0% | 11.9% | 8.2% | 30.0% |
| Strategic Investments | 12.0% | 6.7% | 6.1% | 11.4% |
| Total | <u>100.0%</u> | | | |
| Assumed Inflation - Mean | | 2.60% | | 1.90% |

(1) As outlined in the Pension Plan's investment policy

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Pension Plan (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 7.65%. The Pension Plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City’s Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the City’s proportionate share of the net pension liability calculated using the discount rate of 7.65%, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.65%) or one percentage point higher (8.65%) than the current rate:

| | 1% Decrease (6.65%) | Current Discount Rate (7.65%) | 1% Increase (8.65%) |
|--|------------------------|-------------------------------------|------------------------|
| | | | |
| City's proportionate share of the net pension liability | \$ 4,198,483 | \$ 1,620,269 | \$ (525,229) |

Pension Plan Fiduciary Net Position

Detailed information regarding the Pension Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan

At September 30, 2015, the City reported a payable in the amount of \$27,836 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2015.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Retiree Health Insurance Subsidy Program (HIS Plan)

Plan Description

The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided

For the fiscal year ended September 30, 2015, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2015, the HIS contribution for the period October 1, 2014 through June 30, 2015 and from July 1, 2015 through September 30, 2015 was 1.26% and 1.66%, respectively. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$29,957 for the fiscal year ended September 30, 2015.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2015, the City reported a liability of \$745,305 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The City's proportionate share of the net pension liability was based on the City's 2014-2015 fiscal year contributions relative to the 2014-2015 fiscal year contributions of all participating members. At June 30, 2015, the City's proportionate share was 0.007308038 percent, which was a decrease of 0.000102360 percent from its proportionate share measured as of June 30, 2014.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Retiree Health Insurance Subsidy Program (HIS Plan) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the fiscal year ended September 30, 2015, the City recognized pension expense of \$45,074. In addition the City reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

| Description | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|--------------------------------------|-------------------------------------|
| Change of assumptions | \$ 58,636 | \$ - |
| Net difference between projected and actual earnings on HIS Plan investments | 403 | - |
| Change in proportion and differences between City HIS Plan contributions and proportionate share of contributions | - | 55,630 |
| City HIS Plan contributions subsequent to the measurement date | 9,493 | - |
| Total | <u>\$ 68,532</u> | <u>\$ 55,630</u> |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Retiree Health Insurance Subsidy Program (HIS Plan) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The deferred outflows of resources related to the HIS Plan, totaling \$9,943 resulting from City contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

| Fiscal Year Ending | September 30 | Amount |
|--------------------|--------------|--------------|
| 2016 | \$ | (241) |
| 2017 | | (241) |
| 2018 | | (241) |
| 2019 | | (323) |
| 2020 | | (362) |
| Thereafter | | 4,817 |
| | <u>\$</u> | <u>3,409</u> |

Actuarial Assumptions

The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | |
|---------------------------|---|
| Valuation date | July 1, 2015 |
| Measurement date | June 30, 2015 |
| Inflation | 2.60% |
| Salary increases | 3.25%, average, including inflation |
| Municipal bond rate | 3.80% |
| Investment rate of return | N/A |
| Mortality | Generational RP-2000 with Projection Scale BB |
| Actuarial cost method | Individual Entry Age |

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Retiree Health Insurance Subsidy Program (HIS Plan) (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 3.80%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the City’s Proportionate Share of the Net Position Liability to Changes in the Discount Rate

The following represents the City’s proportionate share of the net pension liability calculated using the discount rate of 3.80%, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.80%) or one percentage point higher (4.80%) than the current rate:

| | 1% Decrease (2.80%) | Current Discount Rate (3.80%) | 1% Increase (4.80%) |
|--|------------------------|-------------------------------------|------------------------|
| City's proportionate share of the net pension liability | \$ 849,240 | \$ 745,305 | \$ 658,638 |

Pension Plan Fiduciary Net Position

Detailed information regarding the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan

At September 30, 2015, the City reported a payable in the amount of \$2,607 for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2015.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Investment Plan

Plan Description

The Florida Retirement System Investment Plan is a defined contribution retirement plan qualified under Section 401(a) of the Internal Revenue Code. The Florida Legislature enacted the Plan during the 2000 legislative session, and amendments to the Plan can only be made by an act of the Florida Legislature. The Plan is administered by the State Board of Administration of Florida. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature.

Funding Policy

The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected Officers, etc.), such as the defined benefit pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members.

Allocations to the investment member's accounts during the fiscal year ended September 30, 2015 were as follows:

Participating employers are required to make contributions based upon statewide contributions rates. The contribution rates by job class for the City's employees for the fiscal year ended September 30, 2015, are as follows:

| Class | 10/01/14 through 06/30/15 | 07/01/15 through 09/30/15 |
|---------------------------------|---------------------------------|---------------------------------|
| Regular Class | 7.37% | 7.26% |
| Senior Management Service Class | 21.14% | 21.43% |
| Special Risk Class | 19.82% | 22.04% |
| Elected Officials Class | 43.24% | 42.27% |
| DROP | 12.28% | 12.88% |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

8 – FLORIDA RETIREMENT SYSTEM (Continued)

Florida Retirement System Investment Plan (Continued)

Funding Policy (Continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2015, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the City.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The City did not have any employees enrolled in the Investment Plan during the fiscal year ended September 30, 2015, and consequently did not have any pension expense.

9 – PUBLIC SAFETY OFFICERS' AND FIREFIGHTERS' RETIREMENT PLAN

The following brief description of the Plan is provided for general information purposes only. Participants should refer to the Plan documents for more complete information

Basis of Accounting

The Plan's financial statements are prepared using the accrual basis of accounting. Contributions from the Plan's members are recognized as revenue in the period in which the contributions are due. Contributions from the City, as calculated by the Plan's actuary, are recognized as revenue when due and when the City has made a formal commitment to provide the contributions. Expenses are recognized in the accounting period incurred, if measurable. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Plan Description

Plan administration. The City of Greenacres Public Safety Officers’ and Firefighters’ Retirement Plan and Trust (the “Plan”) is a single employer defined benefit pension plan that provides pensions for all permanent, full-time public safety employees of the City (police officers and firefighters). The Plan was established by City Ordinance 96-35 effective January 1, 1996, and is also governed by Chapters 112, 175 and 185 of the Florida Statutes.

The Plan was amended on March 7, 2005 to shorten the vesting period, reduce the required employee contributions, reduce the City’s required contributions, and increase the on-behalf payments from the State of Florida. The amendments were enacted by Ordinances 2005-01 and 2005-02 adopted by the City Council and unanimously recommended by the Board of Trustees for the Plan. The Plan was also amended on May 5, 2008 to give firefighters and public safety officers participating in the City of Greenacres General Employees Retirement Plan a one-time option to become members of the Plan and buy back credited years of service. The amendment was enacted by Ordinance 2008-13 adopted by the City Council.

Management of the Plan is vested in Board of Trustees, which consists of five members – two full-time firefighters or police officers elected by a majority of plan members, two City residents appointed by the City Council, and a fifth member chosen by the previous four members.

Plan membership: At October 1, 2014, pension plan membership consisted of the following:

| | |
|---|------------|
| Inactive plan members or beneficiaries currently receiving benefits | 3 |
| Inactive plan members or beneficiaries entitled to but not yet receiving benefits | 32 |
| Active plan members | <u>73</u> |
| | <u>108</u> |

Benefits provided: Plan members who complete 6 or more years of credited service and attain age 55 or complete 25 years of credited service, regardless of age, are eligible for normal retirement benefits. Early retirement may be taken any time after vesting. Benefits vest after six years of credited service.

The monthly retirement benefit is equal to the number of years of credited service multiplied by 3% of average final compensation. Average final compensation means 1/12 of the average annual compensation of the five best years of the last ten years of credited service prior to retirement. In the event of early retirement, benefits are reduced a maximum of 3% for each year before the normal retirement date.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Plan Description (Continued)

Contributions: Funding for the Plan consists of contributions from members, the State of Florida, and the City. Plan members are required to contribute 4.0% of their annual covered compensation. The City is required to contribute the remaining amount to fund the Plan based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by Plan members during the year. For the fiscal year ended September 30, 2015, the City's contribution rate was 24.26% percent of annual payroll, reduced by funds received from the State of Florida pursuant to Chapters 175 and 185 of Florida Statutes. Plan provisions and contribution rates may be amended by the City Council based upon the recommendations of the Board of Trustees, subject to minimum requirements of Florida Statutes.

The Florida Constitution requires local governments to make the actuarially determined contribution. The Florida Division of Retirement reviews and approves each local government's actuarial report prior to its being appropriated for use for funding purposes

Pursuant to Chapters 175 and 185 of the Florida Statutes, premium taxes on certain property and casualty insurance contracts written on City properties is collected by the State and is remitted to the Plan. This amount totaled \$460,649 for the fiscal year ended September 30, 2015. These consisted of \$229,017 for property insurance contracts for firefighters under Chapter 175 and \$231,632 for casualty insurance contracts for police officers under Chapter 185. For the fiscal year ended September 30, 2015, on-behalf payments in the amount of \$460,649 received from the state were recognized as an expenditure and revenue in the General Fund.

Share Plan: Included in the Plan is the amount of insurance premium taxes the City may use to supplement its actuarially determined contributions to the Plan, which is capped at \$336,416. Insurance premium taxes in excess of that amount may be used only to purchase additional benefits. To comply with this requirement, a separate defined contribution Share Plan was established on February 6, 2012. For the fiscal year ended September 30, 2015, excess premium taxes of \$124,233 were deposited into the Share Plan. See Note 10.

Investments

Investments of the Plan are reported at fair value. Net appreciation in fair value of investments includes realized and unrealized gains and losses.

Rate of Return: For the year ended September 30, 2015, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 2.63 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. Inputs to the money-weighted rate of return calculation are determined on a monthly basis

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Investments (Continued)

Long-term Expected Rate of Return: The long-term expected rates of return on classes of pension plan investments were developed by the investment consultant Asset Consulting Group (ACG) using Monte Carlo Simulations to analyze a range of possible outcomes and assist in making educated investment decisions. The output of the Monte Carlo Simulation is based on ACG’s capital market assumptions that are derived from proprietary models based upon well-recognized financial principles and reasonable estimates about relevant future market conditions. The long-term expected rate of return was calculated by weighting the expected future real rates of return of each asset class by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of September 30, 2015 are summarized in the following table:

| Asset Class | Target Allocation | Expected Long-Term Real Return | Weighted Average Return |
|---|----------------------|--------------------------------------|-------------------------------|
| U.S. large cap equity | 47% | 5.68% | 2.67% |
| Multi-Sector | 18% | 2.78% | 0.50% |
| U.S. small cap equity | 13% | 6.24% | 0.81% |
| Core bonds | 12% | 2.29% | 0.28% |
| Non-U.S. equity | 10% | 5.44% | 0.54% |
| Total | <u>100%</u> | | <u>4.80%</u> |
| Add estimated long-term rate of inflation | | | <u>3.59%</u> |
| Estimated long-term rate of return | | | <u>8.39%</u> |

Discount Rate

The discount rate used to measure the total pension liability was 8.39 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Net Pension Liability

The components of the net pension liability of the City at September 30, 2015 were as follows:

| Description | Total Pension Liability | Fiduciary Net Position | Net Pension Liability |
|------------------------------|-------------------------------|------------------------------|-----------------------------|
| Balance September 30, 2014 | \$ 14,740,326 | \$ (20,145,669) | \$ (5,405,343) |
| Changes due to: | | | |
| Service cost | 273,495 | -- | 273,495 |
| Expected interest growth | 1,252,652 | (1,745,519) | (492,867) |
| Unexpected investment income | -- | 1,717,631 | 1,717,631 |
| Demographic experience | 428,660 | -- | 428,660 |
| Employer contributions | -- | (1,255,163) | (1,255,163) |
| Employee contributions | -- | (241,030) | (241,030) |
| Benefit payments and refunds | (85,892) | 85,892 | - |
| Administrative expenses | -- | 65,029 | 65,029 |
| Total changes | <u>1,868,915</u> | <u>(1,373,160)</u> | <u>495,755</u> |
| Balance September 30, 2015 | <u>\$ 16,609,241</u> | <u>\$ (21,518,829)</u> | <u>\$ (4,909,588)</u> |

The Plan fiduciary net position was 129.56% of the total pension liability as of September 30, 2015.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 8.39 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.39 percent) or 1-percentage-point higher (9.39 percent) than the current rate:

| | 1% Decrease (7.39%) | Current Discount Rate (8.39%) | 1% Increase (9.39%) |
|------------------------------|---------------------------|-------------------------------------|---------------------------|
| City's net pension liability | \$(1,633,983) | \$(4,909,588) | \$(7,491,333) |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

At September 30, 2015, the City reported a net pension asset of \$4,909,588 for the Police Officers’ and Firefighters’ Retirement Plan. The liability was measured as of September 30, 2015 and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of October 1, 2014. The City’ net pension asset was based on a projection of the pension plan relative to the projected contributions during the fiscal year ended September 30, 2015.

For the fiscal year ended September 30, 2015, the City recognized revenue of \$35,263. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

| Description | Deferred Outflows Of Resources | Deferred Inflows Of Resources |
|----------------------------|--------------------------------------|-------------------------------------|
| Balance September 30, 2014 | \$ - | \$ 96,035 |
| Changes due to: | | |
| Current year amortization | (384,119) | (24,009) |
| Investment gain/loss | 1,717,631 | -- |
| Demographic gain/loss | 428,660 | -- |
| Total changes | <u>1,762,172</u> | <u>(24,009)</u> |
| Balance September 30, 2015 | <u>\$ 1,762,172</u> | <u>\$ 72,026</u> |

The amounts reported as deferred outflows of resources and deferred inflows of resources related to the Plan will be recognized in pension expense as follows:

| Fiscal Year Ending September 30 | Amortization |
|------------------------------------|---------------------|
| 2016 | \$ 360,110 |
| 2017 | 360,110 |
| 2018 | 360,111 |
| 2019 | 384,120 |
| 2020 | 40,593 |
| Thereafter | <u>185,102</u> |
| | <u>\$ 1,690,146</u> |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN (Continued)

Significant Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2014 using the following significant actuarial assumptions and other inputs:

| | |
|---|--|
| Measurement date | September 30, 2015 |
| Valuation date | October 1, 2014 |
| Asset valuation method | Market value |
| Expected long-term real rate of return on investments | 4.80% |
| Inflation | 3.59% |
| Discount rate | 8.39% (3.59% is attributable to inflation) This rate was Used to discount all future benefit payments |
| Salary increases: | 8.00% for employees with less than one year of service, 7.00% for employees with one to two years of service, 6.00% for employees with two to three years of service, 5.50% for employees with three to four years of service, 5.00% per annum for employees with at least four years of service |
| Cost-of-living increase | 3.00% |
| Mortality: | Sex-distinct rates set forth in the RP-2000 mortality table for annuitants and non-annuitants, projected to 2007 by Scale AA, as published by the Internal Revenue Service (IRS) for purposes of IRC section 430; future generational improvements in mortality have not been reflected. |
| Retirement: | 15% are assumed to retire during each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire during the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 45. |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

10 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ SHARE PLAN

The Public Safety Officers’ and Firefighters’ Share Plan is single employer defined contribution pension plan. In a defined contribution plan, the pension benefits a participant will receive depend only on the amount contributed to the participant’s account, earnings on investments of these contributions, and forfeitures of other participants’ benefits that may be allocated to the participant’s account. As discussed in Note 9, premium taxes on certain insurance contracts written on properties located within the City are collected by the State and remitted to the Public Safety Officers’ and Firefighters’ Retirement Plan. Annual premium taxes in excess of \$336,416 are used to fund the Share Plan. The City and plan members do not make contributions to the Share Plan. For the fiscal year ended September 30, 2015, premium taxes of \$124,233 were allocated to the Share Plan. The Share Plan does not issue a standalone financial report.

Plan benefits are allocated to participants based upon their service during the year and the level of funding received during the year. Participants are fully vested with at least six years of credited service in the Plan. All benefits are paid in a lump sum format where participants may also elect not to withdraw or to partially withdraw, his or her retirement funds.

For the fiscal year ended September 30, 2015, the City did not recognize any pension expense for the Share Plan and had no liability to the plan as of the fiscal year end.

11 – GENERAL EMPLOYEES’ RETIREMENT PLAN

The City of Greenacres General Employees’ Retirement Plan is a single employer defined contribution pension plan. Defined contribution plans have terms that specify how contributions to an individual’s account are to be determined rather than the amount of pension benefits the individual is to receive. In a defined contribution plan, the pension benefits a participant will receive depend only on the amount contributed to the participant’s account, earnings on investments of these contributions, and forfeitures of other participants’ benefits that may be allocated to the participant’s account. Under the terms of the Plan agreement, all forfeitures are credited to the City. Because the City does not hold or administer funds for the Plan, the Plan does not meet the criteria for inclusion in the City’s financial statements as a fiduciary fund. The Plan does not issue a standalone financial report.

The City’s plan establishes two accounts, or plans; a 401(a) plan into which the City makes pension contributions on behalf of the employees, and a 457(b) (a deferred compensation plan) plan for the employees to make voluntary contributions to supplement their pensions. Vesting applies only to the 401(a) plan, as described below. Employee contributions to the 457(b) plan are completely owned by the employees.

The City is required to contribute 5% of annual covered payroll to the 401(a) plan. Plan members may make voluntary contributions to the 457(b) plan of amounts up to 100% of compensation, including bonuses and overtime, up to the maximum annual contribution allowed by law. If the City makes matching contributions, the amount of matching contributions in a plan year will be 100% of each member’s contributions up to 2.5% of the member’s compensation.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

11 – GENERAL EMPLOYEES’ RETIREMENT PLAN (Continued)

Vesting of the City’s contributions in the 401(a) plan commences after two years of certified service, with 20% vesting in year two and 20% each year thereafter until fully vested after six years. If an employee terminates before becoming fully vested, forfeited amounts will be used to reduce future City contributions. Certified service begins upon an eligible employee successfully completing six (6) months of service. Plan provisions and contribution requirements are established and may be amended by the City Council. The plan administrator is the Florida League of Cities.

For the fiscal year ended September 30, 2015, the City recognized pension expense of \$242,526 for the General Employees’ Retirement Plan and had no liability to the plan as of the fiscal year end. Forfeitures totaled \$3,677 for the fiscal year.

12 – DEFINED BENEFIT PENSION PLAN SUMMARY DATA

The following table provides a summary of significant information related to the City’s defined benefit pension plans for the year ended September 30, 2015. The information for the Florida Retirement System Pension Plan and the Florida Retirement System Health Insurance Subsidy Program are the City’s proportionate share of the items

| Description | Florida Retirement System Pension Plan | Florida Retirement System HIS Program | Public Safety Officers' and Firefighters' Pension Plan | Total |
|--------------------------------|--|---|--|---------------|
| Total pension liability | \$ 20,242,884 | \$ 749,016 | \$ 16,609,241 | \$ 37,601,141 |
| Plan fiduciary net position | 18,622,615 | 3,711 | 21,518,829 | 40,145,155 |
| Net pension liability | 1,620,269 | 745,305 | - | 2,365,574 |
| Net pension asset | - | - | (4,909,588) | (4,909,588) |
| Deferred outflows of resources | 360,875 | 68,532 | 1,762,172 | 2,191,579 |
| Deferred inflows of resources | 856,735 | 55,630 | 72,026 | 984,391 |
| Pension expense (revenue) | 16,591 | 45,074 | (35,263) | 26,402 |

13 – OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description

The City provides an optional single employer defined benefit post-employment healthcare plan to eligible individuals. The plan allows its employees and their beneficiaries, at their own cost and until the age of 65, to continue to obtain health, dental and other insurance benefits upon retirement. After the age of 65, retirees and their beneficiaries may continue to health benefits only as supplemental insurance to Medicare. The benefits of the plan conform with Florida Statutes, which are the legal authority for the plan. The plan has no assets and does not issue a separate financial report.

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

13 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Funding Policy

The City does not directly make a contribution to the plan on behalf of retirees. Retirees and their beneficiaries pay the same group rates as are charged to the City for active employees by its healthcare provider. However, the City's actuaries, in their actuarial valuation, calculate an offset to the cost of these benefits as an Employer Contribution, based upon an implicit rate subsidy. This offset equals the total age-adjusted costs paid by the City or its active employees for coverage of the retirees and their dependents for the year net of the retiree's own payments for the year.

Annual OPEB Cost and Net OPEB Obligation

The annual other post employment benefit (OPEB) cost is calculated based on the annual required contribution of the employer, an amount actuarially determined in accordance with GASB Statement No. 45. The annual required contribution represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

Annual OPEB Cost and Net OPEB Obligation (Continued)

The annual OPEB cost and the net OPEB obligation for the City for the current year and the related information is as follows:

| | |
|---|------------------|
| Required Contribution Rates: | |
| Employer | Pay-as-you-go |
| Plan members | N/A |
| | |
| Annual Required Contribution (ARC) | \$36,000 |
| Interest | 3,000 |
| Adjustment to the ARC | <u>(8,000)</u> |
| Annual OPEB Cost | 31,000 |
| Contributions Made | <u>(15,000)</u> |
| Increase in Net OPEB Obligation | 16,000 |
| Net OPEB Obligation, October 1, 2014 | <u>100,000</u> |
| Net OPEB Obligation, September 30, 2015 | <u>\$116,000</u> |

The annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2015, 2014, and 2013 was:

| Fiscal year ended | 9/30/2015 | 9/30/2014 | 9/30/2013 |
|-------------------------------------|------------------|------------------|------------------|
| Annual OPEB cost | \$31,000 | \$31,000 | \$31,000 |
| Percentage of OPEB cost contributed | 42.00% | 42.00% | 42.00% |
| Net OPEB Obligation | \$116,000 | \$100,000 | \$84,000 |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

13 – OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

Funded Status and Funding Progress

The funded status of the plan as of October 1, 2014, the most recent actuarial valuation date, was as follows:

| Actuarial Valuation Date | (1) Actuarial Value of Assets | (2) Actuarial Accrued Liability (AAL) | (3) Unfunded AAL (UAAL) (2) - (1) | Funded Ratio (1) ÷ (2) | (4) Covered Payroll | UAAL As % of Covered Payroll (3) ÷ (4) |
|--------------------------------|--|---|---|------------------------------|---------------------------|--|
| October 1, 2007 | \$ -- | \$ 211,000 | \$ 211,000 | --% | \$ 8,798,000 | 2.4% |
| October 1, 2010 | -- | 183,000 | 183,000 | --% | 8,712,000 | 2.1% |
| October 1, 2014 | -- | 241,000 | 241,000 | --% | 9,766,000 | 2.5% |

The actuarial valuation for the calculation of OPEB involves estimates of the value of reported amounts and assumptions about the probability of events into the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are comparable with past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information following the notes to the financial statements is designed to provide multi-year trend information to show whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. However, the City has not contributed assets to the plan at this time.

Actuarial Methods and Assumptions

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the City and the plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

Significant methods and assumptions were as follows:

| | |
|-------------------------------|---|
| Valuation date | October 1, 2014 |
| Actuarial cost method | Projected unit credit |
| Amortization method | 15-year open period; level-dollar payment |
| Investment return | 4.00% per annum (includes inflation at 2.75 per annum) |
| Healthcare cost trend rate(s) | |
| | <u>Insurance Premiums</u> |
| Select rates | 8.00% for 2014/15 graded to 5.5% for 2019/20 |
| Ultimate rate | 5.00% per annum |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

14 – RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City continues to purchase insurance through the Florida Municipal Insurance Trust, a non-assessable pool, and commercial sources to cover the various risks. Retention of risks is limited to excess of those that are insured, those risks that are uninsurable, and deductibles ranging from \$100 to \$500 per occurrence. As a member of the Florida Municipal Insurance Trust with the Florida League of Cities, the responsibility of the City is to pay those premiums charged by the non-assessable pool for property, liability and workers compensation coverages. The pool is responsible for paying all claims incurred by the City, less deductibles ranging from \$100 to \$500. The City may terminate the membership based on a 60 days notice to the pool. All pool policies are on an occurrence basis.

Major uninsurable risks include damage to infrastructure assets. Since the amount of loss cannot be reasonably estimated and the likelihood of occurrence is not determinable, no provision for losses is reflected in the financial statements. There have been no reductions in insurance coverage from the coverage in the prior year. There were no settled claims which exceeded insurance coverage during the past three fiscal years.

Florida Statutes limit the City's maximum loss for most liability claims to \$200,000 per person and \$300,000 per occurrence under the doctrine of Sovereign Immunity. However, under certain circumstances, a plaintiff can seek to recover damages in excess of statutory limits by introducing a claims bill to the Florida Legislature. The limits addressed in Florida Statutes do not apply to claims filed in federal courts.

15 – OPERATING LEASE

In December 2008, the City entered into a lease agreement with the Palm Beach County Health Department administered by the Florida Department of Management Services) to lease the old City Hall facility located at 5985 10th Avenue North. The term of the lease was for a 5-year period commencing on December 1, 2008, with an option to renew for an additional 5-year term. On December 1, 2013, the Health Department exercised its option to renew the lease. The Health Department has the right to terminate the lease without penalty in the event a State owned building becomes available for occupancy, upon giving six months written notice to the City. Total lease payments received under the lease during the fiscal year ended September 30, 2015 were \$210,734. As of September 30, 2015, the cost of the land and building under the operating lease was \$1,240,164 and accumulated depreciation on the property was \$889,804.

16 – CONTINGENT LIABILITIES

Grants

Grant monies received and disbursed by the City are for specific purposes and may be subject to audit by the grantor agencies. Such audits may result in requests for reimbursements due to disallowed expenditures or other actions by grantor agencies. The City does not believe that such disallowances or other actions taken by the grantor agencies, if any, would have a material adverse effect on the financial position of the City

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

17 – IMPLEMENTATION OF NEW ACCOUNTING STANDARDS

The City participates in the Florida Retirement System defined benefit pension plan and the Florida Retirement System Health Insurance Subsidy Program defined benefit plan administered by the Florida Division of Retirement. The City also sponsors the Greenacres Public Safety Officers' and Firefighters' Retirement Plan, a single employer defined benefit pension plan. As discussed in Note 1, the City implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement 27*, and *GASB Statement No. 71, Pension Transition Contributions Made Subsequent to the Measurement Date – an amendment to GASB Statement No. 68*, during the current fiscal year. These standards require participating employers in cost-sharing multiple-employer defined benefit pension plans to report their proportionate share of the net pension liabilities and related pension amounts of the defined benefit pension plans. These standards also require employers participating in single employer defined benefit pension plans to report their net pension liabilities and related pension amounts. The cumulative effect of applying GASB 68 has been reported as a restatement of the beginning net position of the governmental activities on the entity-wide financial statements. A reconciliation of the prior period ending net position to the current period beginning net positions is as follows.

| | Governmental Activities |
|---|----------------------------|
| Balance at September 30, 2014, as reported | \$ 39,267,773 |
| Adjustment for adoption of GASB 68 – Florida Retirement System | (3,123,531) |
| Adjustment for adoption of GASB 68 – Public Safety Officers' and Firefighters' Plan | 5,815,920 |
| Balance at September 30, 2014, as restated | \$ 41,960,162 |

18 – COMMITMENTS

As of September 30, 2015, the City had the following significant contractual commitments:

| | | Amount | | |
|----------------------------|--------------------|------------------------------------|------------------------|--|
| Project | Contract Amount | Completed at September 30, 2015 | Balance to Complete | |
| Park Restroom Upgrades | \$ 99,000 | \$ - | \$ 99,000 | |
| Community Center Expansion | 3,054,975 | 250,091 | 2,804,884 | |
| Drainage Improvements | 452,969 | - | 452,969 | |
| | \$ 3,606,944 | \$ 250,091 | \$ 3,356,853 | |

City of Greenacres, Florida
Notes to the Financial Statements
September 30, 2015

18 – COMMITMENTS (CONTINUED)

Significant encumbrances as of September 30, 2015 are as follows:

Major funds:

| | |
|--|-----------|
| General Fund | \$ 47,471 |
| Parks and Recreation Capital Projects Fund | 166,022 |
| Reconstruction and Maintenance Capital Projects Fund | 527,150 |

19 – SUBSEQUENT EVENT

In August 2015, the City entered into an agreement with the Palm Beach County Sheriff's Office (PBSO) for the provision of law enforcement services to the City. The agreement is for a ten year term beginning February 1, 2016 and ending January 31, 2026. Under the terms of the agreement, the City will pay the PBSO \$8,982,729 for services during the year beginning February 1, 2016 and ending January 31, 2017. For future contract years, the PBSO shall provide to the City a proposed costing for renewal of law enforcement services no later than May 31st prior to each fiscal year through the term of the agreement. However, for contract years beginning in 2017, 2018, 2019, 2020, and 2021, the annual increase shall not exceed 7%. The parties shall meet on or about February 1, 2021, to negotiate a cap to any increase in contract price for contract years beginning 2022 and thereafter.

The City or the PBSO may terminate the agreement with or without cause upon written notice to the other party. Written notice shall be delivered by June 30, of any given year for termination to be effective on October 1, of that year.

REQUIRED SUPPLEMENTARY INFORMATION
(OTHER THAN MANAGEMENT'S
DISCUSSION AND ANALYSIS)

City of Greenacres, Florida
Required Supplementary Information
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2015

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|---|--------------------|-------------------|-------------------|---|
| Revenues | | | | |
| Taxes: | | | | |
| Ad valorem taxes: | | | | |
| Current | \$ 6,471,316 | \$ 6,471,316 | \$ 6,509,862 | \$ 38,546 |
| Delinquent | 200,000 | 200,000 | 142,385 | (57,615) |
| Total ad valorem taxes | 6,671,316 | 6,671,316 | 6,652,247 | (19,069) |
| Utility service taxes: | | | | |
| Electric | 2,111,000 | 2,111,000 | 2,147,932 | 36,932 |
| Telecommunications | 1,327,000 | 1,327,000 | 1,286,647 | (40,353) |
| Water | 470,000 | 470,000 | 482,680 | 12,680 |
| Gas | 50,000 | 50,000 | 55,778 | 5,778 |
| Propane gas | 40,600 | 40,600 | 32,772 | (7,828) |
| Total public service taxes | 3,998,600 | 3,998,600 | 4,005,809 | 7,209 |
| Local option gas tax | 271,678 | 271,678 | 285,799 | 14,121 |
| New local option gas tax | 130,085 | 130,085 | - | (130,085) |
| Local business tax | 262,100 | 262,100 | 267,372 | 5,272 |
| Insurance premium tax | 437,800 | 437,800 | 460,649 | 22,849 |
| Total other taxes | 1,101,663 | 1,101,663 | 1,013,820 | (87,843) |
| Total taxes | 11,771,579 | 11,771,579 | 11,671,876 | (99,703) |
| Permits and franchise fees: | | | | |
| Building permits | 255,500 | 255,500 | 394,166 | 138,666 |
| Electrical permits | 16,000 | 16,000 | 6,100 | (9,900) |
| Plumbing permits | 14,000 | 14,000 | - | (14,000) |
| Mechanical permits | 50,000 | 50,000 | - | (50,000) |
| Electric franchise fees | 1,600,000 | 1,600,000 | 1,706,622 | 106,622 |
| Gas franchise fees | 24,000 | 24,000 | 29,832 | 5,832 |
| Solid waste franchise fees | 93,808 | 93,808 | 90,734 | (3,074) |
| Planning and zoning fees | 50,157 | 50,157 | 84,402 | 34,245 |
| Other | 7,850 | 7,850 | 4,290 | (3,560) |
| Total permits and franchise fees | 2,111,315 | 2,111,315 | 2,316,146 | 204,831 |
| Intergovernmental revenues: | | | | |
| State revenue sharing | 1,380,564 | 1,380,564 | 1,449,510 | 68,946 |
| Half-cent sales tax | 2,975,516 | 2,975,516 | 2,968,489 | (7,027) |
| County occupational license | 126,800 | 126,800 | 111,798 | (15,002) |
| Mobile home license | 10,000 | 10,000 | 12,745 | 2,745 |
| Alcoholic beverage license | 6,000 | 6,000 | 5,073 | (927) |
| Motor fuel tax rebate | 12,600 | 12,600 | 11,788 | (812) |
| Grants | 57,400 | 57,400 | 33,366 | (24,034) |
| Other | 32,620 | 32,620 | 34,391 | 1,771 |
| Total intergovernmental revenues | 4,601,500 | 4,601,500 | 4,627,160 | 25,660 |

See accompanying notes to the budgetary comparison schedule (Continued)

City of Greenacres, Florida
Required Supplementary Information
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2015

(Continued)

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--------------------------------|----------------------|----------------------|----------------------|---|
| Revenues (continued) | | | | |
| Charges for services: | | | | |
| Solid waste fees | \$ 1,251,007 | \$ 1,251,007 | \$ 1,217,625 | \$ (33,382) |
| Security services | 20,000 | 20,000 | 13,712 | (6,288) |
| Administrative fees | 153,023 | 153,023 | 151,864 | (1,159) |
| Sales of documents | 45,682 | 45,682 | 47,373 | 1,691 |
| Culture/recreation | 87,077 | 87,077 | 69,880 | (17,197) |
| Protective inspections | 39,650 | 39,650 | 48,028 | 8,378 |
| Ambulance transport | 1,536,644 | 1,536,644 | 1,566,725 | 30,081 |
| Other | 16,912 | 16,912 | 10,415 | (6,497) |
| Total charges for services | <u>3,149,995</u> | <u>3,149,995</u> | <u>3,125,622</u> | <u>(24,373)</u> |
| Fines and forfeitures: | | | | |
| Judgments and fines | 79,200 | 79,200 | 58,501 | (20,699) |
| Violations of local ordinances | 27,800 | 27,800 | 45,692 | 17,892 |
| Other | 600 | 600 | 565 | (35) |
| Total fines and forfeitures | <u>107,600</u> | <u>107,600</u> | <u>104,758</u> | <u>(2,842)</u> |
| Investment: | | | | |
| Bank | 12,073 | 12,073 | 17,105 | 5,032 |
| State Board of Administration | 37,310 | 37,310 | 44,358 | 7,048 |
| FMLvT | 15,878 | 15,878 | 60,004 | 44,126 |
| Tax collector interest | 500 | 500 | 183 | (317) |
| Other interest | 50 | 50 | 126 | 76 |
| Total investment | <u>65,811</u> | <u>65,811</u> | <u>121,776</u> | <u>55,965</u> |
| Contributions | 3,100 | 3,100 | 8,036 | 4,936 |
| Rental fees | 302,235 | 302,235 | 315,108 | 12,873 |
| Miscellaneous: | | | | |
| Refunds - prior year | 43,034 | 43,034 | 45,255 | 2,221 |
| Sales of surplus materials | 20,000 | 20,000 | 40,386 | 20,386 |
| Other | 6,600 | 6,600 | 5,414 | (1,186) |
| Insurance proceeds | 5,000 | 5,000 | 28,142 | 23,142 |
| Total miscellaneous | <u>74,634</u> | <u>74,634</u> | <u>119,197</u> | <u>44,563</u> |
| Total Revenues | <u>\$ 22,187,769</u> | <u>\$ 22,187,769</u> | <u>\$ 22,409,679</u> | <u>\$ 221,910</u> |

(Continued)

See accompanying notes to the budgetary comparison schedule

City of Greenacres, Florida
Required Supplementary Information
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2015

(Continued)

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|---------------------------------|--------------------|-------------------|-------------------|---|
| Expenditures | | | | |
| General government: | | | | |
| Administrative: | | | | |
| City Manager | \$ 419,866 | \$ 419,866 | \$ 351,326 | \$ 68,540 |
| Mayor and City Council | 155,897 | 155,897 | 161,173 | (5,276) |
| Legal counsel | 141,957 | 141,957 | 185,144 | (43,187) |
| Human resources | 178,066 | 178,066 | 164,664 | 13,402 |
| City Clerk | 211,041 | 211,041 | 212,014 | (973) |
| Total administration | 1,106,827 | 1,106,827 | 1,074,321 | 32,506 |
| Finance: | | | | |
| Administration | 298,697 | 298,697 | 300,739 | (2,042) |
| Financial operations | 484,056 | 484,056 | 481,723 | 2,333 |
| Purchasing | 118,734 | 118,734 | 116,253 | 2,481 |
| Information technology | 423,819 | 428,122 | 402,034 | 26,088 |
| Total finance | 1,325,306 | 1,329,609 | 1,300,749 | 28,860 |
| Planning and development | 598,426 | 598,426 | 586,136 | 12,290 |
| Risk management | 416,000 | 416,000 | 428,023 | (12,023) |
| Contingency | 100,000 | 102,200 | - | 102,200 |
| Other | 13,000 | 45,200 | - | 45,200 |
| Total general government | 3,559,559 | 3,598,262 | 3,389,229 | 209,033 |
| Public safety: | | | | |
| Administration | 253,401 | 253,401 | 247,860 | 5,541 |
| Uniform patrol | 4,238,521 | 4,239,328 | 4,199,162 | 40,166 |
| EMS | 4,965,540 | 4,965,540 | 4,916,651 | 48,889 |
| Support services | 2,867,228 | 2,875,474 | 2,611,110 | 264,364 |
| Protective inspections | 808,005 | 809,005 | 808,642 | 363 |
| Other Public Safety | 437,800 | 437,800 | 460,648 | (22,848) |
| Total public safety | 13,570,495 | 13,580,548 | 13,244,073 | 336,475 |
| Transportation: | | | | |
| Public works administration | 185,494 | 185,494 | 176,591 | 8,903 |
| Streets and grounds maintenance | 793,062 | 793,062 | 761,113 | 31,949 |
| Vehicle maintenance | 656,480 | 657,580 | 551,942 | 105,638 |
| Total transportation | 1,635,036 | 1,636,136 | 1,489,646 | 146,490 |
| Culture/recreation: | | | | |
| Administration | 539,576 | 545,220 | 522,510 | 22,710 |
| Parks and grounds maintenance | 199,429 | 199,429 | 199,649 | (220) |
| Community center | 306,230 | 306,230 | 292,145 | 14,085 |
| Total culture/recreation | 1,045,235 | 1,050,879 | 1,014,304 | 36,575 |

See accompanying notes to the budgetary comparison schedule (Continued)

City of Greenacres, Florida
Required Supplementary Information
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2015

(Continued)

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|---|---------------------|---------------------|---------------------|---|
| Expenditures (continued) | | | | |
| Physical environment: | | | | |
| Building services | \$ 590,468 | \$ 594,248 | \$ 624,584 | \$ (30,336) |
| Solid waste collection and disposal | 1,167,405 | 1,167,405 | 1,168,270 | (865) |
| Insured Claims and Judgments | 11,000 | 11,000 | 32,013 | (21,013) |
| Total physical environment | <u>1,768,873</u> | <u>1,772,653</u> | <u>1,824,867</u> | <u>(52,214)</u> |
| Capital outlay (all departments and functions) | <u>54,608</u> | <u>54,608</u> | <u>61,633</u> | <u>(7,025)</u> |
| Total Expenditures | <u>21,633,806</u> | <u>21,693,086</u> | <u>21,023,752</u> | <u>669,334</u> |
| Excess of Revenues Over Expenditures | 553,963 | 494,683 | 1,385,927 | 891,244 |
| Other Financing Uses | | | | |
| Transfers out | <u>(700,000)</u> | <u>(700,000)</u> | <u>(630,000)</u> | <u>70,000</u> |
| Net Change in Fund Balance | <u>\$ (146,037)</u> | <u>\$ (205,317)</u> | 755,927 | <u>\$ 961,244</u> |
| Fund Balance - Beginning | | | <u>13,463,160</u> | |
| Fund Balances - Ending | | | <u>\$14,219,087</u> | |

See accompanying notes to the budgetary comparison schedule

City of Greenacres, Florida
Notes to the Budgetary Comparison Schedule
September 30, 2015

1 – BUDGETARY ACCOUNTING

The City annually adopts an operating budget for all funds. The procedures for establishing budgetary data reflected in the budgetary comparison schedule are as follows:

- ❖ Approximately July 1st, the City Manager submits to the City Council a proposed operating budget prepared for the fiscal year commencing the following October 1st. The operating budget includes proposed expenditures and the means of financing them.
- ❖ Public hearings are conducted to obtain taxpayer comments.
- ❖ The City advises the County Property Appraiser of the proposed millage rate and the date, time and place of the public hearing for budget acceptance.
- ❖ Prior to October 1st, the budget is legally enacted through passage of an ordinance.
- ❖ Appropriations are legally controlled at the departmental level and expenditures may not legally exceed budgeted appropriations at that level. Management is authorized to transfer budgeted line items within departments. Changes or amendments to the budget that alter departmental totals must be approved by the City Council. Accordingly, the legal level of budgetary control is at the departmental level.
- ❖ Formal budgetary integration is employed within the accounting system as a management control device.
- ❖ Budgets are adopted on a basis consistent with generally accepted accounting principles.
- ❖ The preceding schedule is presented at the functional level and not the departmental level.

2 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS

- ❖ There were no departments that had an excess of expenditures over appropriations.

City of Greenacres, Florida
Required Supplementary Information
Schedule of Proportionate Share of Net Pension Liability
Florida Retirement System Pension Plan
Last Ten Fiscal Years

| Fiscal Year Ended September 30 | City's Proportion of the Net Pension Liability | City's Proportionate Share of the Net Pension Liability | City's Covered-employee Payroll | City's Proportionate Share of the Net Pension Liability As a Percent of Covered-employee Payroll | Plan Fiduciary Net Position As a Percent of the Total Pension Liability |
|--------------------------------------|--|--|---------------------------------------|--|---|
| 2014 | 0.012731933% | \$ 776,835 | \$ 2,201,732 | 35.28% | 96.09% |
| 2015 | 0.012544334% | \$ 1,620,269 | \$ 2,214,819 | 73.16% | 92.00% |

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available. The Plan's fiduciary net position as a percentage of the total pension liability is published in the Plan's Comprehensive Annual Financial Report.

City of Greenacres, Florida
Required Supplementary Information
Schedule of Employer Contributions
Florida Retirement System Pension Plan
Last Ten Fiscal Years

| Fiscal Year Ended September 30 | Contractually Required Contribution | Contributions In Relation to the Contractually Required Contribution | Contribution Excess (Deficiency) | City's Covered-employee Payroll | City's Contributions As a Percent of Covered-employee Payroll |
|--------------------------------------|---|--|--|---------------------------------------|---|
| 2014 | \$ 355,344 | \$ 355,344 | \$ - | \$ 2,201,732 | 16.14% |
| 2015 | \$ 307,534 | \$ 307,534 | \$ - | \$ 2,196,018 | 14.00% |

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available.

City of Greenacres, Florida
Required Supplementary Information
Schedule of Proportionate Share of Net Pension Liability
Florida Retirement System Health Insurance Subsidy Program
Last Ten Fiscal Years

| Fiscal Year Ended September 30 | City's Proportion of the Net Pension Liability | City's Proportionate Share of the Net Pension Liability | City's Covered-employee Payroll | City's Proportionate Share of the Net Pension Liability As a Percent of Covered-employee Payroll | Plan Fiduciary Net Position As a Percent of the Total Pension Liability |
|--------------------------------------|--|--|---------------------------------------|--|---|
| 2014 | 0.007410398% | \$ 692,890 | \$ 2,201,732 | 31.47% | 0.99% |
| 2015 | 0.007308038% | \$ 745,305 | \$ 2,214,819 | 33.65% | 0.50% |

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available. The Plan's fiduciary net position as a percentage of the total pension liability is published in the Plan's Comprehensive Annual Financial Report. The discount rate decreased from 4.29% in 2014 to 3.80% in 2015.

City of Greenacres, Florida
Required Supplementary Information
Schedule of Employer Contributions
Florida Retirement System Health Insurance Subsidy Program
Last Ten Fiscal Years

| Fiscal Year Ended September 30 | Contractually Required Contribution | Contributions In Relation to the Contractually Required Contribution | Contribution Excess (Deficiency) | City's Covered-employee Payroll | City's Contributions As a Percent of Covered-employee Payroll |
|--------------------------------------|---|--|--|---------------------------------------|---|
| 2014 | \$ 26,751 | \$ 26,751 | \$ - | \$ 2,201,732 | 1.21% |
| 2015 | \$ 29,957 | \$ 29,957 | \$ - | \$ 2,196,018 | 1.36% |

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available.

City of Greenacres, Florida
Required Supplementary Information
Police Officers' and Firefighters' Retirement Plan
Schedule of Changes in the City's Net Pension Liability and Related Ratios
For the Fiscal Year Ended September 30, 2015

| | 2014 | 2015 |
|---|----------------|----------------|
| Total Pension Liability | | |
| Service cost | \$ 271,224 | \$ 273,495 |
| Interest | 1,146,049 | 1,252,652 |
| Changes of benefit terms | -- | -- |
| Differences between expected and actual experience | -- | 428,660 |
| Changes of assumptions | -- | -- |
| Benefit payments, including refunds of member contributions | (128,259) | (85,892) |
| Net Change in Total Pension Liability | 1,289,014 | 1,868,915 |
| Total Pension Liability - Beginning | 13,451,312 | 14,740,326 |
| Total Pension Liability - Ending (a) | \$ 14,740,326 | \$ 16,609,241 |
| Plan Fiduciary Net Position | | |
| Contributions - employer | \$ 1,228,034 | \$ 1,255,163 |
| Contributions - member | 201,235 | 241,030 |
| Net Investment income | 1,518,010 | 27,888 |
| Benefit payments, including refunds of member contributions | (47,292) | (85,892) |
| Administrative expense | (62,873) | (65,029) |
| Net Change in Plan Fiduciary Net Position | 2,837,114 | 1,373,160 |
| Plan Fiduciary Net Position - Beginning | 17,308,555 | 20,145,669 |
| Plan Fiduciary Net Position - Ending (b) | \$ 20,145,669 | \$ 21,518,829 |
| City's Net Pension Liability (Asset) - Ending (a) - (b) | \$ (5,405,343) | \$ (4,909,588) |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability | 136.67% | 129.56% |
| Covered Employee Payroll | \$ 4,941,623 | \$ 5,151,899 |
| City's Net Pension Liability as a Percentage of Covered-Employee Payroll | -109.38% | -95.30% |

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

City of Greenacres, Florida
 Required Supplementary Information
 Police Officers' and Firefighters' Retirement Plan
 Schedule of Employer Contributions
 For the Fiscal Year Ended September 30, 2015

| Fiscal Year Ended September 30 | (1) Actuarially Determined Contribution | (2) Contributions Recognized By the Plan | (3) Difference Between (1) and (2) | Covered Payroll | Contributions Recognized By the Plan As a Percent of Covered Payroll |
|--------------------------------------|--|---|---|--------------------|---|
| 2006 | \$ 542,510 | \$ 542,510 | \$ - | \$ 2,870,654 | 18.90% |
| 2007 | \$ 472,239 | \$ 472,239 | \$ - | \$ 2,693,049 | 17.54% |
| 2008 | \$ 340,654 | \$ 340,654 | \$ - | \$ 3,419,643 | 9.96% |
| 2009 | \$ 341,569 | \$ 341,569 | \$ - | \$ 4,304,995 | 7.93% |
| 2010 | \$ 1,241,500 | \$ 1,241,500 | \$ - | \$ 4,892,163 | 25.38% |
| 2011 | \$ 1,495,197 | \$ 1,495,197 | \$ - | \$ 4,753,155 | 31.46% |
| 2012 | \$ 1,387,859 | \$ 1,387,859 | \$ - | \$ 4,865,229 | 28.53% |
| 2013 | \$ 1,417,815 | \$ 1,417,815 | \$ - | \$ 5,018,761 | 28.25% |
| 2014 | \$ 1,228,034 | \$ 1,228,034 | \$ - | \$ 4,941,623 | 24.85% |
| 2015 | \$ 1,255,163 | \$ 1,255,163 | \$ - | \$ 5,151,899 | 24.36% |

See accompanying notes to schedule of employer contributions

City of Greenacres, Florida
Required Supplementary Information
Police Officers' and Firefighter's Retirement Plan
Schedule of Investment Returns
For the Fiscal Year Ended September 30, 2015

| Fiscal Year Ended September 30 | Money Weighted Rate of Investment Return |
|--------------------------------------|---|
| 2014 | 8.54% |
| 2015 | 2.63% |

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

City of Greenacres, Florida
Notes to the Required Supplementary Information
Schedule of Employer Contributions
Police Officers' and Firefighters' Retirement Plan
For the Fiscal Year Ended September 30, 2015

Actuarially determined contribution rates are calculated as of September 30, two years prior to the end of the fiscal year in which contributions are reported.

| | |
|---------------------------|--|
| Actuarial valuation date: | October 1, 2013 |
| Actuarial cost method: | Aggregate cost method |
| Amortization method | Level percentage, open |
| Asset valuation method: | Market value |
| Discount rate: | 7.25% |
| Salary increases: | 8.00% for employees with less than one year of service, 7.00% for employees with one to two years of service, 6.00% for employees with two to three years of service, 5.50% for employees with three to four years of service, 5.00% per annum for employees with at least four years of service. |
| Cost-of-living increases: | 3.00% |
| Mortality basis: | Sex-distinct rates set forth in the RP-2000 mortality table for annuitants and non-annuitants, projected to 2007 by Scale AA, as published by the Internal Revenue Service (IRS) for purposes of IRC section 430; future generational improvements in mortality have not been reflected. |
| Retirement: | 15% are assumed to retire during each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire during the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 45. |
| Other decrements: | Assumed employment termination is based on gender, age, and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between eight and ten years of service, termination rates range from 4.28% for males and 5.41 % for females at age 25 to 0.00% at age 55. Assumed disability is based on gender and age ranges from 0.067% for males and 0.040% for females at age 25 to 1.00% for males and 0.84% for females at age 55. |
| Non-investment expenses: | Liabilities have been loaded by 1.00% to account for non-investment expenses. |
| Future contributions: | Contributions from the employer and employees are assumed to be made as legally required. |

City of Greenacres, Florida
Required Supplementary Information
Schedule of Funding Progress
Other Post Employment Benefits
For the Fiscal Year Ended September 30, 2015

| Actuarial Valuation Date | Actuarial Value of Assets | Actuarial Accrued Liability | Unfunded Actuarial Accrued Liability | Funded Ratio | Covered Payroll | Unfunded Actuarial Accrued Liability as % of Covered Payroll |
|--------------------------------|---------------------------------|-----------------------------------|---|-----------------|--------------------|--|
| 10/1/2008 | \$ -- | \$ 211,000 | \$ 211,000 | 0.00% | \$ 8,798,000 | 2.40% |
| 10/1/2011 | \$ -- | \$ 183,000 | \$ 183,000 | 0.00% | \$ 8,712,000 | 2.10% |
| 10/1/2014 | \$ -- | \$ 241,000 | \$ 241,000 | 0.00% | \$ 9,766,000 | 2.47% |

The City implemented GASB Statement No. 45 during the fiscal year ended September 30, 2009, and elected to apply the statement prospectively. Consequently, there are no disclosures for years prior to October 1, 2008. The City is required to obtain an actuarial valuations every three years. The next valuation is scheduled for October 1, 2017. Therefore, the above schedule reflects the data for the three actuarial valuations that the City has obtained.

**COMBINING AND INDIVIDUAL FUND
STATEMENTS AND SCHEDULES**

**City of Greenacres, Florida
New Growth Capital Projects Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2015**

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--|---------------------|-----------------------|---------------------|---|
| Revenues: | | | | |
| Intergovernmental | \$ 55,000 | \$ 55,000 | \$ 589,231 | \$ 534,231 |
| Rents and royalties | - | - | 43,223 | 43,223 |
| Impact fees | 29,317 | 29,317 | 129,206 | 99,889 |
| Investment | 7,523 | 7,523 | 13,703 | 6,180 |
| Contributions | - | - | 2,175 | 2,175 |
| Total Revenues | 91,840 | 91,840 | 777,538 | 685,698 |
| Expenditures: | | | | |
| Capital outlay | 712,235 | 1,983,344 | 1,030,295 | 953,049 |
| Excess (Deficiency) of Revenues Over Expenditures | \$ (620,395) | \$ (1,891,504) | (252,757) | \$ 1,638,747 |
| Fund Balance - Beginning | | | <u>2,135,350</u> | |
| Fund Balance - Ending | | | <u>\$ 1,882,593</u> | |

**City of Greenacres, Florida
Parks and Recreation Capital Projects Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2015**

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--|-----------------------|-----------------------|---------------------|---|
| Revenues: | | | | |
| Intergovernmental | \$ -- | \$ -- | \$ 86,073 | \$ 86,073 |
| Impact Fees | 24,286 | 24,286 | 226,436 | 202,150 |
| Investment | 13,344 | 13,344 | 26,410 | 13,066 |
| Rental income | 226,123 | 226,123 | 241,517 | 15,394 |
| Total Revenues: | 263,753 | 263,753 | 580,436 | 316,683 |
| Expenditures: | | | | |
| Capital outlay | 3,563,300 | 4,304,751 | 618,441 | 3,686,310 |
| Excess (Deficiency) of Revenues Over Expenditures | (3,299,547) | (4,040,998) | (38,005) | 4,002,993 |
| Other Financing Sources | | | | |
| Loan proceeds | 2,000,000 | 2,000,000 | - | (2,000,000) |
| Total Other Financing Sources | 2,000,000 | 2,000,000 | - | (2,000,000) |
| Net Change in Fund Balance | \$ (1,299,547) | \$ (2,040,998) | (38,005) | \$ 2,002,993 |
| Fund Balance - Beginning | | | 3,381,452 | |
| Fund Balance - Ending | | | <u>\$ 3,343,447</u> | |

City of Greenacres, Florida
Reconstruction and Maintenance Capital Projects Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2015

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--|---------------------|---------------------|---------------------|---|
| Revenues: | | | | |
| Local option gas tax | \$ -- | \$ -- | \$ 133,919 | \$ 133,919 |
| Intergovernmental | 160,175 | 160,175 | 71,611 | (88,564) |
| Investment | 13,042 | 13,042 | 16,385 | 3,343 |
| Contribution | - | - | 29,174 | 29,174 |
| Miscellaneous | 15,000 | 15,000 | - | (15,000) |
| | | | | |
| Total Revenues | 188,217 | 188,217 | 251,089 | 62,872 |
| Expenditures: | | | | |
| Capital outlay | 1,077,994 | 1,382,210 | 814,009 | 568,201 |
| | | | | |
| Excess (Deficiency) of Revenues Over Expenditures | (889,777) | (1,193,993) | (562,920) | 631,073 |
| Other financing sources | | | | |
| Transfers in | 200,000 | 200,000 | 200,000 | -- |
| | | | | |
| Net Change in Fund Balance | <u>\$ (689,777)</u> | <u>\$ (993,993)</u> | (362,920) | <u>\$ 631,073</u> |
| Fund Balance - Beginning | | | <u>2,988,236</u> | |
| Fund Balance - Ending | | | <u>\$ 2,625,316</u> | |

City of Greenacres, Florida
Combining Balance Sheet - Nonmajor Governmental Funds
For the Fiscal Year Ended September 30, 2015

| | Special Revenue Funds | | | |
|--|-----------------------|-------------------|--------------------------------------|---------------------------|
| | Forfeitures Fund | Arboreous Fund | Public Safety Donation Fund | Youth Programs Fund |
| Assets | | | | |
| Investments | \$ 304,965 | \$ 6,537 | \$ 12,934 | \$ 54,745 |
| Grants receivable | -- | -- | -- | 27,793 |
| Prepaid items | -- | -- | -- | 762 |
| Total Assets | \$ 304,965 | \$ 6,537 | \$ 12,934 | \$ 83,300 |
| Liabilities and Fund Balances | | | | |
| Liabilities: | | | | |
| Accounts payable | \$ -- | \$ -- | \$ -- | \$ 4,841 |
| Accrued payroll and related taxes | -- | -- | -- | 9,717 |
| Unearned revenue | -- | -- | -- | 1,768 |
| Total Liabilities | -- | -- | -- | 16,326 |
| Fund Balances: | | | | |
| Nonspendable: | | | | |
| Prepaid items | -- | -- | -- | 762 |
| Restricted for: | | | | |
| Public Safety Forfeitures | 304,965 | -- | -- | -- |
| Arborous Activities | -- | 6,537 | -- | -- |
| Public Safety Donations | -- | -- | 12,934 | -- |
| Assigned to: | | | | |
| Youth Programs | -- | -- | -- | 66,212 |
| Debt Service | -- | -- | -- | -- |
| Total Fund Balances | 304,965 | 6,537 | 12,934 | 66,974 |
| Total Liabilities and Fund Balances | \$ 304,965 | \$ 6,537 | \$ 12,934 | \$ 83,300 |

| Debt | |
|--------------|--------------|
| Service Fund | |
| | Total |
| | Nonmajor |
| Municipal | Governmental |
| Complex | Funds |
| \$ 542,930 | \$ 922,111 |
| -- | 27,793 |
| -- | 762 |
| <hr/> | |
| \$ 542,930 | \$ 950,666 |
| <hr/> | |

| | |
|-------|----------|
| \$ -- | \$ 4,841 |
| -- | 9,717 |
| -- | 1,768 |
| <hr/> | |
| -- | 16,326 |
| <hr/> | |

| | |
|------------|------------|
| -- | 762 |
| -- | 304,965 |
| -- | 6,537 |
| -- | 12,934 |
| -- | 66,212 |
| 542,930 | 542,930 |
| <hr/> | |
| 542,930 | 934,340 |
| <hr/> | |
| \$ 542,930 | \$ 950,666 |
| <hr/> | |

City of Greenacres
Combining Statement of Revenues, Expenditures and Changes
in Fund Balances - Nonmajor Governmental Funds
For the Fiscal Year Ended September 30, 2015

| | Special Revenue Funds | | | |
|--|-----------------------|-------------------|--------------------------------------|---------------------------|
| | Forfeitures Fund | Arboreous Fund | Public Safety Donation Fund | Youth Programs Fund |
| Revenues: | | | | |
| Intergovernmental | \$ - | \$ - | \$ - | \$ 297,936 |
| Charges for services | -- | -- | -- | 139,715 |
| Fines and forfeitures | 111,576 | -- | -- | -- |
| Impact fees | -- | -- | -- | -- |
| Investment | 880 | 26 | 49 | 220 |
| Contributions | -- | -- | 4,400 | 1,000 |
| Miscellaneous | -- | -- | -- | 797 |
| Total Revenues | 112,456 | 26 | 4,449 | 439,668 |
| Expenditures: | | | | |
| Current: | | | | |
| Public safety | 7,348 | -- | 3,100 | -- |
| Culture/recreation | -- | -- | -- | 488,740 |
| Capital outlay | -- | 8,309 | 2,625 | 7,844 |
| Debt service: | | | | |
| Principal | -- | -- | -- | -- |
| Interest | -- | -- | -- | -- |
| Total Expenditures | 7,348 | 8,309 | 5,725 | 496,584 |
| Excess (Deficiency) of Revenues Over Expenditures | 105,108 | (8,283) | (1,276) | (56,916) |
| Other Financing Sources | | | | |
| Transfers in | -- | -- | -- | 20,000 |
| Net Change in Fund Balances | 105,108 | (8,283) | (1,276) | (36,916) |
| Fund Balances - Beginning of Year | 199,857 | 14,820 | 14,210 | 103,890 |
| Fund Balances - End of Year | \$ 304,965 | \$ 6,537 | \$ 12,934 | \$ 66,974 |

| <u>Debt</u> | |
|---------------------|-------------------|
| <u>Service Fund</u> | |
| Municipal | Total |
| Complex | Nonmajor |
| | Governmental |
| | Funds |
| \$ - | \$ 297,936 |
| -- | 139,715 |
| -- | 111,576 |
| -- | -- |
| 2,797 | 3,972 |
| -- | 5,400 |
| -- | 797 |
| <u>2,797</u> | <u>559,396</u> |
| -- | 10,448 |
| -- | 488,740 |
| -- | 18,778 |
| 273,246 | 273,246 |
| <u>129,924</u> | <u>129,924</u> |
| <u>403,170</u> | <u>921,136</u> |
| (400,373) | (361,740) |
| <u>410,000</u> | <u>430,000</u> |
| 9,627 | 68,260 |
| <u>533,303</u> | <u>866,080</u> |
| <u>\$ 542,930</u> | <u>\$ 934,340</u> |

**City of Greenacres, Florida
Arboreous Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2015**

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--|--------------------|-------------------|-----------------|---|
| Revenues: | | | | |
| Investment | \$ 10 | \$ 10 | \$ 26 | \$ 16 |
| Impact Fees | 2,750 | 2,750 | - | (2,750) |
| Total Revenues | 2,760 | 2,760 | 26 | (2,734) |
| Expenditures: | | | | |
| Capital outlay | 7,000 | 8,310 | 8,309 | 1 |
| Excess (Deficiency) of Revenues Over Expenditures | <u>\$ (4,240)</u> | <u>\$ (5,550)</u> | (8,283) | <u>\$ (2,733)</u> |
| Fund Balance - Beginning | | | <u>14,820</u> | |
| Fund Balance - Ending | | | <u>\$ 6,537</u> | |

City of Greenacres, Florida
Public Safety Donation Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2015

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--|--------------------|--------------------|------------------|---|
| Revenues: | | | | |
| Investment | \$ 41 | \$ 41 | \$ 49 | \$ 8 |
| Contributions | 800 | 800 | 4,400 | 3,600 |
| Total Revenues | 841 | 841 | 4,449 | 3,608 |
| Expenditures: | | | | |
| Current: | | | | |
| Public safety | - | - | 3,100 | (3,100) |
| Capital outlay | 14,017 | 14,017 | 2,625 | 11,392 |
| Total Expenditures | 14,017 | 14,017 | 5,725 | 8,292 |
| Excess (Deficiency) of Revenues Over Expenditures | <u>\$ (13,176)</u> | <u>\$ (13,176)</u> | (1,276) | <u>\$ 11,900</u> |
| Fund Balance - Beginning | | | 14,210 | |
| Fund Balance - Ending | | | <u>\$ 12,934</u> | |

**City of Greenacres, Florida
Youth Programs Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2015**

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--|--------------------|-------------------|------------------|---|
| Revenues: | | | | |
| Intergovernmental | \$ 303,725 | \$ 303,725 | \$ 297,936 | \$ (5,789) |
| Charges for services | 171,894 | 171,894 | 139,715 | (32,179) |
| Investment | 30 | 30 | 220 | 190 |
| Contributions | 2,660 | 2,660 | 1,000 | (1,660) |
| Miscellaneous | 475 | 475 | 797 | 322 |
| | <u>478,784</u> | <u>478,784</u> | <u>439,668</u> | <u>(39,116)</u> |
| Total Revenues | | | | |
| Expenditures: | | | | |
| Current: | | | | |
| Culture/recreation | 490,809 | 490,809 | 488,740 | 2,069 |
| Capital outlay | 9,425 | 9,425 | 7,844 | 1,581 |
| | <u>500,234</u> | <u>500,234</u> | <u>496,584</u> | <u>3,650</u> |
| Total Expenditures | | | | |
| Excess (Deficiency) of Revenues Over Expenditures | <u>(21,450)</u> | <u>(21,450)</u> | <u>(56,916)</u> | <u>(35,466)</u> |
| Other Financing Sources | | | | |
| Transfers in | <u>20,000</u> | <u>20,000</u> | <u>20,000</u> | <u>--</u> |
| Net Change in Fund Balance | <u>\$ (1,450)</u> | <u>\$ (1,450)</u> | <u>(36,916)</u> | <u>\$ (35,466)</u> |
| Fund Balance - Beginning | | | <u>103,890</u> | |
| Fund Balance - Ending | | | <u>\$ 66,974</u> | |

**City of Greenacres, Florida
Municipal Complex Debt Service Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended September 30, 2015**

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--|--------------------|-----------------|-------------------|---|
| Revenues: | | | | |
| Investment | \$ 952 | \$ 952 | \$ 2,797 | \$ 1,845 |
| Expenditures: | | | | |
| Debt service: | | | | |
| Principal | 308,191 | 308,191 | 273,246 | 34,945 |
| Interest | 165,013 | 165,013 | 129,924 | 35,089 |
| Total Expenditures | <u>473,204</u> | <u>473,204</u> | 403,170 | 70,034 |
| Excess (Deficiency) of Revenues Over Expenditures | (472,252) | (472,252) | (400,373) | 71,879 |
| Other Financing Sources | | | | |
| Transfers in | <u>480,000</u> | <u>480,000</u> | 410,000 | (70,000) |
| Net Change in Fund Balance | <u>\$ 7,748</u> | <u>\$ 7,748</u> | 9,627 | <u>\$ 1,879</u> |
| Fund Balance - Beginning | | | <u>533,303</u> | |
| Fund Balance - Ending | | | <u>\$ 542,930</u> | |

STATISTICAL SECTION

STATISTICAL SECTION

This part of the City of Greenacres' comprehensive annual financial report presents detailed unaudited information as a context for understanding what the information in the financial statement, note disclosures, and required supplementary information says about the City's overall financial health.

| <u>Schedule</u> | <u>Contents</u> | <u>Page</u> |
|--|---|-------------|
| Financial Trends | | |
| <i>These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. These schedules include:</i> | | |
| 1 | Net Position by Component..... | 93 |
| 2 | Changes in Net Position..... | 94-95 |
| 3 | Fund Balances, Governmental Funds..... | 96-97 |
| 4 | Changes in Fund Balances, Governmental Funds..... | 98-99 |
| Revenue Capacity | | |
| <i>These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.</i> | | |
| 5 | Assessed Value and Actual Value of Taxable Property..... | 100 |
| 6 | Direct and Overlapping Property Tax Rates..... | 101 |
| 7 | Principal Property Tax Payers..... | 102 |
| 8 | Property Tax Levies and Collections..... | 103 |
| Debt Capacity | | |
| <i>These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the Village's ability to issue additional debt in the future.</i> | | |
| 9 | Ratios of Outstanding Debt by Type..... | 104 |
| 10 | Ratios of General Bonded Debt Outstanding..... | 105 |
| 11 | Direct and Overlapping Governmental Activities Debt..... | 106 |
| 12 | Legal Debt Margin Information..... | 107 |
| 13 | Pledged-Revenue Coverage..... | 108 |
| Demographic and Economic Information | | |
| <i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.</i> | | |
| 14 | Demographic and Economic Information..... | 109 |
| 15 | Principal Employers..... | 110 |
| Operating Information | | |
| <i>These schedules contain service and infrastructure data to help understand how the information in the City's financial report relates to the services the City provides and the activities it performs.</i> | | |
| 16 | Full-Time Equivalent City Government Employees by Function/Program..... | 111 |
| 17 | Operating Indicators by Function/Program..... | 112 |
| 18 | Capital Asset Statistics by Function/Program..... | 113 |

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

City of Greenacres, Florida
Schedule 1
Net Position by Component
(Accrual basis of accounting)
(unaudited)

Primary Government - Governmental Activities

| Fiscal Year Ended 9/30 | Net investment in Capital Assets | Restricted | Unrestricted | Total primary government net position |
|---------------------------|--|---------------|--------------|---|
| 2006 | \$ 13,616,882 | \$ 10,935,508 | \$ 7,583,456 | \$ 32,135,846 |
| 2007 | 15,242,622 | 12,539,737 | 8,865,089 | 36,647,448 |
| 2008 | 16,647,292 | 13,061,468 | 9,281,185 | 38,989,945 |
| 2009 | 17,233,772 | 14,723,706 | 8,694,111 | 40,651,589 |
| 2010 | 16,929,001 | 15,096,565 | 8,228,901 | 40,254,467 |
| 2011 | 17,498,471 | 9,587,502 | 12,237,270 | 39,323,243 |
| 2012 | 18,037,019 | 9,289,721 | 11,575,778 | 38,902,518 |
| 2013 | 18,198,964 | 8,352,052 | 12,018,766 | 38,569,782 |
| 2014 (1) | 21,580,289 | 7,462,758 | 12,917,115 | 41,960,162 |
| 2015 | 17,926,182 | 6,617,924 | 18,095,306 | 42,639,412 |

(1) The City implemented Governmental Accounting Standards Board Statements No. 68 and No. 71 for the fiscal year ended September 30, 2015. Beginning net position was restated for the implementation.

Note: The City has no business-type activities.

City of Greenacres, Florida
Schedule 2
Changes in Net Position
(Accrual basis of accounting)
(unaudited)

| Fiscal Year Ended 9/30 | 2006 | 2007 | 2008 | 2009 |
|---|---------------------|---------------------|---------------------|---------------------|
| Expenses | | | | |
| Governmental activities: | | | | |
| General government | \$ 3,605,207 | \$ 3,952,081 | \$ 4,104,229 | \$ 3,840,349 |
| Public Safety | 9,986,194 | 11,236,582 | 11,814,830 | 12,114,776 |
| Transportation | 1,465,701 | 1,893,338 | 1,566,992 | 1,493,901 |
| Culture/recreation | 2,165,534 | 1,824,186 | 2,790,466 | 2,265,944 |
| Physical environment | 1,450,246 | 1,648,435 | 1,860,940 | 1,828,938 |
| Interest on long term investments | 245,757 | 232,741 | 219,334 | 205,276 |
| Total primary government expenses | 18,918,639 | 20,787,363 | 22,356,791 | 21,749,184 |
| Program Revenues | | | | |
| Governmental activities: | | | | |
| Charges for Services: | | | | |
| Public Safety | 1,324,642 | 1,377,656 | 2,097,369 | 1,967,450 |
| Physical Environment | 4,166,525 | 2,053,213 | 1,120,173 | 1,072,221 |
| Other | 729,406 | 787,980 | 831,052 | 760,751 |
| Total Charges for Services | 6,220,573 | 4,218,849 | 4,048,594 | 3,800,422 |
| Operating Grants and Contributions | 877,953 | 851,075 | 903,201 | 869,294 |
| Capital Grants and Contributions | 1,705,546 | 775,525 | 917,798 | 757,843 |
| Total primary government program revenues | 8,804,072 | 5,845,449 | 5,869,593 | 5,427,559 |
| Net (Expense)/Revenue | | | | |
| Governmental activities | (10,114,567) | (14,941,914) | (16,487,198) | (16,321,625) |
| Total primary government net expense | (10,114,567) | (14,941,914) | (16,487,198) | (16,321,625) |
| General Revenues and Other Changes in Net Position | | | | |
| Governmental activities | | | | |
| Taxes: | | | | |
| Property taxes | 8,340,566 | 10,580,841 | 9,813,152 | 8,579,942 |
| Utility service taxes | 3,528,502 | 3,452,303 | 3,391,448 | 3,833,724 |
| Franchise fees based on gross receipts | 1,909,999 | 1,913,270 | 1,904,346 | 1,919,486 |
| Intergovernmental shared revenues - unrestricted | 3,490,017 | 3,357,658 | 3,170,728 | 2,950,325 |
| Investment earnings | 930,024 | 1,295,850 | 333,572 | 576,386 |
| Miscellaneous revenues | 381,786 | 124,817 | 216,449 | 123,406 |
| Total general revenues | 18,580,894 | 20,724,739 | 18,829,695 | 17,983,269 |
| Special Items | | | | |
| Donation of infrastructure | - | - | - | - |
| Total special items | - | - | - | - |
| Change in Net Position | | | | |
| Governmental activities | 8,466,327 | 5,782,825 | 2,342,497 | 1,661,644 |
| Total primary government | \$ 8,466,327 | \$ 5,782,825 | \$ 2,342,497 | \$ 1,661,644 |

Note: Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.
The City has no business type activities.

| | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|----|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| \$ | 3,218,734 | \$ 3,511,862 | \$ 3,402,829 | \$ 3,525,732 | \$ 3,553,289 | \$ 3,681,586 |
| | 12,904,781 | 13,066,982 | 13,214,396 | 13,278,168 | 12,941,095 | 12,626,261 |
| | 1,394,629 | 1,551,714 | 1,621,765 | 1,478,368 | 1,569,082 | 1,582,486 |
| | 2,015,847 | 1,907,445 | 1,949,248 | 1,843,248 | 1,869,520 | 2,100,850 |
| | 2,515,438 | 1,903,296 | 1,920,583 | 2,713,871 | 2,074,593 | 2,239,455 |
| | 190,778 | 175,683 | 160,789 | 150,900 | 140,578 | 129,895 |
| | <u>22,240,207</u> | <u>22,116,982</u> | <u>22,269,610</u> | <u>22,990,287</u> | <u>22,148,157</u> | <u>22,360,533</u> |
| | | | | | | |
| | 2,131,909 | 2,045,308 | 2,313,376 | 2,389,614 | 2,437,433 | 2,531,497 |
| | 1,174,844 | 1,392,609 | 1,312,514 | 1,551,473 | 1,387,773 | 1,777,914 |
| | 755,299 | 752,348 | 766,877 | 795,711 | 816,235 | 935,378 |
| | <u>4,062,052</u> | <u>4,190,265</u> | <u>4,392,767</u> | <u>4,736,798</u> | <u>4,641,441</u> | <u>5,244,789</u> |
| | 779,381 | 807,869 | 868,438 | 834,528 | 901,749 | 884,112 |
| | 872,896 | 596,307 | 604,487 | 1,208,371 | 835,863 | 1,171,033 |
| | <u>5,714,329</u> | <u>5,594,441</u> | <u>5,865,692</u> | <u>6,779,697</u> | <u>6,379,053</u> | <u>7,299,934</u> |
| | | | | | | |
| | (16,525,878) | (16,522,541) | (16,403,918) | (16,210,590) | (15,769,104) | (15,060,599) |
| | <u>(16,525,878)</u> | <u>(16,522,541)</u> | <u>(16,403,918)</u> | <u>(16,210,590)</u> | <u>(15,769,104)</u> | <u>(15,060,599)</u> |
| | | | | | | |
| | 7,353,777 | 6,677,646 | 6,457,109 | 6,210,647 | 6,201,214 | 6,652,247 |
| | 3,891,792 | 3,724,801 | 3,820,784 | 3,901,169 | 3,991,265 | 4,005,809 |
| | 1,765,242 | 1,726,134 | 1,672,266 | 1,655,466 | 1,796,500 | 1,827,188 |
| | 2,955,630 | 3,101,479 | 3,622,263 | 3,918,371 | 4,239,490 | 4,547,615 |
| | 637,828 | 311,684 | 279,305 | 41,552 | 49,228 | 133,512 |
| | 73,383 | 49,573 | 131,466 | 150,649 | 189,398 | 178,609 |
| | <u>16,677,652</u> | <u>15,591,317</u> | <u>15,983,193</u> | <u>15,877,854</u> | <u>16,467,095</u> | <u>17,344,980</u> |
| | | | | | | |
| | - | - | - | - | - | (1,605,131) |
| | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>(1,605,131)</u> |
| | | | | | | |
| | 151,774 | (931,224) | (420,725) | (332,736) | 697,991 | 679,250 |
| \$ | <u>151,774</u> | <u>\$ (931,224)</u> | <u>\$ (420,725)</u> | <u>\$ (332,736)</u> | <u>\$ 697,991</u> | <u>\$ 679,250</u> |

City of Greenacres, Florida
Schedule 3
Fund Balances, Governmental Funds
(Modified accrual basis of accounting)
(unaudited)

| Fiscal Year Ended 9/30 | 2006 | 2007 | 2008 | 2009 |
|---|----------------------|----------------------|----------------------|----------------------|
| General Fund | | | | |
| Reserved | \$ 201,043 | \$ 194,968 | \$ 175,599 | \$ 162,384 |
| Unreserved | 9,219,768 | 9,504,009 | 10,556,999 | 10,171,263 |
| Non-spendable | - | - | - | - |
| Committed | - | - | - | - |
| Assigned | - | - | - | - |
| Unassigned | - | - | - | - |
| Total general fund | \$ 9,420,811 | \$ 9,698,977 | \$ 10,732,598 | \$ 10,333,647 |
| All Other Governmental Funds | | | | |
| Reserved | \$ 4,940,452 | \$ 2,692,372 | \$ 1,375,888 | \$ 502,157 |
| Unreserved, reported in: | | | | |
| Special revenue funds | 61,870 | 64,576 | 49,078 | 55,824 |
| Capital projects funds | 5,928,855 | 9,638,422 | 11,572,382 | 14,119,363 |
| Debt service funds | - | - | - | - |
| Non-spendable | | | | |
| Restricted | - | - | - | - |
| Assigned | - | - | - | - |
| Total all other governmental funds | \$ 10,931,177 | \$ 12,395,370 | \$ 12,997,348 | \$ 14,677,344 |
| Total fund balances, all funds | \$ 20,351,988 | \$ 22,094,347 | \$ 23,729,946 | \$ 25,010,991 |

Note: (1) The City implemented Governmental Accounting Standards Board Statement No. 54 *Fund Balance Reporting* for the fiscal year ended September 30, 2011

(2) *General Fund Committed and Assigned fund Balances were restated to reflect the adoption of the City's new Fund Balance Policy creating a new classification of Budget Stabilization Reserve replacing Economic Conditions Mitigation Reserve.*

| 2010 | 2011 (1)(2) | 2012 (2) | 2013 | 2014 | 2015 |
|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| \$ 104,783 | \$ - | \$ - | \$ - | \$ - | \$ - |
| 10,789,322 | - | - | - | - | - |
| - | 209,467 | 215,447 | 215,682 | 460,507 | 395,891 |
| - | 4,700,999 | 4,852,526 | 4,787,220 | 4,769,993 | 1,000,000 |
| - | 896,551 | 762,216 | 823,418 | 805,505 | 4,293,148 |
| - | 5,319,033 | 6,007,644 | 6,262,209 | 7,427,155 | 8,530,048 |
| <u>\$ 10,894,105</u> | <u>\$ 11,126,050</u> | <u>\$ 11,837,833</u> | <u>\$ 12,088,529</u> | <u>\$ 13,463,160</u> | <u>\$ 14,219,087</u> |
| \$ 745,074 | \$ - | \$ - | \$ - | \$ - | \$ - |
| 85,476 | - | - | - | - | - |
| 14,054,383 | - | - | - | - | - |
| 212,609 | - | - | - | - | - |
| - | 9,587,502 | 9,289,721 | 269,605 | 695 | 762 |
| - | 3,810,670 | 2,577,879 | 8,352,052 | 7,462,758 | 6,074,994 |
| - | - | - | 2,060,104 | 1,907,665 | 2,709,940 |
| <u>\$ 15,097,542</u> | <u>\$ 13,398,172</u> | <u>\$ 11,867,600</u> | <u>\$ 10,681,761</u> | <u>\$ 9,371,118</u> | <u>\$ 8,785,696</u> |
| <u>\$ 25,991,647</u> | <u>\$ 24,524,222</u> | <u>\$ 23,705,433</u> | <u>\$ 22,770,290</u> | <u>\$ 22,834,278</u> | <u>\$ 23,004,783</u> |

City of Greenacres, Florida

Schedule 4

Changes in Fund Balances, Governmental Funds

(Modified accrual basis of accounting)

(unaudited)

| Fiscal Year Ended 9/30 | 2006 | 2007 | 2008 | 2009 |
|--|----------------------|----------------------|----------------------|----------------------|
| Revenues | | | | |
| Taxes | \$ 14,166,773 | \$ 16,320,326 | \$ 13,788,891 | \$ 13,464,277 |
| Permits and franchise fees | 1,412,060 | 1,001,365 | 2,223,497 | 2,242,004 |
| Intergovernmental | 5,978,413 | 4,534,673 | 4,850,764 | 3,822,336 |
| Charges for services | 2,530,525 | 2,685,897 | 2,890,471 | 2,761,054 |
| Fines and forfeitures | 137,506 | 151,489 | 214,799 | 176,004 |
| Impact fees | 1,838,001 | 81,087 | 3,656 | 8,010 |
| Interest | 930,022 | 1,295,853 | 333,571 | 425,773 |
| Special assessments | 10,547 | 6,828 | 2,511 | 5,036 |
| Contributions | 21,929 | 13,878 | 13,193 | 22,256 |
| Sales of surplus materials | 11,638 | 14,341 | 72,046 | - |
| Rental income | 191,287 | 193,770 | 237,970 | 394,906 |
| Miscellaneous revenues | 149,079 | 142,372 | 229,697 | 126,132 |
| Total revenues | 27,377,780 | 26,441,879 | 24,861,066 | 23,447,788 |
| Expenditures | | | | |
| General government | 3,342,910 | 3,367,221 | 3,296,895 | 3,305,411 |
| Public Safety | 9,418,319 | 10,610,858 | 10,993,158 | 11,537,761 |
| Transportation | 1,359,785 | 1,348,709 | 1,439,486 | 1,364,193 |
| Culture/Recreation | 1,629,656 | 1,721,975 | 1,725,933 | 1,631,503 |
| Physical environment | 1,386,181 | 1,537,118 | 1,686,392 | 1,671,044 |
| Capital outlay | 4,519,311 | 5,497,303 | 3,467,195 | 1,870,518 |
| Debt service | | | | |
| Principal | 370,146 | 383,143 | 396,606 | 410,557 |
| Interest | 246,197 | 233,193 | 219,802 | 205,756 |
| Total expenditures | 22,272,505 | 24,699,520 | 23,225,467 | 21,996,743 |
| Excess of revenues over (under) expenditures | 5,105,275 | 1,742,359 | 1,635,599 | 1,451,045 |
| Other Financing Sources (Uses) | | | | |
| Transfers in | 4,740,494 | 6,150,000 | 3,500,000 | 3,110,000 |
| Transfers out | (4,740,494) | (6,150,000) | (3,500,000) | (3,110,000) |
| Refunding bonds proceeds | | | | |
| Payment on refunded bonds | - | - | - | - |
| Net proceeds | - | - | - | - |
| Total other financing sources (uses) | - | - | - | - |
| Net Change in fund balances | 5,105,275 | 1,742,359 | 1,635,599 | 1,451,045 |
| Fund balances - beginning, as restated | 15,246,713 | 20,351,988 | 22,094,347 | 23,729,946 |
| Fund balance - ending | \$ 20,351,988 | \$ 22,094,347 | \$ 23,729,946 | \$ 25,180,991 |
| Debt services (principal & interest) as a percentage of non-capital expenditures | 3.45% | 3.08% | 2.95% | 2.98% |

| | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|----|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| \$ | 12,226,438 | \$ 11,373,974 | \$ 11,317,684 | \$ 11,188,626 | \$ 11,319,062 | \$ 11,805,795 |
| | 2,147,878 | 2,001,829 | 2,033,887 | 2,041,415 | 2,280,110 | 2,316,146 |
| | 3,915,818 | 3,796,221 | 4,322,929 | 5,127,073 | 5,104,497 | 5,672,011 |
| | 2,908,790 | 3,003,893 | 3,084,290 | 2,926,104 | 3,195,729 | 3,265,337 |
| | 133,536 | 187,387 | 200,257 | 167,664 | 172,010 | 216,334 |
| | 3,483 | 11,068 | 37,921 | 244,211 | 55,835 | 355,642 |
| | 788,441 | 311,683 | 279,301 | 41,552 | 49,228 | 182,246 |
| | - | - | - | - | - | - |
| | 55,271 | 14,781 | 25,785 | 34,996 | 93,798 | 44,785 |
| | - | - | - | - | - | - |
| | 448,633 | 447,748 | 465,007 | 495,430 | 530,553 | 599,848 |
| | 110,535 | 87,174 | 128,621 | 140,597 | 85,161 | 119,994 |
| | <u>22,738,823</u> | <u>21,235,758</u> | <u>21,895,682</u> | <u>22,407,668</u> | <u>22,885,983</u> | <u>24,578,138</u> |
| | 3,000,157 | 3,063,567 | 3,138,043 | 3,145,262 | 3,235,568 | 3,389,229 |
| | 12,321,451 | 12,466,351 | 12,441,179 | 12,702,323 | 12,277,486 | 13,254,521 |
| | 1,355,927 | 1,417,778 | 1,453,990 | 1,449,676 | 1,469,380 | 1,489,646 |
| | 1,471,233 | 1,313,639 | 1,370,331 | 1,372,083 | 1,349,738 | 1,503,044 |
| | 2,029,715 | 1,642,876 | 1,688,818 | 1,723,865 | 1,743,688 | 1,824,867 |
| | 1,277,907 | 2,182,774 | 2,218,891 | 2,546,397 | 2,342,976 | 2,543,156 |
| | 425,011 | 439,987 | 242,403 | 252,277 | 262,552 | 273,246 |
| | 191,256 | 176,211 | 160,816 | 150,928 | 140,607 | 129,924 |
| | <u>22,072,657</u> | <u>22,703,183</u> | <u>22,714,471</u> | <u>23,342,811</u> | <u>22,821,995</u> | <u>24,407,633</u> |
| | 666,166 | (1,467,425) | (818,789) | (935,143) | 63,988 | 170,505 |
| | 1,240,000 | 443,897 | 410,000 | 410,000 | 460,000 | 630,000 |
| | (1,240,000) | (443,897) | (410,000) | (410,000) | (460,000) | (630,000) |
| | - | - | - | - | - | - |
| | - | - | - | - | - | - |
| | - | - | - | - | - | - |
| | 666,166 | (1,467,425) | (818,789) | (935,143) | 63,988 | 170,505 |
| | <u>25,325,481</u> | <u>25,991,647</u> | <u>24,524,222</u> | <u>23,705,433</u> | <u>22,770,290</u> | <u>22,834,278</u> |
| \$ | <u>25,991,647</u> | <u>24,524,222</u> | <u>23,705,433</u> | <u>22,770,290</u> | <u>22,834,278</u> | <u>23,004,783</u> |
| | 2.85% | 2.88% | 1.90% | 1.83% | 1.91% | 1.78% |

City of Greenacres, Florida
Schedule 5
Assessed Value and Actual Value of Taxable Property
(unaudited)

| <u>Fiscal Year</u> <u>Ended 9/30</u> | <u>Residential</u> <u>Property</u> | <u>Non-Residential</u> <u>Real Property⁽¹⁾</u> | <u>Tangible</u> <u>Personal</u> <u>Property⁽¹⁾</u> | <u>Total Taxable</u> <u>Assessed</u> <u>Value</u> | <u>Total</u> <u>Direct</u> <u>Tax Rate</u> | <u>Total Actual</u> <u>Just Value</u> |
|---|---------------------------------------|--|---|---|--|--|
| 2006 | \$ 1,238,100,783 | \$ 250,216,571 | \$ 61,671,808 | \$ 1,549,989,162 | 5.5735 | \$ 2,245,694,407 |
| 2007 | 1,601,142,281 | 303,609,295 | 67,384,245 | 1,972,135,821 | 5.5500 | 3,004,924,329 |
| 2008 | 1,759,632,182 | 322,196,339 | 68,580,052 | 2,150,408,573 | 4.7022 | 3,124,743,908 |
| 2009 | 1,481,706,200 | 350,975,743 | 62,260,433 | 1,894,942,376 | 4.7022 | 2,860,897,300 |
| 2010 | 1,082,373,957 | 323,608,586 | 66,624,212 | 1,472,606,755 | 5.1500 | 2,179,226,120 |
| 2011 | 876,108,913 | 278,247,734 | 67,842,583 | 1,222,199,230 | 5.6500 | 1,800,408,426 |
| 2012 | 852,805,455 | 271,318,182 | 68,318,358 | 1,192,441,995 | 5.6500 | 1,753,479,955 |
| 2013 | 803,700,888 | 268,021,137 | 64,977,847 | 1,136,699,872 | 5.6500 | 1,656,239,281 |
| 2014 | 838,576,548 | 276,300,334 | 66,368,209 | 1,181,245,091 | 5.4284 | 1,723,537,715 |
| 2015 | 915,991,830 | 287,094,042 | 71,187,641 | 1,274,273,513 | 5.4284 | 1,942,793,644 |

Note: (1) Non-Residential Real Property includes Industrial, Institutional, and Agricultural property.

Source: Palm Beach County Property Appraiser's Office Schedules DR-403 V and Usecode-F (DRPC_AUTH)

City of Greenacres, Florida
Schedule 6
Direct and Overlapping Property Tax Rates
(unaudited)

| Fiscal Year Ended 9/30 | Greenacres | | | Overlapping Rates ⁽¹⁾ | | | | |
|------------------------------|-----------------|-----------------|--------------------------------|----------------------------------|----------------------------------|-----------------|--------------------------------|---------|
| | General Fund | Debt Service | Total City of Greenacres | Palm Beach County | | | Special Taxing Districts | Total |
| | | | | BOCC ⁽²⁾⁽³⁾ | Library System ⁽²⁾ | School Board | | |
| 2006 | 5.5735 | 0.0000 | 5.5735 | 4.7192 | 0.5807 | 8.1060 | 2.5042 | 21.4836 |
| 2007 | 5.5500 | 0.0000 | 5.5500 | 4.4775 | 0.6250 | 7.8720 | 2.3254 | 20.8499 |
| 2008 | 4.7022 | 0.0000 | 4.7022 | 3.9813 | 0.5989 | 7.3560 | 2.1308 | 18.7692 |
| 2009 | 4.7022 | 0.0000 | 4.7022 | 3.9656 | 0.5400 | 7.2510 | 2.2569 | 18.7157 |
| 2010 | 5.1500 | 0.0000 | 5.1500 | 4.5614 | 0.5518 | 7.9830 | 2.4934 | 20.7396 |
| 2011 | 5.6500 | 0.0000 | 5.6500 | 4.9960 | 0.6069 | 8.1540 | 2.5549 | 21.9618 |
| 2012 | 5.6500 | 0.0000 | 5.6500 | 4.9925 | 0.6081 | 8.1800 | 2.3433 | 21.7739 |
| 2013 | 5.6500 | 0.0000 | 5.6500 | 4.9902 | 0.6066 | 7.7780 | 2.3154 | 21.3402 |
| 2014 | 5.4284 | 0.0000 | 5.4284 | 4.9852 | 0.6065 | 7.5860 | 2.2280 | 20.8341 |
| 2015 | 5.4284 | 0.0000 | 5.4284 | 4.9729 | 0.6024 | 7.5940 | 2.1732 | 20.7709 |

Note: (1) Overlapping rates are those of local and county governments that apply to property owners within the City of Greenacres. Not all overlapping rates apply to all Greenacres property owners. For instance, the rates for special districts apply only to Greenacres properties located within the geographic boundaries of the district.

(2) Combined operating plus debt service millage

(3) Board of County Commissioners

Source: Palm Beach County Property Appraiser's office.

City of Greenacres, Florida
Schedule 7
Principal Property Tax Payers
(unaudited)

Current Year and Nine Years Ago

| Taxpayers | 2015 | | | 2006 | | |
|--|------------------------|------|---|------------------------|------|---|
| | Taxable Assessed Value | Rank | Percentage of Total City Taxable Assessed Value | Taxable Assessed Value | Rank | Percentage of Total City Taxable Assessed Value |
| Okeeheelee Apt. Partners | \$ 65,136,548 | 1 | 5.10% | \$ 52,397,720 | 1 | 3.38% |
| Florida Power & Light ¹ | 36,877,735 | 2 | 2.88% | | | |
| MSKP River Bridge LLC (River Bridge Plaza) | 31,517,815 | 3 | 2.47% | 32,695,242 | 2 | 2.11% |
| Keystone WPB Holding Corp. (Island Shores Apts.) | 27,292,792 | 4 | 2.14% | 26,607,213 | 3 | 1.72% |
| JHB Florida Properties, LLC (Waterway Village) | 19,273,940 | 5 | 1.51% | 18,798,633 | 4 | 1.21% |
| Gator Green Acres (Greenacres Plaza) | 12,517,739 | 6 | 0.98% | 12,253,455 | 5 | 0.79% |
| Pickwick Mobile Home Park | 11,302,951 | 7 | 0.88% | 9,560,723 | 9 | 0.62% |
| Colonial Mobile Home Park Ltd Partnership | 11,340,389 | 8 | 0.89% | | | |
| Publix Super Markets Inc. | 9,500,000 | 9 | 0.74% | | | |
| LIMOCH 19800 West Dixie LLC | 9,836,520 | 10 | 0.77% | | | |
| DR Horton, Inc. | | | | 13,117,695 | 6 | 0.85% |
| Steve Moore Chevrolet | | | | 12,372,437 | 7 | 0.80% |
| III T Greenacres LLC | | | | 10,526,440 | 8 | 0.68% |
| Dayton Hudson Corp | | | | 10,781,578 | 10 | 0.70% |
| Total | \$ 234,596,429 | | 18.36% | \$ 199,111,136 | | 12.86% |

Note: (1) FPL has no real property (land parcels) in the City, but pays taxes on tangible personal property only (lines, poles, transformers, etc.)

Source: Top Ten Taxpayers Report provided by Palm Beach County Property Appraiser's Office.

City of Greenacres, Florida
Schedule 8
Property Tax Levies and Collections
(unaudited)

| Fiscal Year Ended 9/30 | Taxes Levied for the Fiscal Year | Collections in the Year of Levy | Percentage of Levy | Collections in Subsequent Years ⁽¹⁾ | Total Collections To Date | Percentage of Levy |
|------------------------|----------------------------------|---------------------------------|--------------------|--|---------------------------|--------------------|
| 2006 | \$ 8,638,865 | \$ 8,104,844 | 93.8% | \$ 235,722 | \$ 8,340,566 | 96.5% |
| 2007 | 10,945,354 | 10,086,244 | 92.2% | 494,597 | 10,580,841 | 96.7% |
| 2008 | 10,111,651 | 9,055,687 | 89.6% | 757,465 | 9,813,152 | 97.0% |
| 2009 | 8,910,398 | 8,040,008 | 90.2% | 539,934 | 8,579,942 | 96.3% |
| 2010 | 7,583,925 | 6,998,795 | 92.3% | 354,982 | 7,353,777 | 97.0% |
| 2011 | 6,905,426 | 6,439,683 | 93.3% | 237,963 | 6,677,646 | 96.7% |
| 2012 | 6,737,297 | 6,258,439 | 92.9% | 198,670 | 6,457,109 | 95.8% |
| 2013 | 6,422,354 | 5,991,612 | 93.3% | 219,035 | 6,210,647 | 96.7% |
| 2014 | 6,412,271 | 6,013,462 | 93.8% | 187,752 | 6,201,214 | 96.7% |
| 2015 | 6,917,266 | 6,509,862 | 94.1% | 142,385 | 6,652,247 | 96.2% |

Note (1) Collections in subsequent years are not tracked specifically for the year levied; amounts shown are all delinquent taxes received during that fiscal year. Totals are shown on the bottom row to give a better representation of collections, including delinquent taxes, over time.

City of Greenacres, Florida
Schedule 9
Ratios of Outstanding Debt by Type
(unaudited)

| Fiscal Year Ended 9/30 | Bank Notes | Total | Percentage Personal Income ⁽¹⁾ | Per Capita |
|------------------------|--------------|--------------|---|------------|
| 2006 | \$ 6,104,312 | \$ 6,104,312 | n/a | \$ 192.36 |
| 2007 | 5,721,169 | 5,721,169 | 0.77% | 178.20 |
| 2008 | 5,324,563 | 5,324,563 | 0.72% | 163.59 |
| 2009 | 4,914,006 | 4,914,006 | 0.71% | 151.81 |
| 2010 | 4,488,995 | 4,488,995 | 0.64% | 139.12 |
| 2011 | 4,256,079 | 4,256,079 | 0.55% | 112.38 |
| 2012 | 3,806,605 | 3,806,605 | 0.54% | 99.97 |
| 2013 | 3,554,328 | 3,554,328 | 0.53% | 93.11 |
| 2014 | 3,291,777 | 3,291,777 | 0.43% | 85.30 |
| 2015 | 3,018,529 | 3,018,529 | n/a | 77.51 |

*Note: The City has no business-type activities.
The City has no General Obligation Bonds or Revenue Bonds*

Source: (1) Calculated as Total Debt / (Population x Per Capita Income); see also Schedule 14 Demographic and Economic Information

n/a = not available

City of Greenacres, Florida
Schedule 10
Ratios of General Bonded Debt Outstanding
(unaudited)

| Fiscal Year Ended 9/30 | Population(1) | Taxable Value(2) | General Bonded Debt | Percentage of Actual Taxable Value of Property | Per Capita |
|------------------------|---------------|------------------|---------------------|--|------------|
| 2006 | 31,734 | \$ 1,549,989,162 | - | 0.00% | - |
| 2007 | 32,105 | 1,972,135,821 | - | 0.00% | - |
| 2008 | 32,548 | 2,150,408,573 | - | 0.00% | - |
| 2009 | 32,370 | 1,894,942,376 | - | 0.00% | - |
| 2010 | 32,267 | 1,472,606,755 | - | 0.00% | - |
| 2011 | 37,873 | 1,222,199,230 | - | 0.00% | - |
| 2012 | 38,079 | 1,192,441,995 | - | 0.00% | - |
| 2013 | 38,172 | 1,136,699,872 | - | 0.00% | - |
| 2014 | 38,590 | 1,181,245,091 | - | 0.00% | - |
| 2015 | 38,943 | 1,274,273,513 | - | 0.00% | - |

Source: (1) Bureau of Economic & Business Research (BEBR).
(2) Palm Beach County Property Appraiser's Office.

City of Greenacres, Florida
Schedule 11
Direct and Overlapping Governmental Activities Debt
(unaudited)

As of September 30, 2015

| Governmental Unit | Debt Outstanding | Estimated Percentage Applicable ⁽¹⁾ | Estimated Share of Overlapping Debt |
|--|---------------------|--|--|
| Overlapping | | | |
| Palm Beach School District | \$ 17,430,000 | 0.92% | \$ 159,485 |
| Palm Beach County | 141,605,000 | 0.92% | 1,295,686 |
| Subtotal, overlapping debt | 159,035,000 | | 1,455,171 |
| City direct debt | 3,018,529 | 100.00% | 3,018,529 |
| Total direct and overlapping debt | \$ 162,053,529 | | \$ 4,473,700 |

Note: (1) Estimated percentage applicable is based on city's proportional total assessed property values as a percentage of the county total. Overlapping governments are those that coincide, at least in part, with geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the property taxpayers of the City of Greenacres. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

Source: Palm Beach County School District.

City of Greenacres, Florida
Schedule 12
Legal Debt Margin Information
(unaudited)

The City of Greenacres has no legal debt margin.

City of Greenacres, Florida
Schedule 13
Pledged-Revenue Coverage
(unaudited)

| Fiscal Year Ended 9/30 | Public Improvement Note 2004A ⁽¹⁾ | | | | | Coverage |
|------------------------------|--|--------------|------------|------------|-------|----------|
| | Non Ad Valorem Revenues | Debt Service | | | Total | |
| | | Principal | Interest | | | |
| 2006 | \$ 14,009,894 | \$ 190,768 | \$ 212,492 | \$ 403,260 | 2.88% | |
| 2007 | 13,352,005 | 198,538 | 204,722 | 403,260 | 3.02% | |
| 2008 | 12,611,991 | 206,625 | 196,590 | 403,215 | 3.20% | |
| 2009 | 12,561,840 | 215,042 | 188,229 | 403,271 | 3.21% | |
| 2010 | 15,385,046 | 223,800 | 179,460 | 403,260 | 2.62% | |
| 2011 | 13,429,121 | 232,916 | 170,344 | 403,260 | 3.00% | |
| 2012 | 14,348,379 | 242,403 | 160,857 | 403,260 | 2.81% | |
| 2013 | 14,445,614 | 252,277 | 150,928 | 403,205 | 2.79% | |
| 2014 | 15,312,947 | 262,552 | 140,607 | 403,159 | 2.63% | |
| 2015 | 15,757,432 | 273,246 | 130,014 | 403,260 | 2.56% | |

Note: (1) Issued Public Improvement Note 2004A at the end of 2004, with first debt service payments due in fiscal 2005. Financed the municipal complex, including a new city hall and public works facilities

City of Greenacres, Florida
Schedule 14
Demographic and Economic Information
(unaudited)

| Fiscal Year | Population ⁽¹⁾ | Median Age ⁽²⁾ | Per Capita Income ⁽²⁾ | Median Home Sale Price ⁽³⁾ | School Enrollment ⁽⁴⁾ | Civilian Labor Force ⁽⁵⁾ | Unemployment Rate ⁽⁵⁾ |
|-------------|---------------------------|---------------------------|----------------------------------|---------------------------------------|----------------------------------|-------------------------------------|----------------------------------|
| 2006 | 31,734 | n/a | n/a | \$ 195,679 | 10,645 | 15,257 | 3.1% |
| 2007 | 32,105 | 37.3 | 23,199 | 199,424 | 9,892 | 15,740 | 3.4% |
| 2008 | 32,548 | 36.5 | 22,688 | 151,875 | 9,883 | 15,740 | 5.2% |
| 2009 | 32,370 | 36.2 | 21,399 | 103,263 | 9,726 | 15,524 | 8.6% |
| 2010 | 32,267 | 37.2 | 21,589 | 92,034 | 10,168 | 16,617 | 9.9% |
| 2011 | 37,873 | 38.3 | 20,359 | 67,756 | 10,378 | 17,279 | 9.5% |
| 2012 | 38,079 | 36.9 | 18,664 | 72,841 | 10,601 | 17,677 | 8.0% |
| 2013 | 38,172 | 37.4 | 27,884 | 77,853 | 11,006 | 17,982 | 6.6% |
| 2014 | 38,590 | 36.2 | 19,732 | 96,792 | 11,196 | 18,370 | 5.4% |
| 2015 | 38,943 | n/a | n/a | 114,000 | 11,614 | 21,622 | 4.1% |

Source: (1) Bureau of Economic & Business Research (BEBR).
(2) U.S. Census Bureau, American Community Survey 3-Year Estimates
(3) Zillow.com
(4) Palm Beach County School District. 11th Day Enrollment Count
(5) U.S. Bureau of Labor Statistics, Bureau of Labor Statistics.

n/a = not available

City of Greenacres, Florida
Schedule 15
Principal Employers County Wide
(unaudited)

Current Year and Ten Years Ago

| | | 2014 | | 2006 | |
|--------------------------------|------------------|---------------------------------------|-------------------------------|------------------|---------------------------------------|
| Employer | Employees | Percentage of Total Employment | Employer | Employees | Percentage of Total Employment |
| School Board | 22,000 | 3.37% | School Board | 21,616 | 3.65% |
| Palm Beach County** | 11,020 | 1.69% | Palm Beach County** | 10,841 | 1.83% |
| Tenet Healthcare Corp. | 6,100 | 0.93% | Columbia PB Healthcare System | 5,200 | 0.88% |
| NextEra Energy Inc | 3,854 | 0.42% | Tenet Healthcare Corp. | 4,794 | 0.81% |
| HCA Palm Beach Hospitals* | 2,714 | 0.59% | FP & L (Headquarters) | 2,850 | 0.48% |
| Florida Atlantic University | 2,655 | 0.41% | Florida Atlantic University | 2,825 | 0.48% |
| Bethesda Memorial Hospital | 2,600 | 0.40% | Boca Raton Resort & Club | 2,200 | 0.37% |
| Boca Raton Regional Hospital | 2,500 | 0.38% | U.S. Sugar Corp. | 2,100 | 0.35% |
| Veterans Health Administration | 2,500 | 0.38% | Florida Crystals | 2,000 | 0.34% |
| Jupiter Medical Center | 2,000 | 0.31% | City of Boca Raton | 1,880 | 0.32% |
| Total | 57,943 | 8.88% | Total | 56,306 | 9.50% |

Note: Represents year end 2014

Source: Business Development Board of Palm Beach County
**Updated figures unavailable at date of publication*

***Palm Beach County Comprehensive Annual Financial Report*

City of Greenacres, Florida

Schedule 16

Full-Time Equivalent City Government Employees by Function/Program

(unaudited)

| Fiscal Year Ended 9/30 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|---------------------------------|---------------|---------------|---------------|---------------|---------------|--------------|------------|--------------|------------|---------------|
| <u>Function/Program</u> | | | | | | | | | | |
| Administration | 11 | 11 | 11 | 11 | 11 | 11 | 11 | 11 | 11 | 11 |
| Finance | 15 | 15 | 14 | 14 | 14 | 14 | 14 | 13 | 13 | 13 |
| Planning & Engineering | 7 | 7 | 7 | 7 | 6 | 6 | 6 | 6 | 6 | 6 |
| Public Works | 23 | 24 | 23 | 23 | 20 | 21 | 20 | 21 | 21 | 21 |
| Public Safety | 113 | 117 | 113 | 113 | 109 | 109.5 | 109.5 | 109.5 | 110.5 | 115.5 |
| Leisure Services ⁽¹⁾ | 23.75 | 23.75 | 17.75 | 16.75 | 14.25 | 13 | 13 | 13 | 13.5 | 15.25 |
| Building | 11 | 11 | 11 | 10 | 9.5 | 9.5 | 9.5 | 10 | 10 | 10 |
| Total | 203.75 | 208.75 | 196.75 | 194.75 | 183.25 | 183.5 | 182 | 183.5 | 185 | 191.75 |

Note: (1) Some personnel associated with Youth Programs are in fund 105

Source: 2015 Budget City of Greenacres - Budget Overview-Personnel Summary

** Law Enforcement merged with Palm Beach County Sheriffs Office in Feb 2016*

City of Greenacres, Florida
Schedule 17
Operating Indicators by Function/Program
(unaudited)

| Fiscal Year Ended 9/30 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|--|--------|--------|--------|--------------------|--------|--------|--------------------|--------|--------|--------|
| Function/Program | | | | | | | | | | |
| General Government | | | | | | | | | | |
| Population | 31,734 | 32,105 | 32,548 | 32,370 | 32,267 | 37,873 | 38,079 | 38,172 | 38,590 | 38,943 |
| Number of residential units | 16,245 | 16,443 | 16,520 | 17,035 | 17,075 | 17,092 | 17,104 | 17,123 | 17,140 | 17,175 |
| Number of solid waste accounts billed | 6,314 | 6,589 | 6,684 | 6,796 | 6,670 | 6,847 | 6,869 | 6,889 | 6,927 | 6,940 |
| Public Safety | | | | | | | | | | |
| Total calls for responded service ⁽¹⁾ | 26,728 | 26,242 | 28,759 | 28,326 | 27,014 | 25,044 | 18,217 | 19,214 | 20,389 | 19,424 |
| Number of arrests by police officers | 2,801 | 3,252 | 4,625 | 3,252 | 1,571 | 2,042 | 1,840 | 1,874 | 1,501 | 1,487 |
| Number of traffic citations issued | 7,533 | 8,018 | 10,813 | 10,577 | 6,819 | 6,952 | 6,984 | 5,747 | 4,415 | 3,253 |
| EMS average response times (minutes) | 4.3 | 4.3 | 4.3 | 5.4 ⁽²⁾ | 5.4 | 6.2 | 6.0 | 5.6 | 6.2 | 5.6 |
| Number of EMS calls (incl. in total calls) | 4,956 | 4,996 | 4,659 | 4,800 | 4,911 | 4,802 | 5,407 | 5,262 | 5,533 | 5,272 |
| Number of code enforcement inspections | 2,215 | 2,000 | 2,022 | 2,770 | 3,446 | 2,670 | 2,517 | 2,126 | 1,616 | 1,429 |
| Transportation | | | | | | | | | | |
| Number of paved miles maintained | 22.25 | 22.27 | 22.27 | 22.56 | 23.00 | 23.00 | 23.00 | 23.24 | 23.37 | 23.37 |
| Number of vehicle repair orders completed | 1,215 | 1,152 | 1,418 | 1,261 | 1,290 | 1,258 | 1,264 | 1,161 | 1,285 | 1,185 |
| Number of city vehicles maintained | 95 | 95 | 97 | 101 | 100 | 100 | 99 | 99 | 99 | 99 |
| Physical Environment | | | | | | | | | | |
| Total park acreage maintained | 71 | 77 | 78 | 82 | 82 | 82 | 134 ⁽³⁾ | 134 | 134 | 134 |
| Average cost per acre to mow | 1,852 | 1,940 | 2,052 | 2,066 | 1,753 | 1,852 | 1,822 | 1,688 | n/a | n/a |
| Average cost per acre to maintain ⁽⁴⁾ | - | - | - | - | - | - | - | - | 3,403 | 3,909 |
| Cultural & Recreation | | | | | | | | | | |
| Number of community events presented | 13 | 11 | 7 | 7 | 6 | 8 | 8 | 6 | 5 | 7 |
| Number of registrants in athletic programs | 1,373 | 1,081 | 1,036 | 771 | 270 | 767 | 752 | 631 | 890 | 698 |
| Number of participants in after-school programs | 160 | 171 | 170 | 170 | 150 | 124 | 135 | 144 | 156 | 168 |

Note: ⁽¹⁾ Starting in 2012, Law enforcement only

⁽²⁾ EMS Response Times reflect fractional times as required by LOS Guidelines.

⁽³⁾ Total adjusted to include lakes, landscaped, vegetative and asphalt area.

⁽⁴⁾ Average cost per acre to mow is now average cost per acre to maintain and includes additional costs.

City of Greenacres, Florida
Schedule 18
Capital Asset Statistics by Function/Program
(unaudited)

| Fiscal Year Ended 9/30 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|--------------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Function/Program | | | | | | | | | | |
| General Government | | | | | | | | | | |
| Office Buildings | 7 | 9 | 9 | 9 | 9 | 9 | 9 | 9 | 9 | 9 |
| Public Safety | | | | | | | | | | |
| Public Safety Stations | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Public Safety Sub-Stations | | | | | | | | | 1 | 1 |
| Police Patrol Vehicles | 28 | 28 | 32 | 34 | 34 | 34 | 34 | 36 | 36 | 36 |
| Fire Trucks | 5 | 5 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| EMS Units (Ambulances) | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Transportation | | | | | | | | | | |
| Street lane (miles) | 44.50 | 44.50 | 44.54 | 44.54 | 49.52 | 49.52 | 49.52 | 45.80 | 45.80 | 45.80 |
| Traffic Signs | 986 | 1,096 | 922 | 1,091 | 1,091 | 1,084 | 1,195 | 1,193 | 1,184 | 1,184 |
| Stormwater Structures ⁽¹⁾ | 407 | 407 | 428 | 452 | 633 | 633 | 639 | 639 | 632 | 632 |
| Physical Environment | | | | | | | | | | |
| Baseball/Softball Fields | 6 | 6 | 7 | 7 | 7 | 7 | 7 | 7 | 6 | 6 |
| Soccer Fields | 2 | 2 | 3 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Cultural & Recreation | | | | | | | | | | |
| Playgrounds | 13 | 13 | 13 | 14 | 14 | 14 | 14 | 14 | 14 | 13 |
| Community Centers | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Parks | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 | 13 |

Note: (1) Inlets, Outfalls, Control Structures and Manholes

REPORTING SECTION



NOWLEN, HOLT & MINER, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Mayor and Members of the Town Commission
City of Greenacres, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the City of Greenacres, Florida, as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City of Greenacres, Florida's basic financial statements and have issued our report thereon dated May 9, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Greenacres, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Greenacres, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Greenacres, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Greenacres, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Nowlen, Holt & Mimer, P.A.

West Palm Beach, Florida
May 9, 2016



NOWLEN, HOLT & MINER, P.A.

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INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

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The Honorable Mayor and Members of the City Council
City of Greenacres, Florida

Report on Compliance for Each Major Federal Program

We have audited the City of Greenacres, Florida’s compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on the City of Greenacres, Florida’s major federal program for the year ended September 30, 2015. The City of Greenacres, Florida’s major federal program is identified in the summary of auditor’s results section of the accompanying Schedule of Findings and Questioned Costs.

Management’s Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor’s Responsibility

Our responsibility is to express an opinion on compliance for the City of Greenacres, Florida’s major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Greenacres, Florida’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance of the major federal program. However, our audit does not provide a legal determination of the City of Greenacres, Florida's compliance.

Opinion on Each Major Federal Program and State Project

In our opinion, the City of Greenacres, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2015.

Report on Internal Control Over Compliance

Management of the City of Greenacres, Florida is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Greenacres, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Greenacres, Florida's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal contrive over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Nowlen, Holt & Mimer, P.A.

West Palm Beach, Florida
May 9, 2016

City of Greenacres, Florida
Schedule of Expenditures of Federal Awards
For the Fiscal Year Ended September 30, 2015

| Federal Grantor Agency Pass-Through Entity Program Title | CFDA Number | Contract/Grant Number | Federal Expenditures |
|--|----------------|------------------------------|--------------------------|
| U.S. Department of Agriculture | | | |
| Pass Through Florida Department of Health Child and Adult Care Food Program | 10.558 | A-1979 | \$ 12,829 |
| Total U.S. Department of Agriculture | | | <u>12,829</u> |
| U.S. Department of Housing and Urban Development | | | |
| Pass Through Palm Beach County Department of Economic Sustainability Community Development Block Grant/Entitlement Grants | 14.218 | B-13-UC-12-0004 / R2013-1647 | 86,073 |
| Community Development Block Grant/Entitlement Grants | 14.218 | B-13-UC-12-0004 / R2013-1648 | 589,231 |
| Total U.S. Department of Housing and Urban Development | | | <u>675,304</u> |
| U.S. Department of Justice | | | |
| Direct Programs: | | | |
| Bulletproof Vest Partnership Program | 16.607 | N/A | 1,832 |
| Edward Byrne Memorial Justice Assistance Grant Program | 16.738 | 2014-DJ-BX-0388 | 15,358 |
| Total U.S. Department of Justice | | | <u>17,190</u> |
| Total Expenditures of Federal Awards | | | <u>\$ 705,323</u> |

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The schedule of expenditures of federal awards includes the federal grant activity of the City of Greenacres, Florida (the City). Expenditures reported in the schedule are reported on the accrual basis of accounting. The information in the schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore some amounts presented in the schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. Because the schedule presents on a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

NOTE 2 - CONTINGENCY

Amounts received or receivable from grantor agencies are subject to audit and adjustment by those agencies. Any disallowed claims, including amounts already received, might constitute a liability of the City for the return of those funds. In the opinion of management, all grant expenditures were in compliance with the terms of the grant agreements and applicable federal laws and regulations.

City of Greenacres, Florida
Schedule of Findings and Questioned Costs
September 30, 2015

SECTION I—SUMMARY OF AUDITOR’S RESULTS

Financial Statements

Type of auditor’s report issued: Unmodified Opinion

Internal control over financial reporting:

- Material weakness identified? Yes X No
- Reportable condition identified that is not considered to be a material weakness? Yes X None reported

Noncompliance material to financial statements noted? Yes X No

Federal Awards and State Financial Assistance

Internal control over major programs/projects:

- Material weakness identified? Yes X No
- Reportable condition identified that is not considered to be a material weakness? Yes X None reported

Type of auditor’s report issued on compliance for major programs/project: Unmodified Opinion

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? Yes X No

**City of Greenacres, Florida
Schedule of Findings and Questioned Costs
September 30, 2015**

SECTION I — SUMMARY OF AUDITOR’S RESULTS (Continued)

Identification of Major Federal Program

| <u>CFDA Number</u> | <u>Name of Federal Program</u> |
|--|---|
| 14.218 | U.S. Department of Housing and Urban Development <ul style="list-style-type: none">• Community Development Block Grant/Entitlement Grants |
| Dollar threshold used to distinguish between type A and type B programs: | \$300,000 |
| Auditee qualified as low-risk auditee? | No |

SECTION II — FINANCIAL STATEMENT FINDINGS

None

SECTION III — FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

Major Federal Program

U.S. Department of Housing and Urban Development
Community Development Block Grant/Entitlement Grants – CFDA No. 14.218

None

City of Greenacres, Florida
Summary Schedule of Prior Audit Findings
September 30, 2015

FEDERAL SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

None



NOWLEN, HOLT & MINER, P.A.

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MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

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The Honorable Mayor and Members of the City Council
City of Greenacres, Florida

Report on the Financial Statements

We have audited the financial statements of the City of Greenacres, Florida, as of and for the fiscal year ended September 30, 2015, and have issued our report thereon dated May 9, 2016.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations; and Chapter 10.550 Rules of the Auditor General.

Other Reports

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standard*, Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control over Compliance in Accordance with OMB A-133; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.5550, Rules of the Auditor General. Disclosures in those reports, which are dated May 9, 2016, should be considered in conjunction with this Management Letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the prior year that required corrective actions.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this Management Letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 to the financial statements.

Financial Condition

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we report the results of our determination as to whether or not the City of Greenacres, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City of Greenacres, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City of Greenacres, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. Our assessment was done as of the fiscal year end. The results of our procedures did not disclose any matters that are required to be reported.

Annual Financial Report

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require that we report the results of our determination as to whether the annual financial report for the City of Greenacres, Florida for the fiscal year ended September 30, 2015, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2015. In connection with our audit, we determined that the two reports were in agreement.

Special District Component Units

Section 10.554(1)(i)5.d, Rules of the Auditor General, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes.

Based on the application of criteria in publications cited in Section 10.553, Rules of the Auditor General, there are no special district component units of the City of Greenacres, Florida.

Other Matters

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the Management Letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Single Audits

The City expended more than \$500,000 of federal awards but less than \$500,000 of state financial assistance for the year ended September 30, 2015. The City was required to have a federal single audit but was not required to have a state single audit.

Response to Management Letter

There were no items that required a response by management.

Purpose of this Letter

Our Management Letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representative, the Florida Auditor General, Federal and state awarding agencies, pass-through entities, management of the City of Greenacres, and members of the City Commission, and is not intended to be and should not be used by anyone other than these specified parties.

Nowlen, Holt & Mimer, P.A.

West Palm Beach, Florida
May 9, 2016



NOWLEN, HOLT & MINER, P.A.

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INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

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The Honorable Mayor and Members of the City Commission
City of Greenacres, Florida

We have examined the City of Greenacres, Florida's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2014. Management is responsible for the City of Greenacres, Florida's compliance with those requirements. Our responsibility is to express an opinion on the City of Greenacres, Florida's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City of Greenacres, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City of Greenacres, Florida's compliance with specified requirements.

In our opinion, the City of Greenacres, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2015.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representative, the Florida Auditor General, applicable management, and the Town Commission, and is not intended to be and should not be used by anyone other than these specified parties.

Nowlen, Holt & Miner, P.A.

West Palm Beach, Florida
May 9, 2016